



Adams County, Colorado

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**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT**

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For the year ended December 31, 2016

# **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

**ADAMS COUNTY, COLORADO**

**For The Year Ended December 31, 2016**

Board of County Commissioners

**Eva J. Henry**

**Charles “Chaz” Tedesco**

**Erik Hansen**

**Steve O’Dorisio**

**Jan Pawlowski**

County Manager

**Todd Leopold**

Deputy County Managers

**Bryan Ostler – Interim Administrative Services**

**Raymond H. Gonzales – Operations**

Director of Finance

**Benjamin J. Dahlman**

General Accounting Manager

**Mary N. Ha**

Accountants

**Kevin Campbell, Dmitriy Chernyak, Laura Garcia**

Accounting Technician

**Cheri Macias**

Issued by:

**Finance Department**



**Adams County, Colorado  
Comprehensive Annual Financial Report  
For the Year Ended December 31, 2016**

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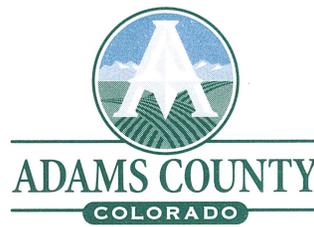
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## MISSION

To responsibly serve  
the Adams County community  
with integrity and innovation



June 1, 2017

To the Board of County Commissioners and Citizens of Adams County, Colorado:

We are pleased to present the Comprehensive Annual Financial Report for Adams County, Colorado, for the fiscal year ended December 31, 2016.

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the management of Adams County (hereafter referred to as the County). To provide a reasonable basis for making these representations, management of the County has established internal controls designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the County's financial statements in conformity with Generally Accepted Accounting Principles (GAAP). Because the cost of internal controls should not outweigh the benefits, the County's internal controls have been designed to provide reasonable assurance that the financial statements will be free from material misstatements. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and reported in a manner designed to present fairly the financial position and results of operations of the various funds of the County. Disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

The County is required by Local Government Uniform Accounting Law, Colorado Revised Statutes, to have an annual audit conducted in accordance with generally accepted auditing standards by an independent certified public accountant licensed to practice in Colorado. The audit report must be completed and submitted to the County within six months of the end of the fiscal year, which is December 31st. The County must then submit the audit report to the Office of State Auditor within thirty days of completion.

The County is also required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1984, the Single Audit Act Amendments of 1996, and Title 2 U.S. Code of Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Information related to this single audit, including the Schedule of Expenditures of Federal Awards and the auditors' report thereon, are included in the compliance section of this report.

The County's financial statements have been audited by CliftonLarsonAllen LLP, a competitively selected firm of licensed Certified Public Accountants. The goal of the independent audit is to provide reasonable assurance that the County's financial statements for the fiscal year ended December 31, 2016, present fairly, in all material respects, the financial position of the County. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the County's financial

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BOARD OF COUNTY COMMISSIONERS

Eva J. Henry  
DISTRICT 1

Charles "Chaz" Tedesco  
DISTRICT 2

Erik Hansen  
DISTRICT 3

Steve O'Dorisio  
DISTRICT 4

Mary Hodge  
DISTRICT 5

statements for the fiscal year ended December 31, 2016 are presented fairly and in conformity with GAAP. The independent auditors' report is presented on the first page of the financial section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found beginning on page 4 of this report.

### **Profile of Adams County**

Adams County, a political subdivision of the State of Colorado, was organized under the statutes of the State. The County was organized on November 15, 1902. The Board of County Commissioners held their first meeting in Brighton on December 4, 1902. Over time, western Adams County has grown from an agricultural region of truck gardens and dairy farms to a complex urbanized corridor of towns and cities. The eastern end of the County, still mostly agricultural land, has also seen increasing development in recent years.

Located just east of Colorado's Front Range of the Rocky Mountains, Adams County is one of six counties that surround the City and County of Denver and make up the Denver Metropolitan Area. The County, approximately eighteen miles wide and seventy-two miles long, encompasses 1,182 square miles. The County is the western edge of the Great Plains of northeastern Colorado and is topographically characterized by a series of wide valleys separated by gently rolling uplands. A number of growing municipalities make up the incorporated areas of the County: Commerce City, Northglenn, Federal Heights, Thornton, and portions of Aurora, Bennett, Brighton (the county seat), Westminster, Arvada, and Lochbuie.

Accounting for more than three quarters of the landscape, agricultural activities continue as the single largest land use throughout the County. Most irrigated farmland is located in the northwest section of the County, where a network of canals and ditches support crops in our semi-arid climate. The central portion of the County primarily produces wheat, while the eastern area provides pasture for animals.

The County provides a comprehensive range of services, including; but not limited to, property assessments, elections, motor vehicle, real estate and recording, judicial and public safety, construction and maintenance of highways, streets and other infrastructure, parks and recreation, planning and development, employment and social services, and general administrative services.

A five-member Board of County Commissioners (the Board), elected at large with a residency requirement within a specified district, governs the County. The Board is required by statute to hold at least two meetings in each week of the year, except during the months of July and August, when only two meetings each month are required. Currently, the Board holds its public hearings and study session on Tuesdays. The Board administers all County functions, appoints other boards and commissions, and attends and represents the County as directors of regional and county organizations. The Board acts as the County's legislative body while an appointed County Manager is the chief administrative officer of the County.

In addition to the Board of County Commissioners, a number of fellow elected officials serve Adams County, including: the Assessor, Clerk and Recorder, Coroner, Sheriff, Surveyor, Treasurer, and District Attorney (who serves the 17<sup>th</sup> Judicial District of which Adams County is a part). These constitutionally

established elected officials govern specific county services and establish policies based on the local community needs and preferences. The County also has a Public Trustee who is appointed by the Governor.

The Board of County Commissioners adopted their mission, vision, values and goals for the County. The mission is to responsively serve the Adams County community with integrity and innovation. The vision is the Adams County is the most innovative and inclusive county in America for all families and businesses. The County's values are: a positive work environment, servant leadership, excellence, teamwork, transparency and credibility. Our goals focus on education and economic prosperity, high-performing, fiscally responsible government, quality of life, safe, reliable infrastructure and community enrichment. The County develops strategies, performance initiatives and action items to achieve our desired results, and internalize these concepts.

The County continues to promote transparency with relevant public information on our website. This important portal provides information about our public meetings, financial reports including: contracts, purchasing card transactions, budget information and our CAFRs. The transparency efforts also present information about how to obtain open records.

Blended component units, although legally separate entities, are part of a government's operations. The Adams County Building Authority is the only blended component unit for which it is considered to be financially accountable. Additional information on this component unit can be found in Note 1.A in the notes to the basic financial statements.

The annual budget serves as the foundation for the County's financial planning and control. All County departments and elected offices submit requests for appropriation by early July to the Budget Office. These requests are used as the starting point for developing a proposed preliminary budget that is recommended and presented by the County Manager to the Board of County Commissioners on or before October 15. Public hearings are conducted and a final budget is legally enacted no later than December 31, the close of the County's fiscal year. Additional information on the County's budget process can be found in the notes to the required supplementary information on page 78.

Any revisions altering total expenditures of a fund or spending agency, with a few exceptions by policy, require supplemental appropriation which is subject to public hearing and citizen response.

### **Factors Affecting Economic Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the economic environment within which the County operates.

Global, national and state economic trends typically trickle down to the local economy. Overall growth measured by GDP has rebounded since the economic crisis hit in 2008. Growth continued in 2016 for the seventh straight year and anticipated to flow into 2017 and 2018.

### **State and Local Economy**

Colorado is experiencing upward trends in population, personal income, housing permits and retail trade as reported in the March 17, 2017 publication, *The Colorado Outlook: Economic and Fiscal Review* prepared by the Colorado Office of State Planning & Budgeting. The 2016 unemployment rate was 3.3% for the State of Colorado and inflation nationally remained subdued at only 1.6%. Looking forward, forecasters expect; a 1.7% increase in population, a 5.6% increase in personal income, a 5.2% growth in

retail trade sales and a 7.6% increase in housing permits in 2017. There is a 6.2% decrease forecasted in nonresidential building, but that decline follows a strong 16.3% increase in 2016. The unemployment rate is forecasted to continue to decline to 3.1% from 3.3% in 2016. The forecast shows modest growth than seen in the previous several years due to Colorado's tight labor and housing markets, even though the State maintains positive growth in net migration.

The local economy of the Denver Metro Area continues to perform better than most parts of the State and has demonstrated a stronger performance than many other areas nationally. The Denver Post reported that the Denver Metro Area added over 44,800 jobs year over year between December 2015 and December 2016. Metro Denver employment grew at 3.2%. The addition of new jobs and pent up demand for homes has also fueled growth in the housing market. According to the Metro Denver Economic Development, housing permits were up 23,027 or 22% in the Denver area in 2016. Retail trade sales grew 8.6% after growing over 5% the previous year.

Economic measures for Adams County are also positive. Increasing population and real property construction including; new homes and additional retail establishments, have contributed to local economic growth. Retail sales, up 4.5% for a total of nearly \$46.7 million, were lifted in part by growth in the County's population. The County's estimated population for 2016 was 502,722. This population estimate represents a 2.4% increase over the 2015 population of 490,829. The 2017 population figure is estimated to be 514,674 representing additional growth of approximately 2.4%. The Denver Regional Council of Government estimates the County to be one of the fastest growing counties in Colorado over the next several decades. The Colorado Division of Local Government – State Demography Office's forecast forecasts that over 604,088 residents will call Adams County home by 2025. As the County's population grows, we expect retail sales to follow.

Adams County's Assessed Valuation of properties for property tax collections is one way to measure real estate growth for the County. Valuations are driven by the values of existing properties and new construction. Increased market values lead to increased assessed values that contribute resources to the County. Property taxes are budgeted to increase by \$2.3 million, or 1.64%, in 2017 after increasing by \$14.6 million when comparing 2016 with the previous year. Since the values used to calculate the mill levy were not subject to reassessment for taxes collected in 2017 due to Colorado's property tax cycle, the increase is mainly due to new construction within the County. New construction added 3.5% of the increased assessed value from the previous year.

The U.S. Bureau of Labor Statistics' data show that the County's employment numbers increased 3.6% in from September 2015 to September 2016. The unemployment rate in the County has decreased from 4.3% in 2015 to 3.6% in 2016. The March 2017 unemployment rate has further declined on a preliminary basis to 2.7%. The unemployment rate is expected to remain at low levels through 2017.

### **Long-Term Financial Planning**

Foresight with fiscal discipline has brought the County through the historically challenging years of recession and post-recession economies. The County has emerged from a recession period in exceptionally good condition by maintaining adequate reserves and controlling spending. As the economy improves, employees have been receiving a merit-based salary plan that rewards results and keeps pay competitive in the market. The County is well positioned to help address future economic challenges should the economy not experience continued growth.

A growing community drives a growing need for infrastructure capacity. The County continues to plan for growing transportation needs. The County will be a beneficiary of the Regional Transportation District's (RTD) FasTracks project. This project includes the building of five light rail or commuter rail lines, in addition to bus rapid transit lines, through the County. The B Line to Westminster opened in 2016. The G Line, which will travel through the County, is expected to open in 2017. The N Line to Thornton is expected to open in 2018. By 2018, the County will have 18 stops serving business and residents in the community.

The 2017 Adopted Budget is \$451.4 million for all funds. This includes an operating portion of \$399.7 million and a capital improvement portion of \$46.2 million. The budget is balanced for all funds. The 2017 General Fund budget is \$176.4 million. This includes an operating portion of \$170.0 million and a capital improvement portion of \$6.4 million. A total of 22.50 new full-time equivalent positions (FTEs) are included in the budget. The property tax mill levy remains unchanged at 26.779 mills, with an abatement levy of 0.276 for a total of 27.055 mills.

The 2017 Adopted Budget maintains our current service levels, while strategically reinvesting public monies the County's infrastructure. This will ensure infrastructure is well maintained and can be used for years to come. The 2017 Adopted Budget includes a robust list of capital improvement projects (CIP) that will promote the safety of roadways, improve drainage ways, promote regional transportation priorities, and maintain/enhance building assets and open spaces. The 2017 investments by strategic goal for business cases (operational increases requested as part of the budget process) and one-time projects including; \$55,000 for Education and Economic Prosperity, \$1,996,366 for High Performing, Fiscally Sustainable Government, \$16,533,008 for Quality of Life, \$14,743,109 for Safe and Reliable Infrastructure and \$3,413,138 for Community Enrichment.

For more detail on the 2017 Annual Budget, see the MD&A and the County's budget book which is online at [www.adcogov.org](http://www.adcogov.org).

### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2015. This is the thirtieth consecutive year and the thirty-sixth year overall that the County has received the prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. Such reports must satisfy both Generally Accepted Accounting Principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to Certificate of Achievement Program requirements, and will be submitting the document to GFOA anticipating its eligibility for another award.

In addition, the County also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the fiscal year beginning January 1, 2016. In order to qualify for the Distinguished Budget Presentation Award, the County's budget document was judged to be proficient in several categories, including as a policy document, a financial plan, communications device, and an operations guide.

The preparation of this CAFR is made possible by the dedicated service of the entire staff of the Finance Department. Particular gratitude is expressed to Ms. Mary Ha, Mr. Dmitriy Chernyak, Mr. Kevin Campbell, Ms. Laura Garcia, Ms. Cheri Macias, Mr. Kurtis Adams, Mr. Nicholas Beston, Ms. Deb Markley, Ms. Krysti Scholl and Ms. Cari Johnson of the Finance Department. I also want to thank the staff in the Treasurer's Office. Lastly, the staff of the independent auditing firm, CliftonLarsonAllen LLP, are especially worthy of recognition, as they have contributed greatly to the excellence of this report.

Due credit should also be given to the Board of County Commissioners and their fellow elected officials of the County for their diligent commitment in planning and conducting the operations of the County in a responsible and progressive manner.

Respectfully submitted,



Benjamin J. Dahlman  
Finance Director, Finance Department



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Adams County  
Colorado**

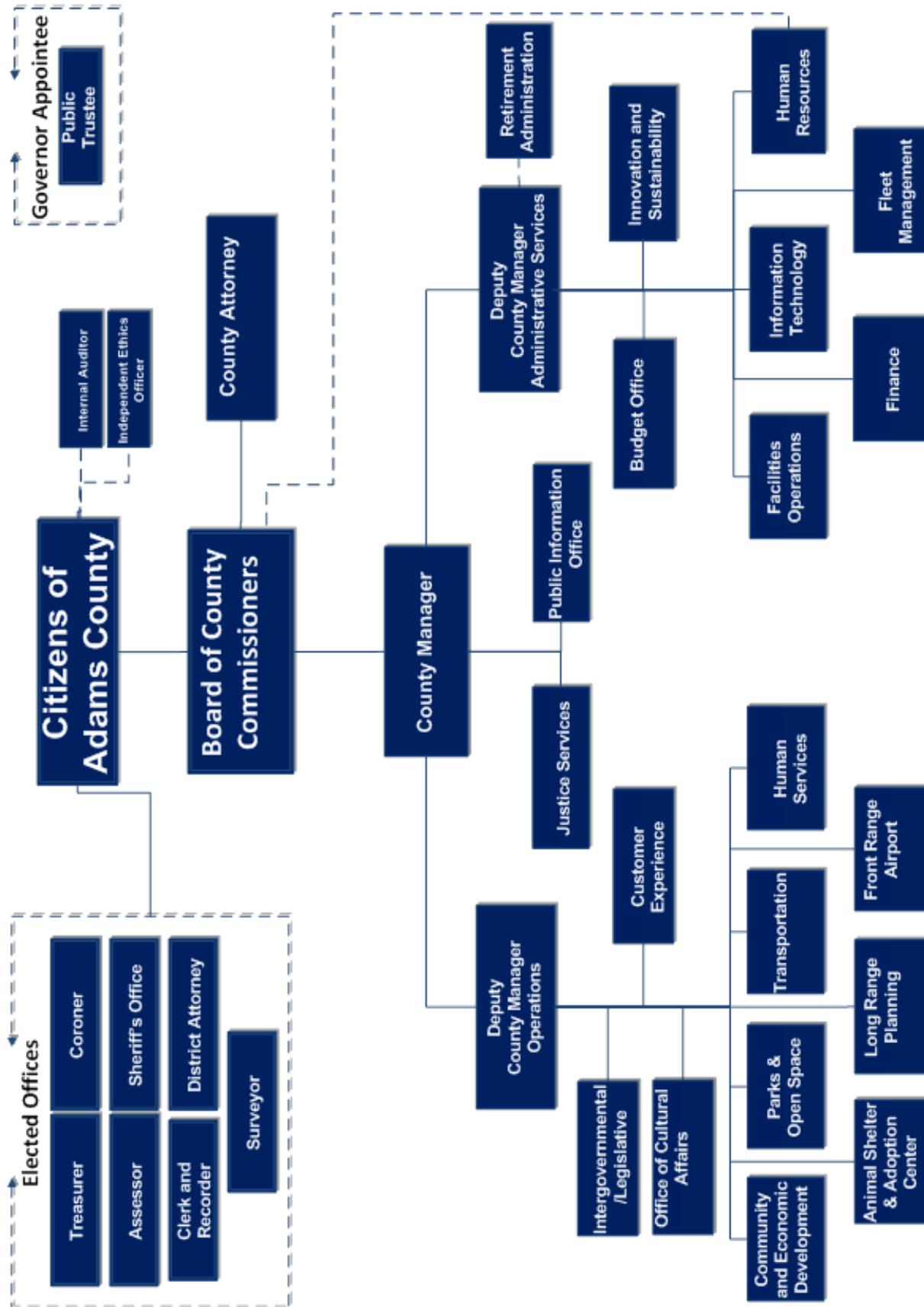
For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2015**

Executive Director/CEO



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Approved: 09/13/2016

**ADAMS COUNTY**  
**LISTING OF PRINCIPAL OFFICIALS**

***BOARD OF COUNTY COMMISSIONERS***

Eva J. Henry, District 1  
Charles "Chaz" Tedesco, District 2  
Erik Hansen, District 3  
Steve O'Dorisio, District 4  
Jan Pawlowski, District 5

***CLERK AND RECORDER***

Stan Martin

***ASSESSOR***

Patsy Melonakis

***TREASURER***

Brigitte Grimm

***DISTRICT ATTORNEY***

Dave Young

***SHERIFF***

Michael McIntosh

***CORONER***

Monica Broncucia-Jordan

***PUBLIC TRUSTEE***

Susan A. Orecchio

***SURVEYOR***

Tim Thoms



## VISION

To provide our community a safe,  
healthy environment to work,  
raise families and build businesses



CliftonLarsonAllen

CliftonLarsonAllen LLP  
CLAconnect.com

## INDEPENDENT AUDITORS' REPORT

Board of County Commissioners  
Adams County, Colorado

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Adams County, Colorado, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Adams County, Colorado, as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension information and other postemployment benefits information on pages 4 – 20 and 79 – 82 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Adams County, Colorado's basic financial statements. The supplementary statements and schedules and the local highway finance report, listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* is also presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary statements and schedules, the local highway finance report, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Board of County Commissioners  
Adams County, Colorado

The introductory section and statistical section listed in the table of contents have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 15, 2017, on our consideration of Adams County, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Adams County, Colorado's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Broomfield, Colorado  
May 15, 2017



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# MANAGEMENT'S DISCUSSION AND ANALYSIS

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Management's Discussion and Analysis for Adams County (the County) offers readers a narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2016. Readers are encouraged to consider the information presented here in conjunction with the additional information furnished in the letter of transmittal, basic financial statements, and notes to the basic financial statements.

## FINANCIAL HIGHLIGHTS

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- The County's assets and deferred outflows exceeded liabilities and deferred inflows at the close of 2016 by \$730,776,498. Of this amount, \$26,127,833 is unrestricted and available to meet the County's ongoing obligations to citizens and creditors.
- Net position increased by \$7,826,262 in 2016 compared to 2015 due to higher general revenues primarily property, sales and specific ownership taxes.
- As of the end of 2016, the County's governmental funds recorded a decrease in fund balance of \$29,557,886 compared to the prior year. This is primarily due to investments in capital assets out of the Capital Facilities Fund as the County continues construction on our new Pete Mirelez Human Services Center.
- Total fund balance in the General Fund, the chief operating fund of the County, increased in 2016 by \$6,664,513 to a total of \$113,454,184. The increase in fund balance is partially due to higher revenues, including property taxes, which were higher as a result of new construction within the County and higher valuations of existing property as the economy continues to recover.

## OVERVIEW OF THE FINANCIAL STATEMENTS

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This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. Additionally, this report contains other supplementary information that supports the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the County's finances. These statements are prepared in a manner similar to that of a private-sector business using the accrual basis of accounting and economic resources measurement focus.

The Statement of Net Position presents information on all of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. The difference is reported as net position. Over time, trend analysis relating to the increases and decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information that shows how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements clearly distinguish governmental activities from business-type activities. Governmental activities can be described as County functions that are principally supported by taxes and intergovernmental revenues. The governmental activities of the County include general government, public safety, County funded human services, transportation, culture and recreation, health and welfare, urban housing and redevelopment, conservation of natural resources, and economic opportunity. In contrast, business-type activities are functions that are intended to recover all or a significant portion of their costs through user fees or charges. The business-type activities of the County are the operation of the Riverdale Golf Courses, a Stormwater Utility, Front Range Airport and the Water and Wastewater treatment plant that serves the Front Range Airport and its customers.

The government-wide financial statements encompass not only the financial activities of the County (also referred to as the primary government), but also the financial activity of the Adams County Building Authority. The Adams County Building Authority is legally separate from the County and functions as part of the County's operations and has been included as a blended component of the primary government, though there is no current financial activity for this entity for 2016.

The government-wide financial statements can be found on pages 22-23 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to assure and demonstrate compliance with legal requirements. The funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements follow the modified accrual basis of accounting and the current financial resources measurement focus to report the financial activities of the County's funds.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. The governmental funds balance sheet provides a reconciliation to the net position of governmental activities, and the governmental funds statement of revenues, expenditures and changes in fund balance provides a reconciliation to the change in net position of governmental activities.

The County maintained 14 individual governmental funds in 2016. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Road and Bridge Fund, Social Services Fund, and Capital Facilities Fund all of which are considered to be major funds. Data from the other 10 nonmajor governmental funds are combined into a single, aggregated column called "Nonmajor Governmental Funds." Individual fund data for each of these nonmajor governmental funds are provided in the form of combining statements.

The governmental funds financial statements can be found beginning on page 24 of this report.

**Proprietary funds.** The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for the operation of the Riverdale Golf Courses, the Stormwater Utility, Front Range Airport and the Water and Wastewater Fund that serves the Front Range Airport's customers and operations. Internal service funds accumulate and allocate costs among the County's own departments, offices

and functions. The County uses internal service funds to account for its equipment services (fleet) program and self-insurance programs. The County's internal service funds provide services as governmental functions rather than business-type functions. These funds have been included as a part of the governmental activities presentation in the government-wide financial statements.

Proprietary funds provide the same business-like type of information as the government-wide financial statements, only in greater detail. The Front Range Airport Fund is presented as a major enterprise fund and the Golf Course Fund, Stormwater Utility Fund and the Water and Wastewater Fund are combined into a single presentation as other enterprise funds in the financial statements found in the proprietary fund financial statement section. Similarly, the County's two internal service funds are aggregated into a single presentation under the governmental activities column in the proprietary fund financial statements. Fund data for these two fund types are provided in the form of combining statements. The proprietary fund financial statements can be found on pages 27-29 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties separate from the County. Fiduciary funds are not reflected in the government-wide financial statements because resources in those funds are not available to support the County's programs and operations. The accounting used for fiduciary funds similar to that of proprietary funds. The County reports the Treasurer's Agency Fund, Clerk and Recorder's Agency Fund, Public Trustee's Agency Fund and the Sheriff's Inmate Trust Agency Fund as fiduciary funds. The fiduciary funds statement is found on page 30 of this report.

**Notes to the basic financial statements.** The notes to the basic financial statements provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 31-71 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information, as well as combining and individual fund statements and schedules that can be found on pages 72-114. Details of the original budgets, final budgets, and actual amounts are found in this section.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

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As noted earlier, trends in net position may, over time, serve as a useful indicator of a government's financial position. The County's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$730,776,498 for the year ended 2016. The financial condition of the County remains healthy.

Over 88% of the County's net position or \$644,736,876, reflects the net investment in capital assets (such as; land, buildings, machinery, equipment and software) net of any related outstanding debt used to acquire those assets and any outstanding debt proceeds as of the year ended December 31, 2016. The County uses capital assets to provide services to citizens. Consequently, these capital assets are not available for future spending. Although the County's investment in capital assets is reported as capital assets net of related debt, resources needed to repay such debt must be provided from other sources, since the capital assets themselves generally cannot be used to liquidate these liabilities.

An additional portion of the County's net position, \$59,911,789, represents resources that are subject to external restrictions on their use. For more information on the net position restrictions, please see Note 1.D.12 in the notes to the basic financial statements. The remaining balance of unrestricted net position, \$18,709,856 in the governmental activities and \$7,417,977 in the business-type activities may be used to meet the County's ongoing obligations to citizens and creditors.

The County experienced an increase in net position for the primary government as a whole. For governmental activities the amount was \$7,242,655 and \$583,607 for business-type activities. The respective changes are due to strong revenues and paced spending.

	<b>Net Position</b>					
	Governmental Activities		Business-Type Activities		Total	
	2016	2015	2016	2015	2016	2015
<b>Assets:</b>						
Current and Other Assets	\$ 475,871,678	\$ 492,151,021	\$ 9,294,442	\$ 8,720,144	\$ 485,166,120	\$ 500,871,165
Capital Assets	765,710,145	723,268,973	39,071,908	39,060,150	804,782,053	762,329,123
<b>Total Assets</b>	<b>1,241,581,823</b>	<b>1,215,419,994</b>	<b>48,366,350</b>	<b>47,780,294</b>	<b>1,289,948,173</b>	<b>1,263,200,288</b>
<b>Deferred Outflows of Resources</b>						
Loss on Refunding	8,453,050	9,498,456	-	-	8,453,050	9,498,456
Pension Deferrals	28,862,313	10,123,596	237,715	83,559	29,100,028	10,207,155
<b>Total Deferred Outflows of Resources</b>	<b>37,315,363</b>	<b>19,622,052</b>	<b>237,715</b>	<b>83,559</b>	<b>37,553,078</b>	<b>19,705,611</b>
<b>Liabilities:</b>						
Noncurrent Liabilities	245,434,449	247,685,621	332,628	511,197	245,767,077	248,196,818
Net Pension Liability	181,293,295	155,063,259	1,475,391	1,323,450	182,768,686	156,386,709
Other Liabilities	22,970,878	14,636,905	509,367	203,319	23,480,245	14,840,224
<b>Total Liabilities</b>	<b>449,698,622</b>	<b>417,385,785</b>	<b>2,317,386</b>	<b>2,037,966</b>	<b>452,016,008</b>	<b>419,423,751</b>
<b>Deferred Inflows of Resources</b>						
Property Taxes	144,469,188	140,384,080	-	124,477	144,469,188	140,508,557
Pension Deferrals	237,895	23,355	1,662	-	239,557	23,355
<b>Total Deferred Inflows of Resources</b>	<b>144,707,083</b>	<b>140,407,435</b>	<b>1,662</b>	<b>124,477</b>	<b>144,708,745</b>	<b>140,531,912</b>
<b>Net Position:</b>						
Net Investment in Capital Assets	605,869,836	611,634,315	38,867,040	38,657,775	644,736,876	650,292,090
Restricted	59,911,789	57,731,038	-	-	59,911,789	57,731,038
Unrestricted	18,709,856	7,883,473	7,417,977	7,043,635	26,127,833	14,927,108
<b>Total Net Position</b>	<b>\$ 684,491,481</b>	<b>\$ 677,248,826</b>	<b>\$ 46,285,017</b>	<b>\$ 45,701,410</b>	<b>\$ 730,776,498</b>	<b>\$ 722,950,236</b>

**Change in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2016	2015	2016	2015	2016	2015
<b>Revenues:</b>						
Program Revenues:						
Fines and Charges for Services	\$ 32,710,090	\$ 30,199,494	\$ 7,179,071	\$ 7,555,037	\$ 39,889,161	\$ 37,754,531
Operating Grants and Contributions	114,747,353	118,898,343	-	-	114,747,353	118,898,343
Capital Grants and Contributions	4,516,885	6,501,815	283,756	15,152	4,800,641	6,516,967
General Revenues:						
Property Taxes	139,954,246	125,418,357	-	-	139,954,246	125,418,357
Sales Taxes	46,733,746	44,587,612	-	-	46,733,746	44,587,612
Specific Ownership Taxes	12,007,529	11,293,887	-	-	12,007,529	11,293,887
Other Taxes	1,302,328	1,152,515	-	-	1,302,328	1,152,515
Grants and Contributions Not Restricted						
for Specific Purposes	10,642,850	-	-	-	10,642,850	-
Investment Earnings	2,871,444	2,362,975	8,985	1,669	2,880,429	2,364,644
Gain (Loss) on Sale of Capital Assets	314,621	-	-	-	314,621	-
Miscellaneous	7,220,162	4,944,611	234,790	23,397	7,454,952	4,968,008
Total Revenues	<u>373,021,254</u>	<u>345,359,609</u>	<u>7,706,602</u>	<u>7,595,255</u>	<u>380,727,856</u>	<u>352,954,864</u>
<b>Expenses:</b>						
General Government	92,477,935	73,098,284	-	-	92,477,935	73,098,284
Public Safety	83,643,934	79,524,881	-	-	83,643,934	79,524,881
County Funded Human Services	3,888,702	3,711,537	-	-	3,888,702	3,711,537
Transportation	47,250,900	42,408,743	-	-	47,250,900	42,408,743
Culture and Recreation	5,496,976	4,675,334	-	-	5,496,976	4,675,334
Health and Welfare	103,507,413	101,782,532	-	-	103,507,413	101,782,532
Urban Housing and Redevelopment	3,072,490	4,779,334	-	-	3,072,490	4,779,334
Conservation of Natural Resources	12,465,683	11,553,512	-	-	12,465,683	11,553,512
Economic Opportunity	5,763,046	5,827,958	-	-	5,763,046	5,827,958
Interest Expense	7,381,768	5,811,454	-	-	7,381,768	5,811,454
Front Range Airport	-	-	4,533,394	4,063,690	4,533,394	4,063,690
Golf Course	-	-	2,771,633	3,135,064	2,771,633	3,135,064
Stormwater	-	-	565,510	725,460	565,510	725,460
Water and Wastewater	-	-	82,210	180,575	82,210	180,575
Total Expenses	<u>364,948,847</u>	<u>333,173,569</u>	<u>7,952,747</u>	<u>8,104,789</u>	<u>372,901,594</u>	<u>341,278,358</u>
Increase in Net Position Before Transfers	8,072,407	12,186,040	(246,145)	(509,534)	7,826,262	11,676,506
Transfers	(829,752)	(524,125)	829,752	524,125	-	-
Change in Net Position	<u>7,242,655</u>	<u>11,661,915</u>	<u>583,607</u>	<u>14,591</u>	<u>7,826,262</u>	<u>11,676,506</u>
Net Position - Beginning	677,248,826	665,586,911	45,701,410	45,686,819	722,950,236	832,249,821
Net Position - Ending	<u>\$ 684,491,481</u>	<u>\$ 677,248,826</u>	<u>\$ 46,285,017</u>	<u>\$ 45,701,410</u>	<u>\$ 730,776,498</u>	<u>\$ 853,738,006</u>

**Governmental activities.** Governmental activities resulted in a County net position increase of \$7,242,655 in 2016. Key elements are as follows:

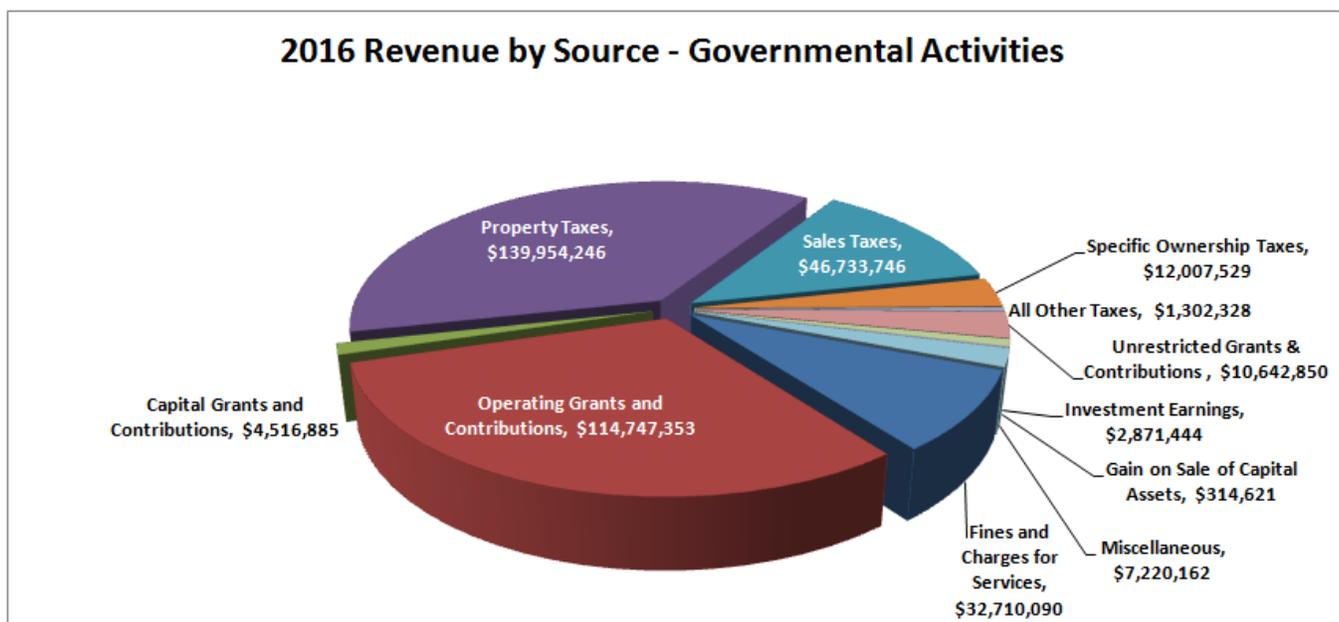
**REVENUES**

- Overall revenues from the fines and charges for services category increased by \$2.5 million in 2016 to \$32.7 million. This growth was due to higher hazardous waste fees which were up by more than \$621 thousand. This was due to increased activity at a privately owned and operated hazardous landfill site for which the County charges fees in our waste management fund. Treasurer's fees were higher by over \$374 thousand as property taxes collected by that office for other property taxing entities increased significantly and the fees charged for that activity follow similarly. The County began selling liquor at regional park events including the fair, which contributed nearly \$250 thousand in increased revenues.

The County also received more revenue from services provided to other governments that increased by over \$408 thousand in 2016. Economically driven revenues such as building permits, public infrastructure fees, real estate and recording fees, and clerk hire fees contributed over \$648 thousand in additional revenues compared to the previous year. Many smaller items contributed to the remainder of the overall increase.

- Revenues from operating grants and contributions decreased by nearly \$4.2 million in 2016. The decrease in operating grants and contributions is primarily related to the County receiving less intergovernmental revenue from our community corrections program. The number of beds available for this program decreased as the County is working to remodel the facility that houses this program. This revenue reduction alone accounts for nearly \$2.5 million of the change. Also, the County received fewer revenues for several human services programs in our social services fund including Low Energy Assistance Program (LEAP) and Temporary Assistance to Needy Families (TANF), but partially offset by an increase in the Child Welfare Block Grant. In a combined analysis, this contributed nearly \$1.0 million to the overall reduction in this revenue category. Neighborhood Stabilization Program (NSP) revenues were significantly reduced due to the NSP 3 grant reaching completion in 2015 with very minor run-out activity booked in 2016. CDBG and HOME revenues were down as a result of lower program revenues received by the County due to the timing of projects completed.
- Revenue from capital grants was lower by nearly \$1.9 million. The County received just over \$1.6 million in 2016 compared to the \$2.5 million in funding the County received in 2015 from Union Pacific to pay for the cost of work on the Pecos Street Grade Separation Project. The current year payment was accounted for in miscellaneous revenues instead of capital grants and contributions. The \$1.6 million payment was the last payment the County will receive from Union Pacific for this project. Fewer conservation easements were accepted by the County in 2016 compared to 2015. Also, there were fewer streets accepted by the County as developments occur where the County takes over ownership of those public improvements compared to the previous year. Developers are required to meet County standards before acceptance occurs.
- Property tax revenue, accounting for 37.5% of the County's total revenues, increased by over \$14.5 million or 11.6% primarily due to increased valuation resulting from the biennial reassessment cycle and new construction. The increase is also related to a sustained turn-around in the economy after several years of declining values and stagnant construction.
- Revenue from sales taxes continued to grow strongly in 2016. The overall increase represented a nearly \$2.1 million or a 4.8% increase over the previous year. Sales taxes have experienced strong growth as the economy in the County has improved. The higher revenues are driven by population increases, rising incomes and more local retail activity in the County.
- Revenue from specific ownership taxes continue to grow as a result of a higher quantity and stronger vehicle values and sales in the County. Specific ownership taxes grew by nearly \$714 thousand or 6.3% in 2016 compared to 2015.
- Revenue from the other taxes category is made up of cigarette, severance and retail marijuana sales taxes. This revenue category increased by nearly \$150 thousand or 13.0% in 2016. The biggest increase is due to a full year of retail marijuana sales tax collection, which represents a \$1.0 million increase. However, a significant decline in severance taxes partially offset the overall increase in 2016. The County continues to collect retail marijuana sales taxes while this revenue source has been challenged in court.

- Revenue from grants and contributions not restricted for specific purposes was added primarily due to the distribution of funds related to the \$10.0 million payment from City and County of Denver pursuant to the Amendatory Intergovernmental Agreement. The agreement was a result of an election that occurred in 2015. The agreement changed the economic development arrangement between the two entities resulting in future share back of revenues derived from certain economic development projects at Denver International Airport (DIA). Included in this agreement was the one-time \$10.0 million payment.
- Revenue from investment earnings increased by about \$508 thousand or 21.5% in 2016 compared to 2015. The markets continue to be volatile, but interest rates have improved as the Federal Reserve adjusts their interest rate targets. This value reflects the investment earnings considering adjustments for the fair market value of the idle funds held by the County.
- Revenue from the gain on sale of capital assets is the result of sales of fleet equipment which the County disposed via auction in 2016.
- Miscellaneous revenues, which includes building uses and rents and other revenues not accounted for elsewhere in our financial statements, were up nearly \$2.3 million or 46.0% in 2016 compared to 2015. The increase is primarily due to accounting for the \$1.6 million payment from Union Pacific to pay for the cost of work on the Pecos Street Grade Separation project. This year, the receipt was recorded as a miscellaneous revenue because it more accurately reflects the nature of the transaction. A secondary contributor is additional plan review fees in our Community and Economic Development Department as a result of increased building activity in the County.

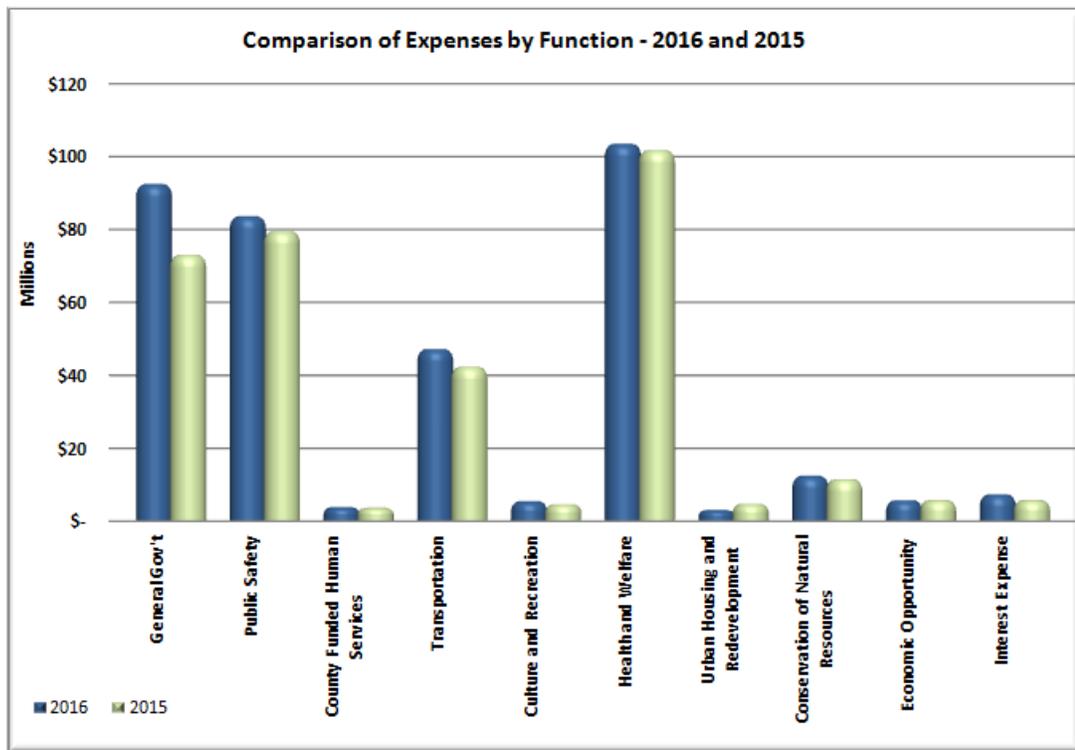


## EXPENSES

- Expenses for all governmental activities in 2016 totaled \$364,948,847, which represents an increase of 9.54% from 2015 to 2016. The largest component of the increase is due to higher personnel costs. In

2016, the County funded the following market increases by job family: Administrative - 0.5%, Executive - 1.5%, Management and IT - 0.5%, Professional - 2.0%, and Sheriff - 1.5%. An average increase of 6.1% to medical insurance and a merit pool of 3% were funded in 2016. The County also added 16.25 net new Full Time Equivalent (FTE) positions, most of which supported the County's governmental activities. Total personnel related expenses increased by nearly \$11.8 million in 2016. The County also received \$10.0 million from the City and County of Denver pursuant to the Amendatory Intergovernmental Agreement which was entered into as a result of an election that occurred in 2015. The agreement changed the economic development arrangement between the two entities resulting in share-back of revenues derived from certain economic development projects at Denver International Airport (DIA). The Airport Coordinating Committee approved a further distribution of these funds to the cities of Aurora, Brighton, Commerce City, Thornton and Federal Heights. A total of just over \$6.2 million was distributed to these cities. The County also recognized an expense related to the remediation activities at the old Sheriff Shooting Range. The \$4.8 million charge is an estimate of the cost of the cleanup, remediation and monitoring of the site. The overall expenses also reflect an increase of over \$7 million for net pension expense for governmental activities as a result of GASB 68.

- General government expenses increased by \$19,379,651 or 26.51%. A large part is due to increased personnel costs resulting from new positions and the higher cost of salaries and benefits. With the organizational changes occurring at the County, several positions have been added which are directly related to the general government area of the County's budget. Additional items include several items mentioned previously including; the distribution of monies from the City and County of Denver agreement and the recognition of the old Sheriff Shooting Range clean up and remediation project.
- Transportation experienced increased expenses by \$4,842,157 or 11.4%. This is mostly due to additional maintenance and repairs of roads and bridges across the County compared to previous years, which are non-capital expenses. The County also increased its contributions by more than \$460 thousand to the City of Westminster for the Little Dry Creek project. In addition, the County contributed approximately \$600 thousand for the I-25 interchange at 144<sup>th</sup> Avenue and the interchange at I-25 and State Highway 7 projects.
- A \$4,119,053 or 5.18% increase in the public safety function expenses can be attributed to personnel costs including salary increases and new positions approved for 2016.
- Expenses in the health and welfare category increased by \$1,724,881 or 1.69% to \$103,507,413 in 2016. The primary driver is personnel related expenses including net pension expenses as a result of GASB 68.
- Urban housing and redevelopment expenses declined by 35.71% or \$1,706,844 due to fewer activities related to the NSP 3 program and fewer activities due to timing of the projects in the Community Development Block Grant (CDBG).
- Interest expense increased \$1,570,314 or 27.02% between 2016 and 2015. This is due to higher principal balances upon which interest is charged related to the County's Series 2015 certificates of participation (COPs), which had new interest payments due in 2016. The County continued to make interest payments on its COPs and lease purchase agreements for the 2008, 2010, 2014, and 2015 financing transactions, see Note 4.E.2 in the notes to the basic financial statements for more information.



**Business-type activities.** The net position for the County’s business-type activities (the Riverdale Golf Courses, Stormwater Utility, Front Range Airport and the Water and Wastewater treatment plant) increased by \$583,607 or 1.3%. The increase is primarily due to stormwater fee revenues received in 2016 that will be spent on future projects. The overall increase is partially offset by slightly lower cost in the Water and Wastewater Fund as the cost to manage the facility was outsourced instead of paying an employee for the work. There was a resulting decline in net pension expense as well. The Golf Course Fund’s expenses were lower due to less repairs and maintenance projects in 2016 compared to 2015. The overall increase in net position was also partially offset by increases in repairs and maintenance and professional services activities expenses. The Front Range Airport’s expenses also partially offset the overall increase in the net position of the County’s business-type activities due to higher professional fees for master planning for the airport. There were also more repairs and maintenance projects performed. The ending net position for the Front Range Airport and the combined nonmajor enterprise funds are \$26,985,715 and \$19,299,302 respectively.

2016 business-type activities revenues totaling \$7,706,602 reflects an increase of \$111,347 or 1.5% over 2015 due to increased revenues in the Stormwater Utility Fund. Revenue from capital grants increased nearly \$268 thousand for the airport master plan project mentioned above. The overall revenues were partially offset by a decrease in fuel sales at the airport.

## FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

**Governmental funds.** The focus of the County’s governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County’s financing requirements. In particular, unrestricted/unassigned fund balance may serve as a useful measure of a government’s net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the County reported combined ending fund balances of \$281,567,566 for its governmental funds, a decrease of \$29,557,886 in comparison with the prior year. A portion of this fund balance is restricted, indicating that it is not available for new spending because it has been imposed by external entities or contracts. For more information on the County's restrictions, commitments and assignment of fund balance please see Note 1.D.11 and Note 12 in the notes to the basic financial statements.

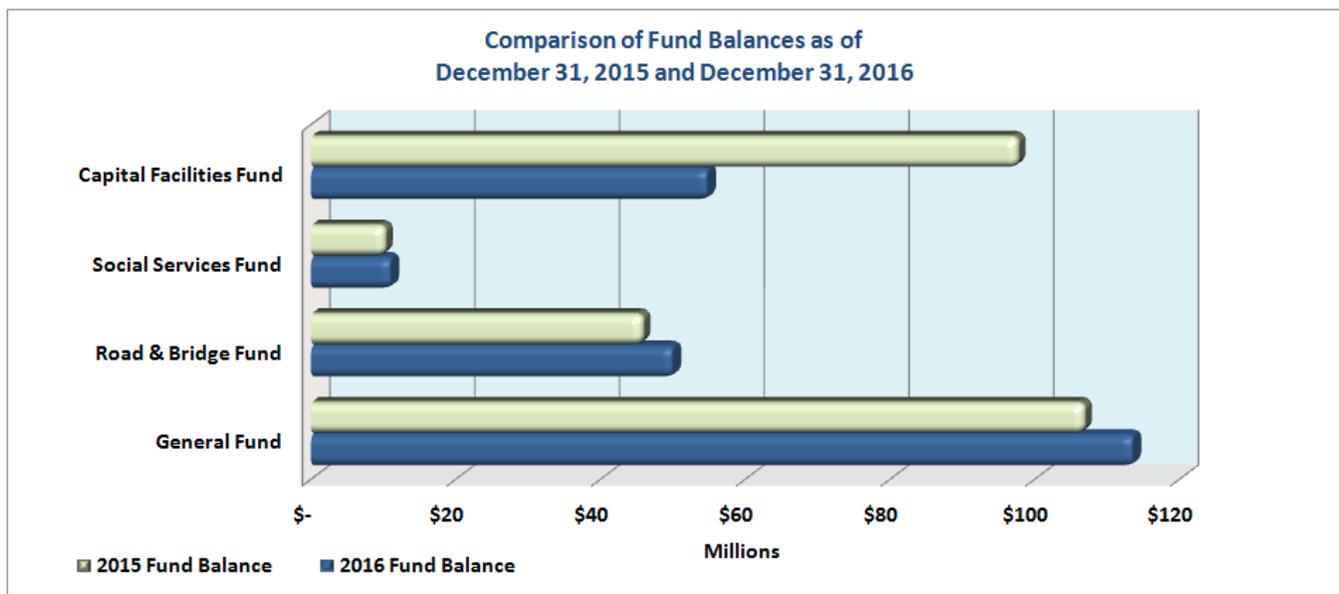
The General Fund is the chief operating fund of the County. At the end of the current fiscal year, total fund balance in the General Fund was \$113,454,184. Fund balance increased by \$6,664,513 during the year. Key factors contributing to the change in fund balance and the changes in revenues and expenditures include:

- A significant increase in property taxes, which rose by \$12,321,389 or 11.5% in 2016 compared to 2015. The property tax increase was due to new construction and increased valuation for existing property in the County.
- The County experienced higher expenditures in the Sheriff's Office due to higher personnel costs. Personnel increases were due to higher salaries related to the County's market and merit increases and additional positions. Personnel costs were \$1.5 million higher in the administration and patrol areas and \$966 thousand in the corrections area. Expenditures in the Clerk and Recorder's Office were \$973 thousand higher in Elections due to 2016 being a presidential election year and \$530 thousand in Motor Vehicle due to higher personnel costs, postage, security and building repair and maintenance. Expenditures in the District Attorney's Office were \$795 thousand higher due to increased personnel costs resulting from the County's market and merit increases as well as new positions in the that office. The pass through Victim Compensation Grant accounts for another \$415 thousand in increased expenditures for 2016.
- Total expenditures in the General Fund increased by nearly \$895 thousand in Facility Operations. \$227 thousand was due to personnel related expenditures including; merit and market costs, \$478 thousand due to increased building maintenance costs for County facilities, and \$168 thousand for increased water, sewer and sanitation costs. Other miscellaneous expenditures contributed the remaining amount.
- Total expenditures in the General Fund increased by nearly \$1.5 million for Information Technology partially due to software and licensing for the implementation of Office 365 and in maintenance contracts for various countywide software systems.
- The County invested in various capital projects in 2016. The most notable are the \$1.0 million allocation to the Clay Street/60<sup>th</sup> Avenue Project and \$2.6 million to the Hoffman Drainage project. There were several other building, information technology and equipment purchases for which the County spent resources to acquire and construct.
- The County changed the way it pays principal and interest for the various financing transactions. Those expenditures now occur in the Capital Facilities Fund which has a revenue source to pay for such expenditures. Last year, the General Fund had over \$23,295,339 in principal and interest payments. For 2016, the principal and interest payments were paid out of the Capital Facilities Fund in the amount of \$15,014,566. The 2015 expenditures included principal and interest related to an advanced refunding in addition to the other principal and interest payments.

The fund balance of the Road and Bridge Fund at the end of 2016 is \$49,877,445. This represents an increase of \$4,103,294 above 2015. Factors contributing to this increase include:

- Even though total expenditures were \$4,297,196 higher in 2016 compared to 2015, capital outlay was lower compared to 2015. Significant projects include \$1.5 million toward 56<sup>th</sup> Avenue and Federal, and over \$2.6 million for the West 60<sup>th</sup> Avenue project. The County spent \$3.0 million for the I-25 managed lanes project run by the Colorado Department of Transportation (CDOT). The County spent over \$6.5 million on road maintenance. Additionally, the County spent over \$291 thousand to specifically target and improve dirt roads with an innovative road base product.
- Road and Bridge Fund revenues were \$1,881,889 higher in 2016 compared to 2015. All three types of tax revenue (property, sales, and specific ownership) were higher in 2016 compared to 2015. Property taxes, sales and specific ownership taxes increased 12.6%, 4.2%, and 6.3% respectively. Highway Users Tax, an intergovernmental revenue, was also up 2.0%.

Total fund balance for the Social Services Fund increased by \$747,829 to \$10,927,458 in 2016. The increase is due to greater property taxes collected in 2016. Even though the economy is showing clear signs of recovery in many areas, demand for social services programs is still impacted by the economic slowdown experienced several years ago. The County continues to analyze the availability of fund balance to address social services needs.



The fund balance of the Capital Facilities Fund at the end of 2016 is \$54,679,850, a significant decrease totaling \$42,927,286 compared to 2015. This fund accounts for the construction of facilities planned in the County and funds the principal and interest payments for the COP financing transactions.

- Total revenues in the Capital Facilities Fund were \$19,448,743 in 2016. Most of this revenue is from the sales tax designated for the construction and operation of capital facilities in the County. Sales tax revenue increased by 4.7% or nearly \$834 thousand.
- Total expenditures in the Capital Facilities Fund were \$62,376,029, which is a significant increase compared to 2015. In 2016, the County continued working on the investment of the Pete Mirelez Human Services Center project. This building will replace the current Human Services Building and Children and Family Services buildings and is expected to open in the fall of 2017. The County also used capital facilities funds to pay for non-capital related expenditures for various projects.

**Proprietary funds.** The County's proprietary funds statements provide the same type of information found in the government-wide financial statements, but in more detail for the business-type activities.

Unrestricted net position in the County's enterprise funds at the end of the year amounted to \$7,417,977, while the net investment in capital assets was \$38,867,040. Total unrestricted net position increased by \$583,607. Factors relating to the finances of the Front Range Airport, Water and Wastewater treatment plant, Golf Course and Stormwater Utility have been addressed in the discussion of the County's business-type activity on pages 99 - 106.

The County's Internal Services Funds' unrestricted net position decreased by 1.1% or nearly \$301 thousand due to higher premiums for insurance activities based on current and previous years' experience combined with higher claims in the Insurance Fund. Increased depreciation expenses related to vehicle and equipment assets in the Equipment Service Fund also contributed to this change.

## GENERAL FUND BUDGETARY HIGHLIGHTS

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The total revenues in the final budget were \$170,063,669 or \$1,933,479 (1.1%) higher than the original budget. This change was due to anticipated increases in the Flatrock Training Facility revenue, Regional Park event center liquor sales, and Justice Based Behavioral Services grants revenues.

The final budget for expenditures was \$181,113,289 or 7.6% higher than the original budget. Key drivers of this change include:

- The expenditures in the original budget were increased by \$5.2 million through the first budget amendment for projects that were carried over from 2015 to 2016. Projects included; the Utah Junction / Clay Street Outfall project (\$1.6 million), various IT projects (\$1 million), engineering costs related to transportation projects (\$529 thousand), and other more minor projects. These projects were budgeted but not completed in 2015. The budget was amended in 2016 to re-appropriate funds for these projects.
- The expenditures in the original budget were also increased by \$7.5 million through the four non-carryover budget amendments that occurred during 2016. Major amendment items included: funding for the Hoffman Drainage project (\$2.6 million), Colorado Opportunity Scholarships (\$517thousand), contribution to the Adams County Economic Development for small business revolving loan program (\$500 thousand and the Office 365 migration project (\$420 thousand).

Actual total general fund revenues were \$2,463,322 or 1.45% lower than the total revenue in the final budget. This occurred primarily due to property taxes, several grants, fines and forfeitures and special transit revenues that did not meet the levels anticipated as part of the final budget. These were mostly counteracted by revenues from the public trustee, building permits and animal shelter/adoption ending the year higher than anticipated.

Actual total General Fund expenditures were \$17,841,329 or 9.9% lower than the final budget. This was due to the 2016 budget appropriation (carryover) for capital projects that were not completed in 2015. Other significant areas of under spending occurred in Information Technology, Sheriff Corrections, Sheriff Field and Administration, Transportation, Facilities Operations, Community Corrections and Capital Outlay. Administration/Organizational Support overspending was due to the County budgeting operating savings that occur countywide in this single spending agency. Operating savings occurred largely through vacancy savings and projects not being completed by the end of 2016. Total general fund carryover from 2016 to 2017 is expected to be \$6,836,804, which includes capital and operating expenditures that primarily represent one-time spending for specific projects.

## CAPITAL ASSETS, CERTIFICATES OF PARTICIPATION AND LEASE PURCHASE AGREEMENTS

**Capital Assets.** The County's capital assets for its governmental and business-type activities as of December 31, 2016, amounts to \$804,782,053 (net of accumulated depreciation). Capital assets include land, buildings and improvements, machinery and equipment, conservation easements, water rights, infrastructure, construction in progress (CIP), and software.

The County's capital assets increased by \$42,452,930 in 2016. The increase for the year was primarily related to an increase in Construction In Progress (CIP) related to the Pete Mirelez Human Services Center project. The increase in CIP is offset by the depreciation on buildings, equipment and infrastructure. In addition, many of the County's large drainage projects and road projects remain in construction in progress along with the Justice Center expansion and Phoenix Center projects.

The following table provides capital asset totals by category:

	Governmental Activities		Business-Type Activities		Total	
	2016	2015	2016	2015	2016	2015
Land	\$ 63,840,747	\$ 59,956,721	\$ 10,762,506	\$ 10,758,911	\$ 74,603,253	\$ 70,715,632
Art Collection	565,014	515,014	-	-	565,014	515,014
Water Rights	711,347	711,347	-	-	711,347	711,347
Buildings and Improvements	187,309,381	193,737,183	10,691,072	9,457,843	198,000,453	203,195,026
Machinery and Equipment	13,788,923	11,908,526	1,133,329	1,332,378	14,922,252	13,240,904
Conservation Easements	26,577,185	26,575,630	-	-	26,577,185	26,575,630
Infrastructure	392,505,372	388,413,614	14,469,376	17,494,372	406,974,748	405,907,986
Construction in Progress	80,058,918	40,377,342	2,015,625	16,646	82,074,543	40,393,988
Software	353,258	1,073,596	-	-	353,258	1,073,596
<b>Total</b>	<b>\$ 765,710,145</b>	<b>\$ 723,268,973</b>	<b>\$ 39,071,908</b>	<b>\$ 39,060,150</b>	<b>\$ 804,782,053</b>	<b>\$ 762,329,123</b>

Significant capital asset events occurred during the 2016 fiscal year including the following:

- \$7.7 million of road and bridge infrastructure was added to CIP. The \$7 million for the Utah Junction / Clay Street Outfall project was completed in 2016 and moved from CIP to Infrastructure to be depreciated.
- An additional \$3.3 million was spent on drainage projects that are still in the CIP phase. The entire amount is for the Hoffman Drainage project.
- Approximately \$38.2 million was spent on the Pete Mirelez Human Services Center. The County will continue with the construction project in 2017 with an anticipated completion in fall of 2017.
- \$6.8 million was spent on the purchase and construction of County buildings. This includes the Community Corrections' Phoenix Center, Justice Center expansion project, and the new animal shelter building.

Additional information on the County's capital assets can be found in Note 4.C in the notes to the basic financial statements.

**Certificates of Participation and Lease Purchase Agreements and Long-Term Debt.** The County has entered into one separate sale-leaseback transactions for the sale and subsequent repurchase of several existing County properties and three lease-leaseback transactions. The 2009 sale leaseback was advance refunded in 2015 with the Certificates of Participation (COPs), Series 2015.

The 2008 transaction resulted in the sale-leaseback of four properties: the Offices of the District Attorney Building, the Sheriff and Coroner's Headquarters, the Western Service Center, and the Development Building. This provided financing for the construction of the Justice Center Expansion and the first phase of the new Government Center.

The 2010 transaction was a lease-leaseback of a portion of the County's Justice Center. This provided funding for the construction of the Government Center. The 2010 Lease matures in December 2030 with an interest rate of 4.24%

The 2014 transaction is a lease-leaseback of Adams County Service Center to provide financing for the purchase and remodel of the Western Service Center and the construction of the District Attorney Building. The 2003 transaction was current refunded in 2014. The refunding resulted in a present value savings of \$938,134 and new interest rate of 2.07% instead of the 3.5%-4.75% varying interest rate in the 2003 deal.

In 2015, the County issued \$163,480,000 in Certificates of Participation. Of this amount, \$81,050,000 was used to advance refund \$93,315,000 in outstanding COPs, which had interest rates ranging from 3.0% - 5.25%. There was also a net of \$82,430,000 for the new money component to finance the acquisition, design, remodel and expansion of the Pete Mirelez Human Services Building. The advance refunding component of the transaction resulted in a present value savings of \$6.7 million or 7.2%. The 2015 COPs mature in 2045 with interest rates ranging from 2.0% to 5.0%.

At the end of the current year, the County's total certificates of participation and lease purchase agreements for the County facilities totaled \$188,838,235, all of which are subject to an annual appropriation clause.

As previously discussed in the government-wide financial analysis section of this management discussion and analysis, the County has been obligated for the costs to remediate a landfill and polluted land on County owned property estimated in the amount of approximately \$4.8 million as of year ended December 31, 2016.

Additional information on the County's certificates of participation, lease purchase agreements, and long-term debt can be found in Note 4.E.2 in the notes to the basic financial statements.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

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### **Economic Factors for Adams County**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the economic environment within which the County operates.

Global, national and state economic trends typically trickle down to the local economy. Overall growth measured by GDP has rebounded since the economic crisis hit in 2008. Growth continued in 2016 for the seventh straight year and is anticipated to flow into 2017 and 2018.

### **State and Local Economy**

Colorado is experiencing upward trends in population, personal income, housing permits and retail trade as reported in the March 17, 2017 publication, *The Colorado Outlook: Economic and Fiscal Review* prepared by the Colorado Office of State Planning & Budgeting. The 2016 unemployment rate was 3.3% for the State of Colorado and inflation nationally remained subdued at only 1.6%. Looking forward, forecasters expect; a 1.7% increase in population, a 5.6% increase in personal income, a 5.2% growth in retail trade sales and a 7.6% increase in housing permits in 2017. There is a 6.2% decrease forecasted in nonresidential building, but that

decline follows a strong 16.3% increase in 2016. The unemployment rate is forecasted to continue to decline to 3.1% from 3.3% in 2016. The forecast shows modest growth than seen in the previous several years due to Colorado's tight labor and housing markets, even though the State maintains positive growth in net migration.

The local economy of the Denver Metro Area continues to perform better than most parts of the State and has demonstrated a stronger performance than many other areas nationally. The Denver Post reported that the Denver Metro Area added over 44,800 jobs year over year between December 2015 and December 2016. Metro Denver employment grew at 3.2%. The addition of new jobs and pent up demand for homes has also fueled growth in the housing market. According to the Metro Denver Economic Development, housing permits were up 23,027 or 22% in the Denver area in 2016. Retail trade sales grew 8.6% after growing over 5% the previous year.

Economic measures for Adams County are also positive. Increasing population and real property construction including; new homes and additional retail establishments, have contributed to local economic growth. Retail sales, up 4.5% for a total of nearly \$46.7 million, were lifted in part by growth in the County's population. The County's estimated population for 2016 was 502,722. This population estimate represents a 2.4% increase over the 2015 population of 490,829. The 2017 population figure is estimated to be 514,674 representing additional growth of approximately 2.4%. The Denver Regional Council of Government estimates the County to be one of the fastest growing counties in Colorado over the next several decades. The Colorado Division of Local Government – State Demography Office's forecast forecasts that over 604,088 residents will call Adams County home by 2025. As the County's population grows, we expect retail sales to follow.

Adams County's Assessed Valuation of properties for property tax collections is one way to measure real estate growth for the County. Valuations are driven by the values of existing properties and new construction. Increased market values lead to increased assessed values that contribute resources to the County. Property taxes are budgeted to increase by \$2.3 million, or 1.64%, in 2017 after increasing by \$14.6 million when comparing 2016 with the previous year. Since the values used to calculate the mill levy were not subject to reassessment for taxes collected in 2017 due to Colorado's property tax cycle, the increase is mainly due to new construction within the County. New construction added 3.5% of the increased assessed value from the previous year.

The U.S. Bureau of Labor Statistics' data show that the County's employment numbers increased 3.6% in from September 2015 to September 2016. The unemployment rate in the County has decreased from 4.3% in 2015 to 3.6% in 2016. The March 2017 unemployment rate has further declined on a preliminary basis to 2.7%. The unemployment rate is expected to remain at low levels through 2017.

### **Long-Term Financial Planning**

Foresight with fiscal discipline has brought the County through the historically challenging years of recession and post-recession economies. The County has emerged from a recession period in exceptionally good condition by maintaining adequate reserves and controlling spending. As the economy improves, employees have been receiving a merit-based salary plan that rewards results and keeps pay competitive in the market. The County is well positioned to help address future economic challenges should the economy not experience continued growth.

A growing community drives a growing need for infrastructure capacity. The County continues to plan for growing transportation needs. The County will be a beneficiary of the Regional Transportation District's (RTD) FasTracks project. This project includes the building of five light rail or commuter rail lines, in addition to bus rapid transit lines, through the County. The B Line to Westminster opened in 2016. The G Line, which will travel through the County, is expected to open in 2017. The N Line to Thornton is expected to open in 2018. By 2018, the County will have 18 stops serving business and residents in the community.

The 2017 Adopted Budget is \$451.4 million for all funds. This includes an operating portion of \$399.7 million and a capital improvement portion of \$46.2 million. The budget is balanced for all funds. The 2017 General Fund budget is \$176.4 million. This includes an operating portion of \$170.0 million and a capital improvement portion of \$6.4 million. A total of 22.50 new full-time equivalent positions (FTEs) are included in the budget. The property tax mill levy remains unchanged at 26.779 mills, with an abatement levy of 0.276 for a total of 27.055 mills.

The 2017 Adopted Budget maintains our current service levels, while strategically reinvesting public monies the County's infrastructure. This will ensure infrastructure is well maintained and can be used for years to come. The 2017 Adopted Budget includes a robust list of capital improvement projects (CIP) that will promote the safety of roadways, improve drainage ways, promote regional transportation priorities, and maintain/enhance building assets and open spaces. The 2017 investments by strategic goal for business cases (operational increases requested as part of the budget process) and one-time projects include:

#### Education and Economic Prosperity

- \$55,000 for community meetings and a neighborhood toolkit in the Long Range Strategic Planning Department (General Fund, Business Case)

#### High Performing, Fiscally Sustainable Government

- \$350,000 for the Recording Management Software in the Clerk & Recorder's Office (General Fund, CIP)
- \$923,617 for IT Infrastructure needs (General Fund, CIP)
- \$100,000 for a Virtual Permit Center (General Fund, CIP)
- \$200,000 for annual software maintenance contract increases (General Fund, Business Case)
- \$255,651 for three new FTEs in the District Attorney's Office (General Fund, Business Case)
- \$167,098 for two new FTEs in the Finance Department (General Fund, Business Case)

#### Quality of Life

- \$12,000,000 for construction of a new Animal Shelter (Capital Facilities Fund, CIP)
- \$555,000 for an upgrade to the jail security system at the Detention Center (General Fund, CIP)
- \$2,525,000 for open space projects (Open Space Projects Fund, CIP)
- \$430,000 for radiography equipment in the Coroner's Office (General Fund, CIP)
- \$100,000 for a Tornado Warning System (General Fund, CIP)
- \$810,208 for fourteen new FTEs in the Sheriff's Office (General Fund, Business Case)
- \$112,800 for County Fair and Special Events (General Fund, Business Case)

#### Safe and Reliable Infrastructure

- \$5,352,000 for vehicle and equipment item replacement (Fleet Management Fund, CIP)
- \$5,192,776 for road and bridge projects (Road & Bridge Fund, CIP)

- \$1,315,000 for drainage improvements (Stormwater Utility Fund, CIP)
- \$383,333 for airport operations and maintenance (Front Range Airport Fund, CIP)
- \$2,500,000 for remediation of the old Shooting Range (Waste Management Fund, CIP)

#### Community Enrichment

- \$3,413,138 for additional human services allocation, which is fully off-set by revenue (Social Services fund, Business Case)

For more detail on the 2017 Annual Budget, the County's budget book can be found online at [www.adcogov.org](http://www.adcogov.org).

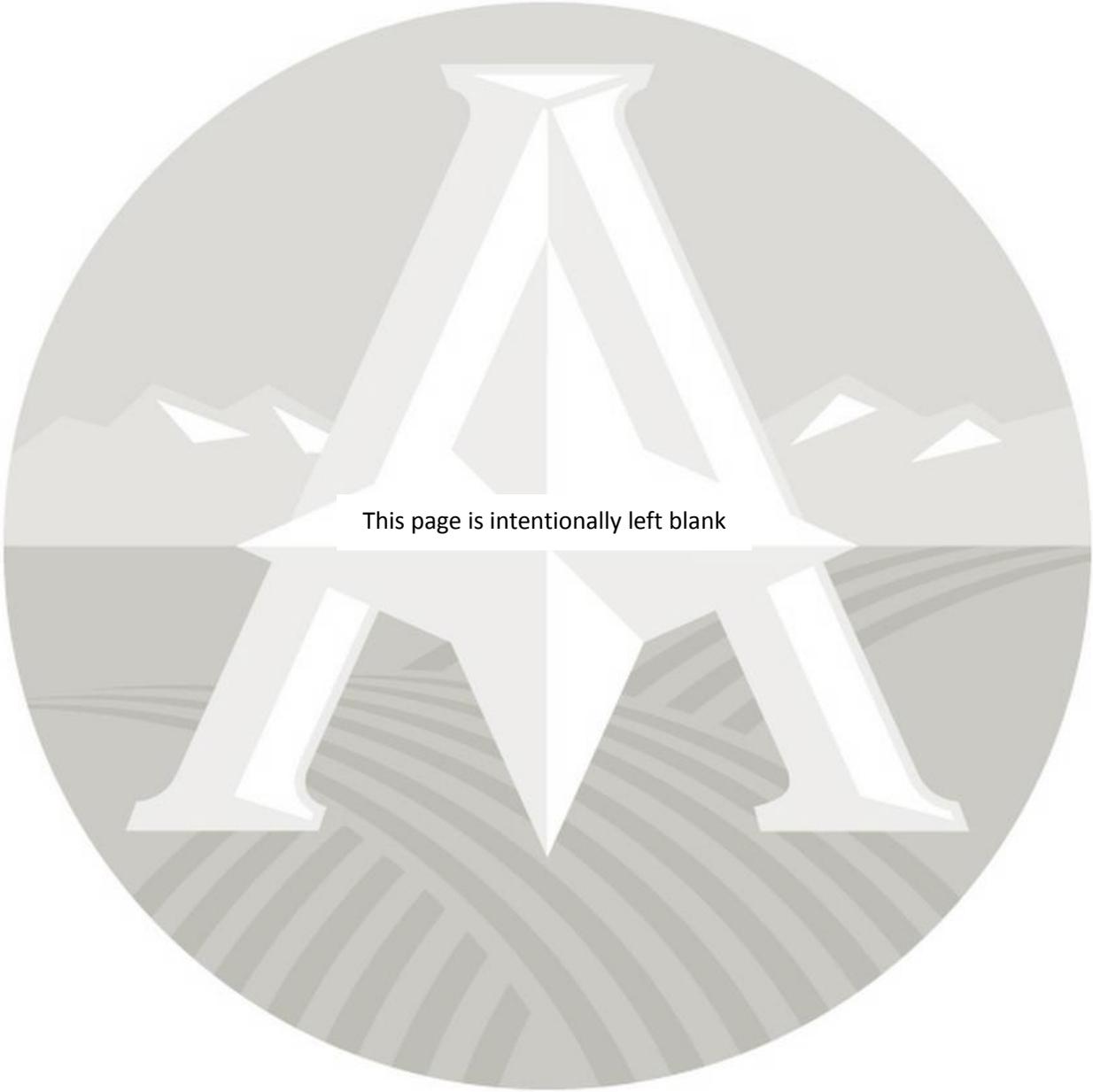
#### REQUESTS FOR INFORMATION

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This financial report is designed to provide a general overview of the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Director, Adams County Finance Department, 4430 South Adams County Parkway, 4<sup>th</sup> Floor, Suite C4000A, Brighton, CO 80601-8212.







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**ADAMS COUNTY, COLORADO**  
**STATEMENT OF NET POSITION**  
December 31, 2016

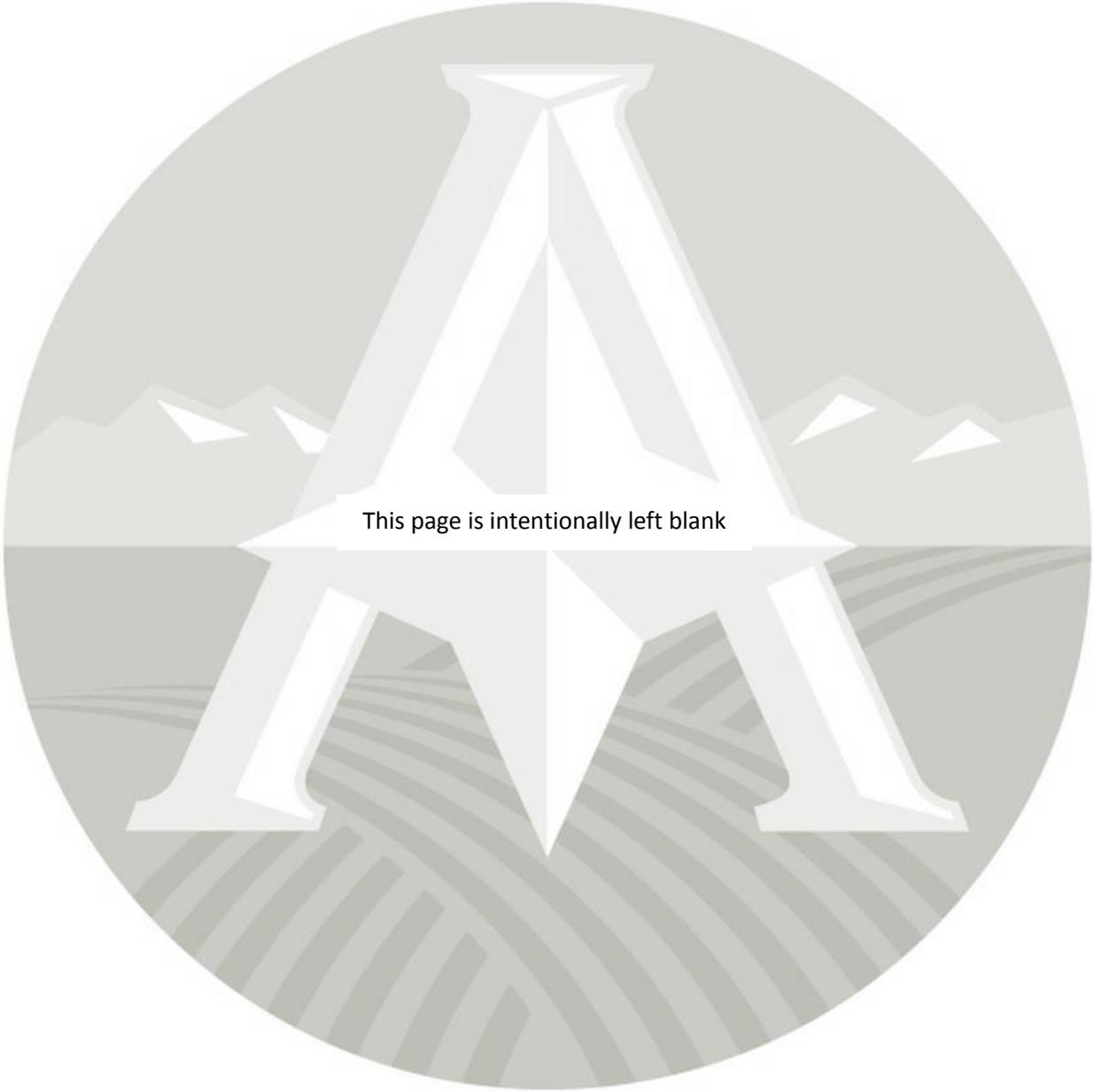
	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>ASSETS:</b>			
Cash and Investments	\$ 307,302,713	\$ 8,520,962	\$ 315,823,675
Taxes Receivables (Net of Allowance)	144,469,188	-	144,469,188
Accounts Receivables (Net of Allowance)	21,051,750	623,615	21,675,365
Notes Receivable	2,343,572	-	2,343,572
Prepaid Items	247,512	-	247,512
Inventory	96,943	149,865	246,808
Insurance Retainer	360,000	-	360,000
Capital Assets (Net of Accumulated Depreciation):			
Land	63,840,747	10,762,506	74,603,253
Art Collection	565,014	-	565,014
Water Rights	711,347	-	711,347
Construction in Progress	80,058,918	2,015,625	82,074,543
Buildings and Improvements	187,309,381	10,691,072	198,000,453
Infrastructure	392,505,372	14,469,372	406,974,744
Conservation Easements	26,577,185	-	26,577,185
Machinery and Equipment	13,788,923	1,133,333	14,922,256
Software	353,258	-	353,258
Total Assets	<u>1,241,581,823</u>	<u>48,366,350</u>	<u>1,289,948,173</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>			
Loss on Refunding	8,453,050	-	8,453,050
Pension Deferrals	28,862,313	237,715	29,100,028
Total Deferred Outflows of Resources	<u>37,315,363</u>	<u>237,715</u>	<u>37,553,078</u>
<b>LIABILITIES:</b>			
Accounts Payable	21,680,904	97,833	21,778,737
Retainage Payable	474,078	-	474,078
Accrued Interest Payable	318,445	2,577	321,022
Deposits Payable	184,682	275,891	460,573
Other Payables	95,538	-	95,538
Unearned Revenues	217,231	133,066	350,297
Noncurrent Liabilities:			
Due Within One Year	12,340,532	332,628	12,673,160
Due In More Than One Year	233,093,917	-	233,093,917
Net Pension Liability	181,293,295	1,475,391	182,768,686
Total Liabilities	<u>449,698,622</u>	<u>2,317,386</u>	<u>452,016,008</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>			
Property Taxes	144,469,188	-	144,469,188
Pension Deferrals	237,895	1,662	239,557
Total Deferred Inflows of Resources	<u>144,707,083</u>	<u>1,662</u>	<u>144,708,745</u>
<b>NET POSITION:</b>			
Net Investment in Capital Assets	605,869,836	38,867,040	644,736,876
Restricted for:			
TABOR	6,595,869	-	6,595,869
Clerk Technology	923,481	-	923,481
Public Trustee	354,911	-	354,911
Health & Welfare	3,901,032	-	3,901,032
Conservation Trust	1,716,730	-	1,716,730
Hazardous Waste	3,007,143	-	3,007,143
Open Space Grants	36,624,891	-	36,624,891
DIA Noise Mitigation	1,366,960	-	1,366,960
Grant Programs	3,725,899	-	3,725,899
Other	1,694,873	-	1,694,873
Unrestricted	18,709,856	7,417,977	26,127,833
Total Net Position	<u>\$ 684,491,481</u>	<u>\$ 46,285,017</u>	<u>\$ 730,776,498</u>

The notes to the basic financial statements are an integral part of this statement.

**ADAMS COUNTY, COLORADO**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended December 31, 2016**

FUNCTIONS/PROGRAMS	Program Revenues				Net (Expenses) Revenues and Changes in Net Position		
	Expenses	Fines and Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Primary Government:</b>							
Governmental Activities:							
General Government	\$ 92,477,935	\$ 20,711,237	\$ 5,225,843	\$ 150,000	\$ (66,390,855)	\$ -	\$ (66,390,855)
Public Safety	83,643,934	5,241,813	4,700,581	5,647	(73,695,893)	-	(73,695,893)
County Funded Human Services	3,888,702	-	-	-	(3,888,702)	-	(3,888,702)
Transportation	47,250,900	4,665,188	9,008,860	4,293,197	(29,283,655)	-	(29,283,655)
Culture and Recreation	5,496,976	1,160,954	-	-	(4,336,022)	-	(4,336,022)
Health and Welfare	103,507,413	-	86,887,689	68,041	(16,551,683)	-	(16,551,683)
Urban Housing and Redevelopment	3,072,490	-	2,660,408	-	(412,082)	-	(412,082)
Conservation of Natural Resources	12,465,683	155,517	1,412,203	-	(10,897,963)	-	(10,897,963)
Economic Opportunity	5,763,046	775,381	4,851,769	-	(135,896)	-	(135,896)
Interest Expense	7,381,768	-	-	-	(7,381,768)	-	(7,381,768)
Total Governmental Activities	364,948,847	32,710,090	114,747,353	4,516,885	(212,974,519)	-	(212,974,519)
Business-Type Activities:							
Front Range Airport	4,533,394	2,118,311	-	283,756	-	(2,131,327)	(2,131,327)
Golf Course	2,771,633	2,755,638	-	-	-	(15,995)	(15,995)
Stormwater	565,510	2,284,097	-	-	-	1,718,587	1,718,587
Water and Wastewater	82,210	21,025	-	-	-	(61,185)	(61,185)
Total Business-Type Activities	7,952,747	7,179,071	-	283,756	-	(489,920)	(489,920)
Total Primary Government	\$ 372,901,594	\$ 39,889,161	\$ 114,747,353	\$ 4,800,641	(212,974,519)	(489,920)	(213,464,439)
General Revenues:							
Property Taxes					\$ 139,954,246	\$ -	\$ 139,954,246
Sales Taxes					46,733,746	-	46,733,746
Specific Ownership Tax					12,007,529	-	12,007,529
Other Taxes					1,302,328	-	1,302,328
Grants and Contributions Not Restricted for Specific Purposes					10,642,850	-	10,642,850
Investment Earnings					2,871,444	8,985	2,880,429
Miscellaneous					7,220,162	234,790	7,454,952
Gain (Loss) on Sale of Capital Assets					314,621	-	314,621
Transfers					(829,752)	829,752	-
Total General Revenues and Transfers					220,217,174	1,073,527	221,290,701
Changes in Net Position					7,242,655	583,607	7,826,262
<b>Net Position, Beginning of Year</b>					677,248,826	45,701,410	722,950,236
<b>Net Position, End of Year</b>					\$ 684,491,481	\$ 46,285,017	\$ 730,776,498

The notes to the basic financial statements are an integral part of this statement.



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**ADAMS COUNTY, COLORADO**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**December 31, 2016**

	<u>General Fund</u>	<u>Road and Bridge Fund</u>	<u>Social Services Fund</u>	<u>Capital Facilities Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS:</b>						
Cash and Investments	\$ 115,024,591	\$ 52,617,310	\$ 8,332,745	\$ 60,058,865	\$ 46,846,328	\$ 282,879,839
Receivables						
Taxes	123,590,441	6,941,783	12,564,627	-	1,372,337	144,469,188
Accounts	2,343,308	5,813,572	3,854,784	3,555,982	5,356,517	20,924,163
Notes	-	-	-	-	2,343,572	2,343,572
Interfund Receivables	1,451,915	-	-	-	-	1,451,915
Prepaid Items	1,250	-	-	-	-	1,250
Total Assets	<u>\$ 242,411,505</u>	<u>\$ 65,372,665</u>	<u>\$ 24,752,156</u>	<u>\$ 63,614,847</u>	<u>\$ 55,918,754</u>	<u>\$ 452,069,927</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES:</b>						
Liabilities						
Accounts Payable	\$ 4,721,044	\$ 6,087,558	\$ 1,099,747	\$ 8,821,181	\$ 455,239	\$ 21,184,769
Retainage Payable	102,477	251,956	-	113,816	5,829	474,078
Interfund Payables	-	-	-	-	1,451,915	1,451,915
Deposits Payable	176,128	-	-	-	1,550	177,678
Other Payables	-	-	95,538	-	-	95,538
Unearned Revenues	217,231	-	-	-	-	217,231
Total Liabilities	<u>5,216,880</u>	<u>6,339,514</u>	<u>1,195,285</u>	<u>8,934,997</u>	<u>1,914,533</u>	<u>23,601,209</u>
Deferred Inflows of Resources:						
Property Taxes	123,590,441	6,941,783	12,564,627	-	1,372,337	144,469,188
Grants	150,000	2,213,923	64,786	-	3,255	2,431,964
Total Deferred Inflows of Resources	<u>123,740,441</u>	<u>9,155,706</u>	<u>12,629,413</u>	<u>-</u>	<u>1,375,592</u>	<u>146,901,152</u>
Fund Balances						
Nonspendable	1,250	-	-	-	-	1,250
Restricted	9,569,134	-	3,901,032	34,252,271	46,441,623	94,164,060
Committed	40,744,138	-	-	-	-	40,744,138
Assigned	433,623	49,877,445	7,026,426	20,427,579	6,187,006	83,952,079
Unassigned	62,706,039	-	-	-	-	62,706,039
Total Fund Balances	<u>113,454,184</u>	<u>49,877,445</u>	<u>10,927,458</u>	<u>54,679,850</u>	<u>52,628,629</u>	<u>281,567,566</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 242,411,505</u>	<u>\$ 65,372,665</u>	<u>\$ 24,752,156</u>	<u>\$ 63,614,847</u>	<u>\$ 55,918,754</u>	

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds:	755,925,822
The deferred charge on refunding of long-term debt is not an available resource and, therefore, is not reported in the governmental funds.	8,453,050
Some liabilities, including net pension obligations, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(181,293,295)
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds:	
Deferred outflows of resources related to pensions.	28,862,313
Deferred inflows of resources related to pensions.	(237,895)
Internal service funds are used by management to charge the costs of equipment service and insurance claims to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.	26,752,471
Certain revenues reported as deferred inflows of resources in governmental funds are not considered to be current and, therefore, reported as revenues on the statement of activities.	2,431,964
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:	(237,970,515)
Net Position of Governmental Activities	<u>\$ 684,491,481</u>

The notes to the basic financial statements are an integral part of this statement.

**ADAMS COUNTY, COLORADO**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**For the Year Ended December 31, 2016**

	<b>General Fund</b>	<b>Road and Bridge Fund</b>	<b>Social Services Fund</b>	<b>Capital Facilities Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>REVENUES:</b>						
Taxes	\$ 120,866,432	\$ 31,223,696	\$ 12,270,592	\$ 18,730,138	\$ 16,906,991	\$ 199,997,849
Licenses and Permits	2,831,062	224,138	-	-	-	3,055,200
Intergovernmental	10,569,274	9,930,053	81,970,101	-	23,615,781	126,085,209
Program Income	-	-	-	-	226,187	226,187
Charges for Services	26,133,484	1,856,631	-	-	1,664,775	29,654,890
Interest Earnings	2,085,018	8,832	-	498,987	278,607	2,871,444
Miscellaneous	5,115,077	1,749,983	106,729	219,618	28,755	7,220,162
<b>Total Revenues</b>	<u>167,600,347</u>	<u>44,993,333</u>	<u>94,347,422</u>	<u>19,448,743</u>	<u>42,721,096</u>	<u>369,110,941</u>
<b>EXPENDITURES:</b>						
Current						
General Government	71,030,630	-	-	670,518	6,749,266	78,450,414
Transportation	3,247,777	35,608,065	-	-	-	38,855,842
Public Safety	74,429,341	-	-	-	-	74,429,341
County Funded Human Services	3,879,900	-	-	-	-	3,879,900
Health and Welfare	-	-	93,599,593	-	5,981,778	99,581,371
Culture and Recreation	4,451,752	-	-	-	-	4,451,752
Economic Opportunity	82,817	-	-	-	5,462,937	5,545,754
Urban Housing and Redevelopment	-	-	-	-	3,038,959	3,038,959
Conservation of Natural Resources	430,515	-	-	-	11,730,499	12,161,014
Debt Service						
Principal	-	-	-	7,177,370	1,453,000	8,630,370
Interest	-	-	-	7,837,196	22,156	7,859,352
Capital Outlay	5,719,228	5,281,974	-	46,690,945	3,301,237	60,993,384
<b>Total Expenditures</b>	<u>163,271,960</u>	<u>40,890,039</u>	<u>93,599,593</u>	<u>62,376,029</u>	<u>37,739,832</u>	<u>397,877,453</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>4,328,387</u>	<u>4,103,294</u>	<u>747,829</u>	<u>(42,927,286)</u>	<u>4,981,264</u>	<u>(28,766,512)</u>
<b>Other Financing Sources (Uses):</b>						
Proceeds From Sale of Capital Assets	38,378	-	-	-	-	38,378
Transfers In	3,127,500	-	-	-	3,684,593	6,812,093
Transfers Out	(829,752)	-	-	-	(6,812,093)	(7,641,845)
<b>Total Other Financing Sources (Uses)</b>	<u>2,336,126</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(3,127,500)</u>	<u>(791,374)</u>
<b>Net Change in Fund Balances</b>	6,664,513	4,103,294	747,829	(42,927,286)	1,853,764	(29,557,886)
<b>Fund Balances, Beginning of Year</b>	<u>106,789,671</u>	<u>45,774,151</u>	<u>10,179,629</u>	<u>97,607,136</u>	<u>50,774,865</u>	<u>311,125,452</u>
<b>Fund Balances, End of Year</b>	<u>\$ 113,454,184</u>	<u>\$ 49,877,445</u>	<u>\$ 10,927,458</u>	<u>\$ 54,679,850</u>	<u>\$ 52,628,629</u>	<u>\$ 281,567,566</u>

The notes to the basic financial statements are an integral part of this statement.

**ADAMS COUNTY, COLORADO**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**For the Year Ended December 31, 2016**

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - Governmental Funds	\$ (29,557,886)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the current period. Refer to Note 2.B for the detail of this reconciling item.	39,665,489
The net effect of various miscellaneous transactions involving capital assets (i.e. sales, disposals, and donations) is to increase net position.	892,336
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(14,518,501)
The change in net position in the internal service funds is reported with governmental activities.	(301,117)
Revenues in the Statement of Activities that do not provide current financial resources are reported as deferred inflows of resources in governmental funds.	2,431,964
Governmental funds reported principal payments of long-term debt as expenditures. However, in the Statement of Activities, the payments are applied to the long-term liabilities and, therefore, are not reported as expenses on the Statement of Activities.	<u>8,630,370</u>
Change in net position of governmental activities	<u><u>\$ 7,242,655</u></u>

The notes to the basic financial statements are an integral part of this statement.

**ADAMS COUNTY, COLORADO**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**December 31, 2016**

	<u>Business-Type Activities</u>			<u>Governmental Activities</u>
	<u>Front Range Airport Fund</u>	<u>Nonmajor Enterprise Funds</u>	<u>Total Business- Type Activities</u>	<u>Internal Service Funds</u>
<b>ASSETS:</b>				
Current Assets				
Cash and Cash Equivalents	\$ 2,014,157	\$ 6,506,805	\$ 8,520,962	\$ 24,422,874
Accounts Receivable	84,076	539,539	623,615	127,587
Prepaid Items	-	-	-	246,262
Insurance Retainer	-	-	-	360,000
Interfund Receivables	443,300	-	443,300	-
Inventory	112,875	36,990	149,865	96,943
Total Current Assets	<u>2,654,408</u>	<u>7,083,334</u>	<u>9,737,742</u>	<u>25,253,666</u>
Capital Assets				
Land	7,162,023	3,600,483	10,762,506	-
Construction in Progress	-	2,015,625	2,015,625	23,900
Land Improvements	-	3,101,738	3,101,738	-
Buildings and Improvements	12,040,043	8,440,739	20,480,782	338,887
Machinery and Equipment	3,202,233	2,464,075	5,666,308	28,417,309
Infrastructure	44,386,787	326,358	44,713,145	-
Accumulated Depreciation	<u>(41,103,597)</u>	<u>(6,564,599)</u>	<u>(47,668,196)</u>	<u>(18,995,773)</u>
Total Capital Assets	<u>25,687,489</u>	<u>13,384,419</u>	<u>39,071,908</u>	<u>9,784,323</u>
Total Assets	<u>28,341,897</u>	<u>20,467,753</u>	<u>48,809,650</u>	<u>35,037,989</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Pension Deferrals	<u>194,291</u>	<u>43,424</u>	<u>237,715</u>	<u>-</u>
<b>LIABILITIES:</b>				
Current Liabilities				
Accounts Payable	46,495	51,338	97,833	496,135
Accrued Interest Payable	-	2,577	2,577	-
Deposits Payable	34,943	240,948	275,891	7,004
Interfund Payables	-	443,300	443,300	-
Unearned Revenues	133,066	-	133,066	-
Compensated Absences	116,677	11,083	127,760	205,897
Claims Payable - Current	-	-	-	2,879,963
Notes Payable - Current	-	204,868	204,868	-
Total Current Liabilities	<u>331,181</u>	<u>954,114</u>	<u>1,285,295</u>	<u>3,588,999</u>
Long-Term Liabilities				
Claims Payable - Workers' Compensation	-	-	-	1,507,289
Claims Payable - General Liability	-	-	-	3,189,230
Total Long-Term Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,696,519</u>
Net Pension Liabilities	<u>1,217,920</u>	<u>257,471</u>	<u>1,475,391</u>	<u>-</u>
Total Liabilities	<u>1,549,101</u>	<u>1,211,585</u>	<u>2,760,686</u>	<u>8,285,518</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Pension Deferrals	<u>1,372</u>	<u>290</u>	<u>1,662</u>	<u>-</u>
<b>NET POSITION:</b>				
Net Investment in Capital Assets	25,687,489	13,179,551	38,867,040	9,784,323
Unrestricted	<u>1,298,226</u>	<u>6,119,751</u>	<u>7,417,977</u>	<u>16,968,148</u>
Total Net Position	<u>\$ 26,985,715</u>	<u>\$ 19,299,302</u>	<u>\$ 46,285,017</u>	<u>\$ 26,752,471</u>

The notes to the basic financial statements are an integral part of this statement.

**ADAMS COUNTY, COLORADO**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2016**

	Business-Type Activities			Governmental
	Front Range Airport Fund	Nonmajor Enterprise Funds	Total Business- Type Activities	Internal Service Funds
<b>OPERATING REVENUES:</b>				
Charges for Sales and Services				
Rental Charges	\$ 1,090,424	\$ -	\$ 1,090,424	\$ 6,340,151
Insurance Premiums - Medical and Dental	-	-	-	13,197,750
Insurance Premiums - General Liability	-	-	-	1,847,206
Insurance Premiums - Workers' Compensation	-	-	-	1,162,750
Insurance Premiums - Unemployment	-	-	-	150,000
Insurance Premiums - Vision	-	-	-	1,090,992
Insurance Premiums - Administration	-	-	-	241,793
Charges for Services and Fuel Sales	1,027,887	5,060,760	6,088,647	-
Miscellaneous	3,110	231,680	234,790	133,378
Total Operating Revenues	<u>2,121,421</u>	<u>5,292,440</u>	<u>7,413,861</u>	<u>24,164,020</u>
<b>OPERATING EXPENSES:</b>				
Salaries and Fringe Benefits	1,090,711	269,731	1,360,442	1,809,222
Net Pension Expense	111,924	(112,477)	(553)	-
Contract Labor	-	1,092,499	1,092,499	-
Insurance Claims	-	-	-	14,523,389
Insurance Premiums	-	69,077	69,077	2,596,661
Operating Supplies	15,130	11,838	26,968	84,992
Travel and Training	47,728	12,016	59,744	18,655
Minor Supplies and Equipment	33,777	239,280	273,057	1,922,796
Licenses and Fees	2,157	6,955	9,112	9,817
Utilities	154,130	184,229	338,359	64,033
Repairs and Maintenance	377,115	282,284	659,399	302,052
Professional Fees	319,840	414,224	734,064	664,478
Office Expense	33,621	47,823	81,444	-
Rental Expense	9,092	14,414	23,506	39,085
Cost of Sales	673,824	155,611	829,435	-
Other	74,820	89,197	164,017	526
Depreciation	1,589,525	633,040	2,222,565	2,977,066
Total Operating Expenses	<u>4,533,394</u>	<u>3,409,741</u>	<u>7,943,135</u>	<u>25,012,772</u>
Net Operating Income (Loss)	<u>(2,411,973)</u>	<u>1,882,699</u>	<u>(529,274)</u>	<u>(848,752)</u>
<b>NONOPERATING REVENUES (EXPENSES):</b>				
Interest Earnings	-	8,985	8,985	-
Interest Expense	-	(9,612)	(9,612)	-
Gain (Loss) on Sale of Capital Assets	-	-	-	547,635
Total Nonoperating Revenues (Expenses)	<u>-</u>	<u>(627)</u>	<u>(627)</u>	<u>547,635</u>
Net Income (Loss) Before Capital Grants, Contributions and Transfers	<u>(2,411,973)</u>	<u>1,882,072</u>	<u>(529,901)</u>	<u>(301,117)</u>
Capital Grants and Contributions	283,756	-	283,756	-
Transfers In	<u>500,000</u>	<u>329,752</u>	<u>829,752</u>	<u>-</u>
Changes in Net Position	<u>(1,628,217)</u>	<u>2,211,824</u>	<u>583,607</u>	<u>(301,117)</u>
<b>Net Position, Beginning of Year</b>	<u>28,613,932</u>	<u>17,087,478</u>	<u>45,701,410</u>	<u>27,053,588</u>
<b>Net Position, End of Year</b>	<u>\$ 26,985,715</u>	<u>\$ 19,299,302</u>	<u>\$ 46,285,017</u>	<u>\$ 26,752,471</u>

The notes to the basic financial statements are an integral part of this statement.

**ADAMS COUNTY, COLORADO**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
For the Year Ended December 31, 2016

	Business-Type Activities			Governmental
	Front Range	Nonmajor	Total Business-	Activities
	Airport Fund	Enterprise Funds	Type Activities	Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>				
Cash Received from Customers	\$ 2,359,847	\$ 5,884,321	\$ 8,244,168	\$ 25,493,852
Cash Payments to Suppliers for Goods and Services	(1,820,540)	(2,381,420)	(4,201,960)	(1,793,402)
Cash Payments to Employees for Services	(1,076,322)	(263,787)	(1,340,109)	(20,495,036)
Net Cash Provided (Used) by Operating Activities	<u>(537,015)</u>	<u>3,239,114</u>	<u>2,702,099</u>	<u>3,205,414</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>				
Cash Received from Other Funds	1,091,726	367,490	1,459,216	-
Cash Payments to Other Funds	-	(348,773)	(348,773)	-
Net Cash Provided (Used) by Noncapital and Related Financing Activities	<u>1,091,726</u>	<u>18,717</u>	<u>1,110,443</u>	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>				
Cash Received from Grants	283,756	-	283,756	-
Acquisition/Construction of Capital Assets	(38,650)	(2,195,673)	(2,234,323)	(4,872,698)
Cash Received from Sale of Capital Assets	-	-	-	559,920
Principal Paid on Debt	-	(198,902)	(198,902)	-
Interest Paid on Debt	-	(12,113)	(12,113)	-
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>245,106</u>	<u>(2,406,688)</u>	<u>(2,161,582)</u>	<u>(4,312,778)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>				
Interest Earnings	-	8,985	8,985	-
Net Increase (Decrease) in Cash and Cash Equivalents	799,817	860,128	1,659,945	(1,107,364)
<b>Cash and Cash Equivalents, Beginning of Year</b>	<u>1,214,340</u>	<u>5,646,677</u>	<u>6,861,017</u>	<u>25,530,238</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u>\$ 2,014,157</u>	<u>\$ 6,506,805</u>	<u>\$ 8,520,962</u>	<u>\$ 24,422,874</u>
<b>Reconciliation of Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>				
Net Operating Income (Loss)	\$ (2,411,973)	\$ 1,882,699	\$ (529,274)	\$ (848,752)
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	1,589,525	633,040	2,222,565	2,977,066
Pension Expense	111,924	(112,477)	(553)	-
(Increase) Decrease in Accounts Receivable	229,837	591,881	821,718	115,930
(Increase) Decrease in Inventories	(12,831)	(3,931)	(16,762)	(12,527)
(Increase) Decrease in Interfund Receivables	-	-	-	1,213,902
Increase (Decrease) in Prepaid Items	-	-	-	(11,761)
Increase (Decrease) in Accounts Payable	(66,466)	1,010	(65,456)	(772,283)
Increase (Decrease) in Claims Payable	-	-	-	529,199
Increase (Decrease) in Interfund Payables	-	-	-	(9)
Increase (Decrease) in Unearned Revenues	8,589	-	8,589	-
Increase (Decrease) in Compensated Absences	14,389	5,944	20,333	15,820
Increase (Decrease) in Deposits Payable	(9)	240,948	240,939	(1,171)
Total Adjustments	<u>1,874,958</u>	<u>1,356,415</u>	<u>3,231,373</u>	<u>4,054,166</u>
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>\$ (537,015)</u>	<u>\$ 3,239,114</u>	<u>\$ 2,702,099</u>	<u>\$ 3,205,414</u>

The notes to the basic financial statements are an integral part of this statement.

**ADAMS COUNTY, COLORADO**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**December 31, 2016**

		<b>Agency Funds</b>
<b>ASSETS:</b>		
Cash and Investments	\$	19,498,898
Total Assets	\$	19,498,898
 <b>LIABILITIES:</b>		
Due to:		
Other Governments	\$	18,295,476
Others		1,203,422
Total Liabilities	\$	19,498,898

The notes to the basic financial statements are an integral part of this statement.



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**ADAMS COUNTY, COLORADO**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**DECEMBER 31, 2016**

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ADAMS COUNTY, COLORADO  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2016

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

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The accounting and reporting policies of Adams County, Colorado (the County) conform to generally accepted accounting principles in the United States (GAAP) as applied to government units. These policies have been consistently applied in the preparation of the financial statements. The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates. The financial statements and notes are the responsibility of the County's management. The following summary of significant accounting policies is presented to assist the reader in evaluating the County's financial statements.

**A. FINANCIAL REPORTING ENTITY**

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The County is a municipal corporation and a political subdivision of the State of Colorado. The County is governed by an elected five-member Board of County Commissioners (the Board). The Board exercises budgetary authority over all activities of the primary government. The primary government of the County includes the activities of seven other offices of elected officials (the Assessor, Clerk and Recorder, Coroner, District Attorney, Treasurer, Surveyor, and Sheriff). The financial transactions of these offices are recorded in the General Fund. The primary government also includes the activities of the Public Trustee, whom is appointed by the Governor of the State of Colorado. Public Trustee's financial activities are recorded in the County's General Fund.

The financial statements present the financial activities of the County and its component units. Component units are legally separate entities for which the County is considered to be financially accountable. Blended component units are part of the County's operations, but considered legally separate entities. Data from these units is combined with that of the primary government. Conversely, each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separated from the primary government.

**Blended component unit.** The Adams County Building Authority, formed in 1975 as a non-profit corporation under Section 501(c)(4) of the Internal Revenue Code, exists solely to acquire real estate for leasing to the County. The County is financially accountable for the activities of the Building Authority and its assets are reflected in the County's capital assets.

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

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The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on the non-fiduciary activities of the County and its blended component units. For the most part, the effect of significant interfund activity has been eliminated from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are supported primarily by fees and charges for services.

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NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

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The Statement of Net Position presents the County's non-fiduciary assets, liabilities, and deferred outflows and inflows of resources with the difference reported as net position. Net position is reported in three categories:

Net investment in capital assets consists of capital assets, net of accumulated depreciation, and reduced by outstanding debt that is attributed to the acquisition, construction, or improvement of those capital assets. In addition, investment in capital assets is increased by remaining debt proceeds restricted to be used for future acquisition, construction, or improvements of these capital assets.

Restricted net position results when constraints are placed on the use of assets either externally imposed by creditors, grantors, and contributors, or imposed by law through a constitutional provision.

Unrestricted net position consists of assets which do not meet the definition of the two preceding categories. Unrestricted net position is often designated to indicate that management does not consider the assets to be available for general operations. Unrestricted net position often has constraints on resources that are imposed by management.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions. Program revenues are determined by the function that generates the related revenue. For grants and contributions, the determining factor is the function to which the restricted revenue pertains. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not meeting the definition of program revenues are reported as general revenues.

The effect of significant interfund activity has been eliminated from the government-wide financial statements, except for the interfund charges between the Golf Course, the Stormwater Utility, the Front Range Airport, the Water and Wastewater, and the General funds. Elimination of these interfund activities would distort the direct costs reported.

Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements. Nonmajor funds are combined into a single column on the governmental fund financial statements.

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

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The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are reported as receivable and deferred inflows of resources when they are levied and reported as revenue upon collection in the following year. Grants and similar items are recognized as revenue when eligibility requirements imposed by the provider have been met. The agency funds also use the accrual basis of accounting.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

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Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period, generally not to exceed 60 days. Revenues such as taxes, intergovernmental, licenses, and interest associated with the current fiscal period are considered to be susceptible to accrual and are recognized as revenues of the current fiscal period. All other revenues are considered to be measurable and available only when cash is received by the County. Expenditures are generally recorded when the related fund liability is incurred. Exceptions to the general rule include: 1) accumulated unpaid vacation and sick leave and 2) principal and interest on long-term debt, which is recognized when payment is due.

Proprietary funds distinguish between operating and nonoperating revenues and expenses. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The operating revenues of the County's enterprise funds and the County's internal service funds are charges to customers for sales and services. Operating expenses for enterprise and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources, as needed.

The County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The Road and Bridge Fund reflects activities and costs related to the County's road and bridge construction and maintenance, with the exception of certain engineering costs that are recorded in the General Fund, supported primarily by County property taxes.

The Social Services Fund accounts for the many federal and state public welfare programs the County administers.

The Capital Facilities Fund is used to account for the construction of the County's facilities financed by a temporary County sales tax of one-half of one percent.

Additionally, the County reports the following major funds and types:

Enterprise funds account for services provided to customers where user fees are primarily used to finance the activities in those operations.

The Front Range Airport Fund is a major enterprise fund, which accounts for the operations of the Front Range Airport.

Internal service funds account for the financing of goods and services provided by one department or agency to other departments of the County on a cost reimbursement basis, including the Equipment Service Fund and the Insurance Claims Fund.

Agency funds account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds.

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NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

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D. ASSETS, LIABILITIES, NET POSITION OR FUND BALANCE

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1. DEPOSITS AND INVESTMENTS

The County and its includable entities maintain demand deposits, savings accounts, certificates of deposit, and other permitted investments with a variety of financial institutions. Deposits and investments are displayed on the statement of net position as cash and investments. Deposits and investments of the Public Trustee are held separately from other County funds. Investments are stated at fair value, net asset value, and amortized cost.

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, money market accounts, and short-term investments with original maturities of three months or less from the date of acquisition. The County's cash and investments are maintained by the Treasurer in accordance with the Public Deposit Protection Act of 1975 and other state statutes.

2. RECEIVABLES AND PAYABLES

Activities between funds representative of internal lending/borrowing arrangements and outstanding at the end of the fiscal year are reported as interfund receivables or interfund payables in the governmental fund financial statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

Property taxes attach as an enforceable lien on property beginning January 1 and are levied the following January 1. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. Taxes become delinquent June 16.

Since property tax revenue is collected in arrears during the succeeding year, a receivable and a corresponding deferred inflow of resources is recorded at December 31. As the tax is collected in the succeeding year, the deferred inflows of resources is recognized as revenue and the receivable is reduced.

Accounts receivable and property taxes receivable are shown net of allowance for uncollectible accounts. The property tax receivable allowance for uncollectible accounts is equal to 0.35% of outstanding property taxes at December 31, 2016.

3. INVENTORIES AND PREPAID ITEMS

Inventories are presented at cost on a first-in, first-out basis and are expensed when used. The cost of inventory items is recorded as an expenditure in the governmental funds when purchased. Inventories of the proprietary funds are expensed when consumed.

For the government-wide statements and the fund statements, any payments made to vendors for services that are applicable to future accounting periods are recorded as prepaid items using the consumption method. When the prepaid item is recorded, the expenditure is incurred in the year in which the services are consumed.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

4. CAPITAL ASSETS

The County’s capital assets include land, buildings and improvements, machinery and equipment, software, conservation easements, water rights, infrastructure purchased or constructed after 1980 and construction in progress. Capital assets are reported in the applicable governmental and business-type activities columns in the government-wide financial statements and the proprietary funds in the fund financial statements.

The County defines a capital asset as an asset with an expected useful life of more than one year. The capitalization thresholds for the capital assets of governmental activities and business-type activities, excluding the Golf Course Fund, are as follows:

Asset	Threshold
Buildings and Improvements	\$ 50,000
Infrastructure	\$ 50,000
Machinery and Equipment	\$ 5,000
Software	\$ 5,000

The capitalization thresholds for assets of the Golf Course Fund are as follows:

Asset	Threshold
Buildings and Improvements	\$ 2,500
Infrastructure	\$ 2,500
Machinery and Equipment	\$ 2,500
Software	\$ 2,500

Land, conservation easements and water rights are capitalized regardless of cost.

Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the acquisition value at the date of donation.

An expenditure that does not increase the capacity, efficiency, effectiveness or useful life of an existing capital asset, or an expenditure that only serves to restore an existing capital asset to its normal working condition, is expensed and not capitalized.

Interest incurred during the construction of the capital assets of business-type activities is capitalized.

Capital assets of the governmental and business-type activities are depreciated using the straight-line method over the following estimated useful lives:

Asset	Years
Buildings and Improvements	10 to 40
Infrastructure	20 to 60
Machinery and Equipment	3 to 20
Software	3 to 5

Land, conservation easements, and water rights assets are non-depreciable.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

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5. UNEARNED REVENUES

Unearned revenues include revenues that have been collected but corresponding expenditures have not been incurred and the eligibility criteria have not been met.

6. COMPENSATED ABSENCES

County employees accumulate vacation and sick leave to a maximum amount which is dependent on a combination of months of service and the employment status (permanent part-time or full-time). Temporary employees do not accumulate vacation and sick leave. In governmental funds, accumulated unpaid vacation and sick leave are not generally paid with expendable and available financial resources. Therefore, these liabilities are being reported on the government-wide financial statements and the expenditures are reported at the fund level only when payment is due.

7. CLAIMS PAYABLE

The County's claims payable are based on estimates of the ultimate cost of claims (including unallocated loss adjustment expenses) that have been reported but not settled. Also included are estimates for claims incurred but not reported. Estimated amounts to be recovered under excess coverage insurance are deducted from the liability for unpaid claims.

The projected claims liabilities are estimates used by management and provided by third-party administrators who have issued reports for the workers' compensation, general liability, dental, vision and health programs, subject to variability. This potential for variability is due to the fact that not all of the factors affecting the projections have taken place and cannot be evaluated with certainty. These factors include, but are not limited to, potential tort reform, future inflation, future judicial proceedings, and future jury awards.

Management's projections are based upon the County's historical experience. County management has not anticipated any extraordinary changes in the various factors that might affect the future costs of claims. County management uses methods that it believes produce reasonable results given current information.

Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claims frequency and other economic and social factors. Claims liabilities are not discounted.

8. LONG-TERM LIABILITIES

Long-term debt and other long-term obligations are reported as liabilities in the related governmental activities, business-type activities, or proprietary funds on the statement of net position. Debt premiums, discounts, and refunding losses are deferred and amortized over the life of the related debt.

In the governmental fund statements, the face amount and premiums of the debt are reported as other financing sources, while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures or expenses.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

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9. PENSIONS

Financial reporting information pertaining to the County's participation in the Adams County Retirement Plan (the Plan) is prepared in accordance with Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, as amended by GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

Adams County District Attorney participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to and deductions from the fiduciary net position of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The fiduciary net position, as well as additions to and deductions from the fiduciary net position, of the Plan have been determined on the same basis as they are reported by the Plan. The financial statements were prepared using the accrual basis of accounting. Member and employer contributions are recognized when due and payable, pursuant to formal commitments and statutory requirements. Benefits and refunds of employee contributions are recognized when due and payable in accordance with the statutes governing the Plan. Expenses are recognized when the liability is incurred, regardless of when payment is made.

Investments are reported at fair value. The fiduciary net position is reflected in the measurement of the County's net pension liability, deferred outflows and inflows of resources related to pensions and pension expense.

10. DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County reports certain items in this category related to its defined benefit pension plan and loss on refunding equal to the difference in the carrying value of refunded debt and its reacquisition price. The loss on refunding is amortized over the shorter of the life of the refunded or refunding debt.

Property taxes that are earned but levied for a subsequent period are recorded as deferred inflows of resources on the governmental funds and government-wide financial statements. Grant revenues that are measurable and met the eligibility criteria but not available as of the fiscal year-end are classified as deferred inflows of resources in the governmental fund financial statements, but recognized as revenues in the government-wide financial statements.

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NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

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11. FUND BALANCES

Governmental fund financial statements report fund balances based on the extent to which the County is bound to honor constraints on the specific purposes for which funds are spent. Classifications of these constraints are described as follows:

Nonspendable – Amounts that cannot be spent either because they are not spendable in form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts that are subject to externally enforceable legal purpose imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.

Committed – Amounts that are subject to a purpose constraint imposed by a formal action of the Board. The Board is the highest level of decision-making authority for the County. Commitments may be established, modified or rescinded only through resolutions approved by the Board.

Assigned – Amounts that are subject to a purpose constraint that represents an intended use, but does not meet the criteria to be classified as restricted or committed. In funds other than the General Fund, assigned fund balance represents the residual amount of fund balance. The Board has delegated the authority to assign unrestricted fund balance to the County Manager and/or the Finance Director.

Unassigned – Represents the residual classification of amounts that are not subject to external restrictions and have not been committed or assigned.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the County considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned or unassigned fund balances are available, the County considers amounts to have been spent first from committed, then assigned, and, finally, unassigned funds, as needed, unless the Board has provided otherwise in its commitment or assignment actions.

For further details on the various fund balance classifications, refer to Note 12.

12. NET POSITION

Net position represents the difference between assets, liabilities, and deferred outflows and inflows of resources. Net position is reported as restricted when there are limitations imposed on the use of resources through external restrictions.

**NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

**A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE STATEMENT OF NET POSITION**

The governmental funds balance sheet includes a reconciliation between total governmental fund balance and net position in the governmental activities. Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. The detail of this reconciliation is as follows:

Certificates of Participation and Lease Purchase Principal Payable	\$ (188,838,235)
Accrued Interest Payable	(318,445)
Debt Premium	(13,707,395)
Section 108 Loan Payable	(1,347,000)
Net Other Post Employment Benefits Obligation	(13,695,208)
Pollution Remediation and Landfill Closure Obligations	(4,827,277)
Compensated Absences - Governmental Activities	<u>(15,236,955)</u>
Net adjustment to fund balances of governmental funds to arrive at net position	<u><u>\$ (237,970,515)</u></u>

**B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES AND THE STATEMENT OF ACTIVITIES**

The governmental funds statement of revenues, expenditures and changes in fund balances includes a reconciliation between the changes in fund balances in governmental funds and changes in net position in statement of activities. Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The detail of this reconciliation is as follows:

Capital Outlay	\$ 60,993,384
Depreciation Expense	<u>(21,327,895)</u>
Net adjustment to changes in fund balances of governmental funds to arrive at the change in net position	<u><u>\$ 39,665,489</u></u>

The net effect of various miscellaneous transactions involving capital assets is to increase net position. The detail of this reconciliation is as follows:

Capital Asset Donations/Contributions	\$ 1,163,728
Net Book Value of Disposed Assets - Governmental Activities	<u>(271,392)</u>
Net adjustment to changes in fund balances of governmental funds to arrive at the change in net position	<u><u>\$ 892,336</u></u>

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. The detail of this reconciliation is as follows:

Changes in Compensated Absences	\$ (739,901)
Changes in Net OPEB Obligation	(1,723,048)
Net Pension Expense	(8,082,924)
Change in Contributions Subsequent to the Measurement Date	582,491
Changes in Proportionate Share	(205,426)
Pollution Remediation and Landfill Closure Obligations Expense	(4,827,277)
Changes in Accrued Interest Payable	66,943
Loss on Refunding Amortization Expense	(1,045,406)
Premium Amortization Expense	<u>1,456,047</u>
Net adjustment to changes in fund balances of governmental funds to arrive at the change in net position	<u>\$ (14,518,501)</u>

NOTE 3. LEGAL COMPLIANCE

A. TABOR AMENDMENT

In November 1992, the voters of the State of Colorado (the State) approved Amendment I to Article X, Section 20, of the State Constitution. This amendment is popularly known as the TABOR (Taxpayer's Bill Of Rights) Amendment. The TABOR amendment limits growth in both state and local government expenditures and revenues. Annual local government expenditure and revenue increases are limited to inflation in the prior calendar year plus annual local growth. In order to increase revenues and/or expenditures above the limitations, to increase any taxes, to increase the mill levy, or to issue or increase bonded debt, a local government must first obtain voter approval in an election held for such purposes annually in November.

The policy of the County is to take into consideration all the provisions and to fully comply with the TABOR Amendment, as well as assure that the County is able to continue to provide a cost-effective delivery of services, facilities, and programs to all County residents.

In November 2002, the County obtained voter approval to keep and spend all revenues it receives from current tax rates and other revenues generated by the County beginning in 2003. With this approval, the County no longer has revenue or spending limitations. However, the County still must ask for voter approval to increase tax rates and issue bonded debt. The County reserves 3% of fiscal year spending as required by TABOR, and may use a portion of its unassigned fund balance to meet the reserve requirement. For the TABOR reserve, reported as restricted fund balance, refer to Note 12.

**NOTE 4. DETAILED NOTES ON ALL FUNDS**

**A. CASH AND INVESTMENTS**

Cash and investments at December 31, 2016, consisted of the following:

Cash on Hand	\$ 38,642
Deposits	59,063,318
Cash Held by Third Party	10,657
Investments	<u>276,209,956</u>
Total	<u>\$ 335,322,573</u>

Cash and investments at December 31, 2016, reported in government-wide and agency funds consisted of the following:

Cash and Investments	\$ 315,823,675
Agency Funds	<u>19,498,898</u>
Total	<u>\$ 335,322,573</u>

**1. DEPOSITS**

The Colorado Public Deposit Protection Act (PDPA) requires that all local governments deposit cash in eligible public depositories. Eligibility is determined by state statutes. The State of Colorado regulatory commissioners regulate the eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institutions to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

**2. INVESTMENTS**

The County is required to comply with State statutes, which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include the following. State statutes do not address custodial credit risk. The County has no investment policy that would further limit its investment choices.

- |  |   |
|--|---|
| – Obligations of the United States and certain U.S. Agency securities    | – Repurchase agreements collateralized by certain authorized securities |
| – Certain international agency securities                                | – Certain money market funds  |
| – General obligation and revenue bonds of U.S. local government entities | – Guaranteed investment contracts                                       |
| – Banker’s acceptance of certain banks                                   | – Local government investment pools                                     |
| – Commercial paper   | – Corporate bonds and securities  |

NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

At December 31, 2016, the County had the following investments:

	S & P Rating	Investment Maturities		Fair Value	Percent of Investments	Fair Value Hierarchy
		Less Than One Year	1 - 5 Years			
Local Government Investment Pools	AAAm	\$ 159,465,616	\$ -	\$ 159,465,616	57.73%	See Note 4.A.4
U.S. Agency Securities:						
Federal National Mortgage Association	AA+	9,982,500	47,815,540	57,798,040	20.93%	Level II
Federal Home Loan Bank	AA+	4,045,040	4,000,510	8,045,550	2.91%	Level II
Federal Farm Credit Bank	AA+	850,068	6,227,753	7,077,821	2.56%	Level II
Federal Home Loan Mortgage Corporation	AA+	6,848,815	4,467,155	11,315,970	4.10%	Level II
Corporate Securities:						
Apple Inc.	AA+	-	492,530	492,530	0.18%	Level I
Berkshire Hathaway	AA	-	493,930	493,930	0.18%	Level I
Exxon Mobile Corporation	AA+	-	751,230	751,230	0.27%	Level I
Microsoft Corporation	AAA	-	718,095	718,095	0.26%	Level I
Toyota Motor Credit	A-1+	994,370	-	994,370	0.36%	Level II
U.S. Treasury Notes	AA+	5,121,085	10,194,543	15,315,628	5.54%	Level II
CSIP Money Market Mutual Fund	AAAm	52,312	-	52,312	0.03%	Level II
Money Market Funds	AAAm	7,661	-	7,661	0.00%	Amortized Cost
Repurchase Agreements	Not Rated	13,681,203	-	13,681,203	4.95%	Level II
Total		\$ 201,048,670	\$ 75,161,286	\$ 276,209,956	100.00%	

3. CREDIT RISK

State statutes limit investments in U.S. Agency securities to the highest rating issued by two or more nationally recognized statistical rating organizations (NRSROs). Corporate securities must not be rated less than AA-/Aa3 by two NRSROs. State statute also limits investments in money market funds to those that maintain a constant share price; with a maximum remaining maturity in accordance with Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by one or more NRSROs. State statute requires repurchase agreements to be collateralized at no less than 102% with U.S. Treasury or Agency securities.

4. LOCAL GOVERNMENT INVESTMENT POOLS

The County had \$110,165 invested in Colorado Surplus Asset Fund Trust (CSAFE) and \$159,355,451 in Colorado Local Government Liquid Asset Trust (COLOTRUST). These are investment pool trusts established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating CSAFE and COLOTRUST. CSAFE and COLOTRUST operate similarly to money market funds and each share is equal in value to \$1.00 and are regulated under CRS 24-75-701. A designated custodial bank serves as custodian for the trusts' portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the trusts' investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by each trust. CSAFE and COLOTRUST are rated AAAm by Standard & Poor's. There are no unfunded commitments, the redemption frequency is daily, and there is no redemption notice period for COLOTRUST. The County's investments in COLOTRUST are measured at net asset value (NAV) and the County's investments in CSAFE are measured using amortized cost.

NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

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5. CONCENTRATION OF CREDIT RISK

State statutes generally do not limit the amount the County may invest in one issuer, with the exception of corporate securities, which are limited to a 50% maximum of the entity's portfolio and a 5% maximum per issuer.

6. INTEREST RATE RISK

State statutes limit the maturity of investments in U.S Treasury and Agency securities to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years. Corporate securities are limited to a maturity of three years.

7. FAIR VALUE OF INVESTMENTS

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. The County categorizes its fair value measurements within the fair value hierarchy established by general accepted accounting principles (GAAP). The input levels are described below and displayed on the table on the previous page.

Level 1: Quoted prices (unadjusted) in active markets for identical assets or liabilities that a government can access at the measurement date.

Level 2: Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

Level 3: Unobservable inputs for an asset or liability.

B. NOTES RECEIVABLE

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In 2011, the County entered into a loan agreement with Globeville I, LLC (Globeville) in the amount of \$10 million for the purpose of restoring a property as part of the Globeville Commercial Park project. This project's intent is to provide commercial viability and job opportunities in a low-income community. Interest is receivable quarterly at a variable interest rate equal to the LIBOR rate plus 0.2%. At this time, the County expects Globeville to pay 100% of the loan amount plus interest, in accordance with the agreement. In 2016, the County received principal payments in the amount of \$1,444,942 from Globeville. As of December 31, 2016, the balance of the note receivable was \$2,343,572.

NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. CAPITAL ASSETS

1. GOVERNMENTAL AND BUSINESS-TYPE ACTIVITIES

Capital asset activity for the year ended December 31, 2016, for governmental and business-type activities, as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
Capital Assets, Not Being Depreciated:				
Land	\$ 59,956,721	\$ 3,884,026	\$ -	\$ 63,840,747
Art Collection	515,014	50,000	-	565,014
Water Rights	711,347	-	-	711,347
Construction in Progress	40,377,342	54,228,059	(14,546,483)	80,058,918
Conservation Easements	26,575,630	1,555	-	26,577,185
Total Capital Assets, Not Being Depreciated	<u>128,136,054</u>	<u>58,163,640</u>	<u>(14,546,483)</u>	<u>171,753,211</u>
Capital Assets, Being Depreciated:				
Buildings and Improvements	299,235,032	3,507,678	(140,112)	302,602,598
Infrastructure	531,067,905	13,166,856	-	544,234,761
Machinery and Equipment	56,439,329	6,719,599	(8,397,827)	54,761,101
Software	5,404,101	18,170	(701,477)	4,720,794
Total Capital Assets, Being Depreciated	<u>892,146,367</u>	<u>23,412,303</u>	<u>(9,239,416)</u>	<u>906,319,254</u>
Less Accumulated Depreciation:				
Buildings and Improvements	(105,497,849)	(9,898,835)	103,467	(115,293,217)
Infrastructure	(142,654,291)	(9,075,098)	-	(151,729,389)
Machinery and Equipment	(44,530,803)	(4,774,978)	8,333,603	(40,972,178)
Software	(4,330,505)	(556,050)	519,019	(4,367,536)
Total Accumulated Depreciation	<u>(297,013,448)</u>	<u>(24,304,961)</u>	<u>8,956,089</u>	<u>(312,362,320)</u>
Total Capital Assets, Being Depreciated, Net	<u>595,132,919</u>	<u>(892,658)</u>	<u>(283,327)</u>	<u>593,956,934</u>
Governmental Activities Capital Assets, Net	<u>\$ 723,268,973</u>	<u>\$ 57,270,982</u>	<u>\$ (14,829,810)</u>	<u>\$ 765,710,145</u>

NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Business-Type Activities:</b>				
Capital Assets, Not Being Depreciated:				
Land	\$ 10,758,911	\$ 3,595	\$ -	\$ 10,762,506
Construction in Progress	16,646	2,015,625	(16,646)	2,015,625
Total Capital Assets, Not Being Depreciated	<u>10,775,557</u>	<u>2,019,220</u>	<u>(16,646)</u>	<u>12,778,131</u>
Capital Assets, Being Depreciated:				
Buildings and Improvements	21,351,067	121,778	-	21,472,845
Machinery and Equipment	5,601,634	109,971	(45,300)	5,666,305
Water and Wastewater System	2,116,049	-	-	2,116,049
Infrastructure	44,706,774	-	-	44,706,774
Total Capital Assets, Being Depreciated	<u>73,775,524</u>	<u>231,749</u>	<u>(45,300)</u>	<u>73,961,973</u>
Less: Accumulated Depreciation				
Buildings and Improvements	(11,893,224)	(606,922)	-	(12,500,146)
Machinery and Equipment	(4,269,256)	(309,020)	45,300	(4,532,976)
Water and Wastewater System	(341,287)	(53,167)	-	(394,454)
Infrastructure	(28,987,164)	(1,253,456)	-	(30,240,620)
Total Accumulated Depreciation	<u>(45,490,931)</u>	<u>(2,222,565)</u>	<u>45,300</u>	<u>(47,668,196)</u>
Total Capital Assets, Being Depreciated, Net	<u>28,284,593</u>	<u>(1,990,816)</u>	<u>-</u>	<u>26,293,777</u>
Business-Type Activities Capital Assets, Net	<u>\$ 39,060,150</u>	<u>\$ 28,404</u>	<u>\$ (16,646)</u>	<u>\$ 39,071,908</u>

2. DEPRECIATION EXPENSE

Depreciation expense has been charged to functions of the primary government and business-type activities as follows:

Governmental Activities:	
General Government	\$ 5,250,005
Conservation of Natural Resources	315,892
Culture and Recreation	825,295
Economic Opportunity	85,802
Health and Welfare	441,409
Public Safety	5,533,135
Public Works	8,876,357
Capital assets held by the County's internal service funds are charged to the various functions based on their usage of the asset	2,977,066
Total Depreciation Expense - Governmental Activities	<u>\$ 24,304,961</u>
Business-Type Activities:	
Golf Course Fund	\$ 579,873
Front Range Airport Fund	1,589,525
Water and Wastewater Fund	53,167
Total Depreciation Expense - Business-Type Activities	<u>\$ 2,222,565</u>

NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

3. CONSTRUCTION COMMITMENTS

The County has numerous active capital construction projects. These projects include the Pete Mirelez Human Services Center and various improvements. At December 31, 2016, the County’s commitments with contractors for capital construction follows:

Description of Project	Original Commitment	Spent-to-Date	Remaining Commitment
Pete Mirelez Human Services Center	\$ 61,298,701	\$ 37,392,915	\$ 23,905,786
Lowell Blvd	167,038	24,464	142,574
56th Ave Federal to Zuni	2,225,535	1,493,154	732,381
Justice Center Build Out	6,974,931	2,450,230	4,524,701
York St - Hwy 224 to E 78th Ave	267,340	72,649	194,691
W 60th Ave Federal to RTD	2,838,523	2,322,720	515,803
Steele/Welby St 86th to 88th	205,822	138,332	67,490
Twin Lakes Park Renovations	81,648	29,962	51,686
Man Lake Aug Pump Monitor Equipment	71,600	8,232	63,368
Kenwood-Dahlia Outfall	2,918,593	553,692	2,364,901
Fiber Optic Installation	240,204	179,662	60,542
Clubhouse Restrooms Renovation	59,511	4,800	54,711
Mental Health Unit	280,100	103,169	176,931
East 58th Ave Washington St	336,318	201,629	134,689
Community Corrections Building	609,594	439,578	170,016
Animal Shelter Design	886,042	130,041	756,001
ADA-Accessibility Program	30,000	-	30,000
Curb & Gutter Drainage Improvements	15,000	-	15,000
Hoffman Drainage Way	45,000	-	45,000
Dahlia Street Roadway	464,480	207,793	256,687
Truck Hauling Service	72,000	63,382	8,618
Microfilm Digitalization Project	100,000	48,892	51,108
Total	\$ 80,187,980	\$ 45,865,296	\$ 34,322,684

D. INTERFUND BALANCES AND TRANSFERS

1. INTERFUND RECEIVABLES AND PAYABLES

The interfund balances as of December 31, 2016, as follows:

	Receivable Fund:		
	General Fund	Front Range Airport Fund	Total
<b>Payable Fund:</b>			
Nonmajor Governmental Funds	\$ 1,451,915	\$ -	\$ 1,451,915
Nonmajor Enterprise Funds	-	443,300	443,300
Total	\$ 1,451,915	\$ 443,300	\$ 1,895,215

NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

In 2016, the General Fund paid \$1,451,915 to the County’s nonmajor funds to cover year-end operating expenses. This amount will be immediately reimbursed to the General Fund in the following year.

The Front Range Airport Fund is due \$443,300 from the Water and Wastewater Fund for subsidizing its operating activities and capital projects.

2. INTERFUND TRANSFERS

The interfund transfers as of December 31, 2016, as follows:

	<b>Transfers In:</b>				Total
	General Fund	Front Range Airport Fund	Nonmajor Governmental Funds	Nonmajor Enterprise Funds	
<b>Transfers Out:</b>					
General Fund	\$ -	\$ 500,000	\$ -	\$ 329,752	\$ 829,752
Nonmajor Governmental Funds	<u>3,127,500</u>	<u>-</u>	<u>3,684,593</u>	<u>-</u>	<u>6,812,093</u>
Total	<u>\$ 3,127,500</u>	<u>\$ 500,000</u>	<u>\$ 3,684,593</u>	<u>\$ 329,752</u>	<u>\$ 7,641,845</u>

In 2016, the \$3,127,500 transferred to the General Fund was a contribution from the DIA Noise and Coordinating Fund. The General Fund transferred \$500,000 and \$329,752 to the Front Range Airport Fund and Water and Wastewater Fund, respectively, to finance operations.

The Open Space Sales Tax Fund contributed \$3,684,593 to the Open Space Projects Fund for future capital projects related to open space.

E. LEASES AND CERTIFICATES OF PARTICIPATION

1. OPERATING LEASES

The County has entered into various operating lease obligations for both office space and office equipment. Payments made in 2016 total \$1,522,013 in governmental funds. The County also receives building usage fees from grant programs including, but not limited to, Social Services, Workforce Business Center, and Head Start. These building usage fees are not included in the schedule below.

The following is a schedule of estimated future minimum lease payments for the County’s operating lease obligations as of December 31, 2016:

<u>Year</u>	<u>Annual Lease Payments</u>
2017	\$ 1,210,329
2018	948,344
2019	487,820
2020	29,843
2021	15,874
Total	<u>\$ 2,692,210</u>

## NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## 2. CERTIFICATES OF PARTICIPATION AND LEASE PURCHASE AGREEMENTS

The County has participated in one sale-leaseback transactions for the sale and subsequent repurchase of several existing County properties and three separate lease-leaseback transactions.

The 2008 transaction resulted in the sale-leaseback of four properties in the amount of \$35,000,000: the Offices of the District Attorney Building, the Sheriff and Coroner's Headquarters, the Western Service Center, and the Development Building. This also provided financing for the construction of the Justice Center Expansion, and the first phase of the Adams County Government Center. The 2008 leaseback matures in December 2028 with interest rates ranging from 3.87% to 4.175% per annum.

The 2010 transaction resulted in the lease-leaseback in the amount of \$15,500,000 for the addition of a wing to the Justice Center. This provided financing for the construction and equipping of phase one of the Adams County Government Center, which was completed in 2011. The 2010 leaseback matures in December 2030 with an interest rate of 4.24% per annum.

The 2014 transaction resulted in a lease-leaseback transaction in the form of a lease purchase agreement in the amount of \$8,720,000. This transaction refunded the 2003 sale-leaseback transaction. The 2003 transaction involved the Adams County Service Center as collateral and used to provide financing for the purchase and remodel of the Western Service Center and the construction of the Offices of the District Attorney Building. The Western Service Center opened in February 2004 and the Offices of the District Attorney Building opened in May 2004. The 2014 leaseback matures in December 2023 with a 2.07% interest rate, per annum.

On December 17, 2015, the County issued \$163,480,000 in Certificates of Participation (COPs). Of this amount, \$81,050,000 was used to refund \$93,315,000 of outstanding 2009 Certificates of Participation, which had interest rates ranging from 3% to 5.25%, per annum. The remaining \$82,430,000 of proceeds from the 2015 Certificates of Participation are for the purpose of financing the acquisition, design, remodel, and expansion of the Pete Mirelez Human Services Center. The 2015 COPs will mature in December 2045, with interest rates ranging from 2.0% to 5.0% per annum. The future minimum obligations, subject to annual appropriation, and the net present value of these minimum payments as of December 31, 2016, as follows:

<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2017	\$ 7,251,470	\$ 7,911,465	\$ 15,162,935
2018	7,526,765	7,635,522	15,162,287
2019	7,775,000	7,391,704	15,166,704
2020	8,070,000	7,097,624	15,167,624
2021	8,440,000	6,728,609	15,168,609
2022-2026	45,105,000	27,527,863	72,632,863
2027-2031	32,925,000	17,993,066	50,918,066
2032-2036	21,185,000	12,815,600	34,000,600
2037-2041	25,875,000	8,123,400	33,998,400
2042-2045	24,685,000	2,516,800	27,201,800
Total	<u>\$ 188,838,235</u>	<u>\$ 105,741,653</u>	<u>\$ 294,579,888</u>

## NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

## 3. NOTE PAYABLE

During 2007, the Water and Wastewater Fund, a business-type activity enterprise fund related to the Front Range Airport Fund, obtained a loan for \$1,800,000 from the Colorado Department of Transportation's State Infrastructure Bank to finance the construction of a wastewater treatment plant. Principal and interest payments of \$211,015 are due annually in July, through 2017. Interest accrues at the rate of 3% per annum.

Annual debt service requirements for the note payable as of December 31, 2016, as follows:

<u>Year Ending December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2017	\$ 204,868	\$ 6,147	\$ 211,015

## F. LONG-TERM LIABILITIES

During the year ended December 31, 2016, the following changes occurred in the long-term liabilities:

	<u>Beginning</u>			<u>Ending</u>	<u>Due Within</u>
	<u>Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u>	<u>One Year</u>
<b>Governmental Activities</b>					
Certificates of Participation and Lease Purchase Agreements	\$ 196,015,605	\$ -	\$ (7,177,370)	\$ 188,838,235	\$ 7,251,470
Debt Premium	15,163,442	-	(1,456,047)	13,707,395	-
Section 108 Loan	2,800,000	-	(1,453,000)	1,347,000	-
Claims	7,047,283	14,460,138	(13,930,939)	7,576,482	2,879,963
Net OPEB Obligation	11,972,160	2,553,944	(830,896)	13,695,208	-
Pollution Remediation / Landfill Obligations	-	5,151,969	(324,692)	4,827,277	678,599
Compensated Absences	14,687,131	14,265,057	(13,509,336)	15,442,852	1,530,500
Total Long-Term Liabilities	<u>\$ 247,685,621</u>	<u>\$ 36,431,108</u>	<u>\$ (38,682,280)</u>	<u>\$ 245,434,449</u>	<u>\$ 12,340,532</u>
<b>Business-Type Activities</b>					
2007 Note Payable	\$ 403,770	\$ -	\$ (198,902)	\$ 204,868	\$ 204,868
Compensated Absences	107,427	97,013	(76,680)	127,760	127,760
Total Long-Term Liabilities	<u>\$ 511,197</u>	<u>\$ 97,013</u>	<u>\$ (275,582)</u>	<u>\$ 332,628</u>	<u>\$ 332,628</u>

OPEB and compensated absences are liquidated out of the fund in which the employee was paid. Significant funds that may be used to liquidate the liabilities include the major funds: General, Road and Bridge, and Social Services funds.

In 2011, the County entered into a long-term loan guarantee with the U.S. Department of Housing and Urban Development (HUD) under the Section 108 Loan Guarantee Program in the amount of \$10 million. The proceeds were used for the Globeville Commercial Park project. Interest is payable quarterly at a variable interest rate equal to the LIBOR rate plus 0.2%. The County has made loan principal payments to HUD in the amount of \$8,653,000 as of December 31, 2016, which consisted of \$7,653,000 from Globeville and \$1 million from the County. The remaining balance of the loan will be paid from monies received from Globeville. In the unlikely event that Globeville is unable to pay, the County will be responsible for the repayment of the loan to HUD. As a result, the County has pledged future Community Development Block Grants as security for the guaranteed loan with HUD. For more details on the note receivable from Globeville, refer to Note 4B.

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NOTE 4. DETAILED NOTES ON ALL FUNDS (CONTINUED)

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G. CONTINGENCIES

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As of December 31, 2016, the County is a defendant in lawsuits that allege negligence, deprivation of civil rights, and/or racial or sexual discrimination, personal injury, property damage and other miscellaneous claims. The outcome of these matters is currently unknown. Under the Colorado Revised Statutes 13-60-101 and 24-10-113, should the courts sustain any of the litigation against the County, the County may levy sufficient ad valorem property taxes to cover any resulting expenditures not anticipated in the current year. This tax levy is limited to ten mills per year.

The County participates in several federally assisted grant programs. The amount, if any, of expenditures that may be disallowed by the granting agencies is not determinable at this time, although the County expects such amounts, if any, should not materially affect the financial statements.

In 2012, Colorado voters adopted Amendment 64, which legalized recreational marijuana use. Subsequently, the general assembly enacted a retail marijuana sales tax that authorizes the State of Colorado to levy a statewide special sales tax on retail marijuana. In 2014, the County's voters approved a ballot issue authorizing the County to levy a countywide special sales tax on retail marijuana, in addition to the special sales tax levied by cities within the County and the State of Colorado. Three home rule cities in the County challenged the County's marijuana sales tax levy, claiming that it was unauthorized by the State of Colorado law. The County District Court ruled with the County, but this judgment was reversed by the State of Colorado Court of Appeals in December 2016. The County responded by filing a petition for writ of certiorari with the State of Colorado Supreme Court. As of December 31, 2016, the County is not able to determine the possible outcome of the Colorado Supreme Court ruling. Since adoption in 2015, the County has collected over \$1.5 million from the special sales tax on retail marijuana.

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NOTE 5. INSURANCE CLAIMS

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The insurance activities of the County are accounted for in the Insurance Claims Fund, which is an internal service fund. The insurance programs consist of several health plans, dental plans, unemployment claims plan, workers' compensation plan, vision plan, and the property and general liability programs. The majority of the plans are self-funded.

The County also uses excess insurance coverage to limit the exposure to large losses on the self-funded workers' compensation plan and the property and general liability programs. Excess insurance permits the recovery of a portion of the losses from claims, although it does not discharge the primary liability to the County.

There are no reductions in insurance coverage from prior years. Settlements have not exceeded insurance coverage in the past three years.

The County has a stop-loss policy for the self-insured health plans. Any individual claim paid which exceeds \$250,000 is covered by the stop-loss policy. The County's liability for unemployment benefits is determined by the State of Colorado Department of Labor and Employment. All claims for benefits are paid on a reimbursement basis. Workers' Compensation claims are administered by a third-party vendor. The program is supported through premiums charged to County Offices and Departments. Coverage is provided through a combination of self-insurance and an excess insurance policy. The County's maximum liability for workers' compensation claims under the plan is \$650,000 per occurrence.

## NOTE 5. INSURANCE CLAIMS (CONTINUED)

Current protection for the property and general liability programs is also provided through a combination of self-insurance and an excess insurance policy. The County's maximum liability for general liability claims under the plan is \$500,000 per occurrence. General liability claims over these amounts are covered by excess insurance up to \$10 million per occurrence with a \$10 million annual aggregate. Property is protected by an excess insurance policy for replacement cost subject to a deductible of \$50,000 per occurrence and \$200 million limit. The following represents the changes in unpaid claims liabilities during the past two years.

	General Liability	Workers Comp	Dental	Health	Vision	Total
Unpaid Claims January 1, 2015	\$ 3,087,632	\$ 1,629,227	\$ 124,346	\$ 3,599,587	\$ -	\$ 8,440,792
Incurred Claims	930,574	986,644	697,236	9,630,362	204,936	12,449,752
Claim Payments	(694,080)	(905,940)	(744,389)	(11,312,898)	(185,954)	(13,843,261)
Unpaid Claims December 31, 2015	\$ 3,324,126	\$ 1,709,931	\$ 77,193	\$ 1,917,051	\$ 18,982	\$ 7,047,283
Incurred Claims	1,314,800	1,721,038	709,069	10,531,874	183,357	14,460,138
Claim Payments	(572,065)	(1,155,911)	(748,941)	(11,261,508)	(192,514)	(13,930,939)
Unpaid Claims December 31, 2016	\$ 4,066,861	\$ 2,275,058	\$ 37,321	\$ 1,187,417	\$ 9,825	\$ 7,576,482

## NOTE 6. DEFINED BENEFIT PENSION PLAN

## A. PLAN DESCRIPTION

The County contributes to the Adams County Retirement Plan (the Plan), which is a defined benefit cost-sharing multiple-employer plan. The County and the Rangeview Library District (the District) are currently the only participating employers in the Plan. The Plan includes all full-time and permanent part-time employees working 30 hours or more per week. The Plan has 930 retirees and beneficiaries, 279 inactive and non-retired, and 1,934 active, for a total of 3,143 members.

The Plan provides retirement, disability, and death benefits. All benefits are determined by the requirements established by the Plan. For employees hired in covered employment after January 1, 2010, the retirement benefit is based on the employee's career compensation, multiplied by 1.75% and divided by 12. Employees hired prior to January 1, 2010 receive a benefit payable for life with a guarantee of 120 payments. Employees hired on or after January 1, 2010 receive a benefit of a single life annuity. Optional benefits are available which provide alternative survivorship benefits. Disability benefits are calculated in the same manner as a normal retirement benefit, using the participant's date of hire to verify compensation. Death benefits, which an employee's beneficiary may receive from the Plan, are dependent upon when the employee's death occurs. Benefit provision changes are made by the Adams County Retirement Board, which was established under the authority of Colorado Revised Statutes 24-54-107. The Adams County Retirement Board is the administrator of the Plan.

The Plan issues a publicly available annual financial report that may be obtained by writing to Adams County Retirement Plan, 4430 South Adams County Parkway, Brighton, Colorado, 80601 or by calling 720-523-6167. The annual financial report can also be obtained at the following web address: [www.acretirement.org](http://www.acretirement.org)

NOTE 6. DEFINED BENEFIT PENSION PLAN (CONTINUED)

B. CONTRIBUTIONS

The authority for establishing the funding policy of the Plan is vested with the Board. The Board mandates the contribution obligation by resolution. In 2004, the Board resolved to gradually increase both employee and employer contributions to the plan from 6.0% to 8.0%. The Board resolved that this increase would take place over a seven year period, beginning January 1, 2005. In 2009, the Board resolved to continue the increase at a rate of 0.25% per year up to 9.0%, which became effective January 1, 2015.

The County contributed \$9,967,318 at the rate of 9.00% during fiscal year ended December 31, 2016. This amount represents 100% of the contribution required by the funding policy as of December 31, 2016.

C. PENSION LIABILITIES, PENSION EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS

At December 31, 2016, the County reported a liability of \$181,996,405 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2015. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At December 31, 2015, the County's proportion was 96.6103% which was not a significant change from its proportion measured at December 31, 2014.

For the year ended December 31, 2016, the County recognized pension expense of \$17,658,160. In addition, at December 31, 2016, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Net difference between projected and actual earnings on pension plan investments	\$ 17,073,648	\$ -
Net difference between projected and actual experience	1,952,119	-
Change in proportionate share of pension liability	-	205,080
County contributions subsequent to the measurement date	9,967,318	-
Total	<u>\$ 28,993,085</u>	<u>\$ 205,080</u>

NOTE 6. DEFINED BENEFIT PENSION PLAN (CONTINUED)

The County contributions subsequent to the measurement date of \$9,967,318 reported as deferred outflows of resources related to pensions will be recognized as a reduction of the net pension liability in the year ended December 31, 2017.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<b>Year ended December 31</b>
2017	\$ 4,624,432
2018	4,624,432
2019	4,624,432
2020	4,430,144
2021	307,447
2022	<u>209,800</u>
<b>Total</b>	<b>\$ 18,820,687</b>

1. ACTUARIAL ASSUMPTIONS

The total pension liability in the December 31, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.80%
Salary Increases	3.80% to 9.30% including inflation
Investment Rate of Return	7.50%

Mortality rates were based on the RP-2000 Blue Collar Healthy Annuitant Generational Mortality Table set back 1 year for females.

The actuarial assumptions used in the January 1, 2015 valuation were based on the results of an actuarial experience study for the period 2009 – 2013.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the plan’s trustees after considering input from the plan’s investment consultant(s) and actuary(s).

NOTE 6. DEFINED BENEFIT PENSION PLAN (CONTINUED)

For each major asset class that is included in the pension plan’s target asset allocation as of January 1, 2015, these best estimates are summarized in the table below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Fixed Income	15.00%	0.90%
International Fixed Income	0.00%	0.00%
Domestic Equity	50.00%	6.05%
International Equity	0.00%	0.00%
Private Equity	5.00%	9.10%
Real Estate	20.00%	4.20%
Alternative Investments	10.00%	4.60%
Cash	0.00%	0.00%
<b>Total</b>	<b>100.00%</b>	

2. DISCOUNT RATE

A single discount rate of 7.50% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.50%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions, by ordinance, will be equal to the member contributions. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

3. SENSITIVITY OF THE COUNTY’S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the plan’s net pension liability, calculated using a single discount rate of 7.50%, as well as what the plan’s net pension liability would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher:

	<u>1% Decrease 6.50%</u>	<u>Current Single Discount Rate Assumption 7.50%</u>	<u>1% Increase 8.50%</u>
County's proportionate share of the net pension liability	<u>\$ 230,049,381</u>	<u>\$ 181,996,405</u>	<u>\$ 141,381,352</u>

4. PENSION PLAN FIDUCIARY NET POSITION

Detailed information about the Plan’s fiduciary net position is available in the separately issued Plan financial statements and can be obtained at the following web address: [www.acretirement.org](http://www.acretirement.org).

## NOTE 7. 17TH JUDICIAL DISTRICT – DISTRICT ATTORNEY – PARTICIPATION IN PUBLIC EMPLOYEES’ RETIREMENT ASSOCIATION (PERA)

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### A. PLAN DESCRIPTION

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The District Attorney for the 17<sup>th</sup> Judicial District is an eligible employee for participation in the State Division Trust Fund (SDTF)—a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees’ Retirement Association (PERA). Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. The County is responsible for contributing twenty percent of the employer contributions to PERA based on the rate for the state division set forth in C.R.S § 24-51-401. Since the County is legally required to make the contributions to PERA for the District Attorney of the 17<sup>th</sup> Judicial District, the requirements of GASB 68 state that a special funding situation exists. Under the auspices of GASB 68, a special funding situation requires the County to record in its financial statements a proportionate share of PERA’s collective net pension liability, pension expense, and deferred inflows and outflows related to the District Attorney for the 17<sup>th</sup> Judicial District.

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

As Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- The value of the retiring employee’s member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

NOTE 7. 17<sup>TH</sup> JUDICIAL DISTRICT – DISTRICT ATTORNEY – PARTICIPATION IN PUBLIC EMPLOYEES’ RETIREMENT ASSOCIATION (PERA) (CONTINUED)

Benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 receive an annual increase of 2%, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 2% or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 receive an annual increase of the lesser of 2% or the average CPI-W for the prior calendar year, not to exceed 10% of PERA’s Annual Increase Reserve (AIR) for the SDTF.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. State Troopers whose disability is caused by an on-the-job injury are immediately eligible to apply for disability benefits and do not have to meet the five years of service credit requirement. The disability benefit amount is based on the retirement benefit formula shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

## B. CONTRIBUTIONS

Eligible employees and the County are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements are established under C.R.S. § 24-51-401, *et seq.* Eligible employees with the exception of State Troopers are required to contribute 8% of their PERA-includable salary. The employer contribution requirements for all employees except State Troopers are summarized in the table below:

	For the Year Ended December 31, 2016
Employer Contribution Rate <sup>1</sup>	10.15%
Amount of Employer Contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f) <sup>1</sup>	-1.02%
Amount Apportioned to the SDTF <sup>1</sup>	9.13%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411 <sup>1</sup>	4.60%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411 <sup>1</sup>	4.50%
Total Employer Contribution Rate to the SDTF <sup>1</sup>	18.23%

<sup>1</sup>Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the County is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from the County were \$39,242, of which \$2,079 relates to the Health Care Trust Fund, for the year ended December 31, 2016.

NOTE 7. 17<sup>TH</sup> JUDICIAL DISTRICT – DISTRICT ATTORNEY – PARTICIPATION IN PUBLIC EMPLOYEES’ RETIREMENT ASSOCIATION (PERA) (CONTINUED)

**C. PENSION LIABILITIES, PENSION EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS**

At December 31, 2016, the County reported a liability of \$772,281 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014. Standard update procedures were used to roll forward the total pension liability to December 31, 2015. The County’s proportion of the net pension liability was based on the County’s contributions to the SDTF for the calendar year 2015 relative to the total contributions of participating employers to the SDTF.

At December 31, 2015, the County’s proportion was .0073333873%, which was a decrease of .0002378821% from its proportion measured as of December 31, 2014.

For the year ended December 31, 2016, the County recognized pension expense of \$51,446.

At December 31, 2016, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Net difference between projected and actual earnings on pension plan investments	\$ 58,534	\$ -
Differences between expected and actual experience	11,246	25
Changes of assumptions or other inputs	-	9,142
Changes in proportion and differences between County contributions and proportionate share of contributions	-	25,310
Contributions subsequent to the measurement date	37,163	-
Total	<u>\$ 106,943</u>	<u>\$ 34,477</u>

The amount of \$37,163 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended December 31, 2017.

NOTE 7. 17<sup>TH</sup> JUDICIAL DISTRICT – DISTRICT ATTORNEY – PARTICIPATION IN PUBLIC EMPLOYEES’ RETIREMENT ASSOCIATION (PERA) (CONTINUED)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<b>Year ended</b>	
	<b>December 31</b>	
2017	\$	(2,083)
2018		9,932
2019		15,542
2020		11,912
<b>Total</b>	<b>\$</b>	<b>35,303</b>

### 1. ACTUARIAL ASSUMPTIONS

The total pension liability in the December 31, 2014 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial cost method	Entry age
Price inflation	2.80%
Real wage growth	1.10%
Wage inflation	3.90%
Salary increases, including wage inflation	3.90 – 9.57%
Long-term investment Rate of Return, net of pension plan investment expenses, including price inflation	7.50%
Future post-retirement benefit increases:	
PERA Benefit Structure hired prior to 1/1/07; and DPS Benefit Structure (automatic)	2.00%
PERA Benefit Structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on a projection of Scale AA to 2020 with Males set back 1 year, and Females set back 2 years.

The actuarial assumptions used in the December 31, 2014 valuation were based on the results of an actuarial experience study for the period January 1, 2008 through December 31, 2011, adopted by PERA’s Board on November 13, 2012, and an economic assumption study, adopted by PERA’s Board on November 15, 2013 and January 17, 2014.

Changes in assumptions or other inputs since the December 31, 2013 actuarial valuation are as follows:

- The following programming changes were made:
  - Valuation of the full survivor benefit without any reduction for possible remarriage.
  - Reflection of the employer match on separation benefits for all eligible years.
  - Reflection of one year of service eligibility for survivor annuity benefit.
  - Refinement of the 18 month annual increase timing.
  - Refinements to directly value certain and life, modified cash refund and pop-up benefit forms.

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NOTE 7. 17<sup>TH</sup> JUDICIAL DISTRICT – DISTRICT ATTORNEY – PARTICIPATION IN PUBLIC EMPLOYEES’ RETIREMENT ASSOCIATION (PERA) (CONTINUED)

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- The following methodology changes were made:
  - Recognition of merit salary increases in the first projection year.
  - Elimination of the assumption that 35% of future disabled members elect to receive a refund.
  - Removal of the negative value adjustment for liabilities associated with refunds of future terminating members.
  - Adjustment to the timing of the normal cost and unfunded actuarial accrued liability payment calculations to reflect contributions throughout the year.

The SDTF’s long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the November 15, 2013 adoption of the long-term expected rate of return by the PERA Board, the target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	10 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	26.76%	5.00%
U.S. Equity – Small Cap	4.40%	5.19%
Non U.S. Equity – Developed	22.06%	5.29%
Non U.S. Equity – Emerging	6.24%	6.76%
Core Fixed Income	24.05%	0.98%
High Yield	1.53%	2.64%
Long Duration Gov’t/Credit	0.53%	1.57%
Emerging Market Bonds	0.43%	3.04%
Real Estate	7.00%	5.09%
Private Equity	7.00%	7.15%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.50%.

## 2. DISCOUNT RATE

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.90%.

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**NOTE 7. 17<sup>TH</sup> JUDICIAL DISTRICT – DISTRICT ATTORNEY – PARTICIPATION IN PUBLIC EMPLOYEES’ RETIREMENT ASSOCIATION (PERA) (CONTINUED)**

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- Employee contributions were assumed to be made at the current member contribution rate. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law, including current and estimated future AED and SAED, until the Actuarial Value Funding Ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. As the ad hoc post-retirement benefit increases financed by the AIR are defined to have a present value at the long-term expected rate of return on plan investments equal to the amount transferred for their future payment, AIR transfers to the fiduciary net position and the subsequent AIR benefit payments have no impact on the Single Equivalent Interest Rate (SEIR) determination process when the timing of AIR cash flows is not a factor (i.e., the plan’s fiduciary net position is not projected to be depleted). When AIR cash flow timing is a factor in the SEIR determination process (i.e., the plan’s fiduciary net position is projected to be depleted), AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the end of the month.

Based on the above actuarial cost method and assumptions, the SDTF’s fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the Municipal Bond Index Rate. There was no change in the discount rate from the prior measurement date.

NOTE 7. 17<sup>TH</sup> JUDICIAL DISTRICT – DISTRICT ATTORNEY – PARTICIPATION IN PUBLIC EMPLOYEES’ RETIREMENT ASSOCIATION (PERA) (CONTINUED)

3. SENSITIVITY OF THE COUNTY’S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY TO CHANGES IN THE DISCOUNT RATE

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

	1% Decrease 6.50%	Current Discount Rate 7.50%	1% Increase 8.50%
Proportionate share of the net pension liability	\$ 975,669	\$ 772,281	\$ 602,154

4. PENSION PLAN FIDUCIARY NET POSITION

Detailed information about the SDTF’s fiduciary net position is available in PERA’s comprehensive annual financial report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

NOTE 8. HEALTH CARE TRUST FUND (PERA)

The County contributes to the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer healthcare trust administered by PERA. The HCTF benefit provided a health care premium subsidy and health care programs (known as PERACare) to PERA participating benefit recipients and their eligible beneficiaries. Title 24, Article 51, Part 12 of the C.R.S., as amended, establishes the HCTF and sets forth a framework that grants authority to the PERA Board to contract, self-insure and authorize disbursements necessary in order to carry out the purpose of the PERACare program, including the administration of health care subsidies. PERA issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for the HCTF. That report can be obtained at <http://www.copera.org/investments/pera-financial-reports>.

The County is required to contribute at a rate of 1.02% of PERA-includable salary for all PERA members as set by statute. No member contributions are required. The contribution requirements for the County are established under Title 24, Article 51, Part 4 of the C.R.S., as amended. The apportionment of the contributions to the HCTF is established under Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended. For the years ending December 31, 2016, 2015 and 2014, the County’s contributions to the HCTF were \$2,079 for all three years, equal to their required contributions for each year.

**NOTE 9. OTHER POST-EMPLOYMENT BENEFITS**

**A. PLAN DESCRIPTION**

The Adams County Postemployment Retiree Health Care Plan Program, a single-employer plan, offers post-employment health insurance benefits to employees meeting the eligibility requirements for retirement and the employee retires from the County.

The County contributes up to \$50 per month towards group health insurance premiums for those participants with retirement dates after January 1, 1991. On October 29, 1990, the Board adopted a resolution approving the Retiree Health Care Plan, which provides retirees access to the County medical plans. Presently no other post-employment benefits are offered, except for the Health Care Trust Fund administered by PERA (Note 8). The Retiree Health Care Plan does not issue a stand-alone financial report.

**B. FUNDING POLICY**

The contribution requirements of plan members and the County are established by, and may be amended by, the Board. The required contribution by the retiree is on a pay-as-you-go financing requirement. The premium rates are established and approved by the Board. The County contributions are also on a pay-as-you-go basis. For the year ended December 31, 2016, the County contributed \$231,550 towards the premiums, in addition to paying claims for the self-insured health plan in excess of retiree’s contribution. The self-funded plans administrative fees and claims are paid on a pay-as-you-go basis.

**C. ANNUAL OPEB COST AND NET OPEB OBLIGATION**

The County’s annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period of thirty years.

The following table shows the components of the County’s annual OPEB cost for the year, the actuarially established subsidy contribution to the plan, and changes in the County’s net OPEB obligations to the Retiree Health Care Plan Program:

	<b><u>2016</u></b>
Annual required contribution	\$ 2,524,105
Interest on net OPEB obligation	419,026
Adjustment to annual required contribution	<u>(389,187)</u>
Annual OPEB cost	2,553,944
County contributions	<u>(830,896)</u>
Increase in net OPEB obligation	1,723,048
Net OPEB obligation – beginning of year	<u>11,972,160</u>
Net OPEB obligation – ending of year	<u><u>\$13,695,208</u></u>

NOTE 9. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

The County’s annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation for 2016 and the preceding two years follows.

Fiscal Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
12/31/2014	\$ 2,338,567	32.92%	\$ 10,317,543
12/31/2015	\$ 2,457,415	32.67%	\$ 11,972,160
12/31/2016	\$ 2,553,944	32.53%	\$ 13,695,208

D. FUNDED STATUS AND FUNDING PROGRESS

At January 1, 2016, the date of the most recent actuarial valuation, the Actuarial Accrued Liability (AAL) was \$24.98 million. There was no asset value. The covered payroll (annual payroll of active employees covered by the plan) was \$106.7 million. The ratio of the UAAL to the covered payroll was 23.4%. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Assumptions made include among others, annual rates of payroll increases, health care cost trends, and mortality rates. Amounts determined regarding the funded status of the plan and the ARC of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits

E. ACTUARIAL METHODS AND ASSUMPTIONS

Projections of benefits for financial reporting purposes are based on the substantive plan as understood by the employer and plan members. Projections and calculations are based on the types of benefits provided at the time of each valuation and the historical pattern of sharing of the benefit costs between the employer and plan members to that point.

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. In the January 1, 2016 actuarial valuation, the individual entry-age actuarial cost method was used. The actuarial assumptions also included a 3.5% investment rate of return on the employer’s own investments (there are currently no plan assets), a 3.8% increase in covered payroll, zero inflation, and initially, an annual healthcare cost trend rate of 7.25% with an expected reduction to 4.5% by 2030. The UAAL is being amortized by a level percent of payroll method. The amortization period is on an open thirty year basis.

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**NOTE 10. POLLUTION REMEDIATION AND LANDFILL CLOSURE**

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In 1970, the County acquired a property (the Site) that was operated as a municipal solid waste landfill from 1970 to 1977, a firearms training facility from 1959 to 2012, and was used for oil and gas production from 1982 to 2012. Prior to closure, the landfill accepted sanitary waste, sludge, and other hazardous materials. The landfill was at 100% capacity at closure date. Oil production activities occurred at the Site until the operator abandoned the oil well. In 2015, the County hired a third-party consultant to perform a site assessment to better understand the nature and extent of environmental impacts so that a corrective action plan (CAP) and a landfill closure plan could be designed and executed. The assessment determined that concentrations of lead in the soil were high enough to be considered hazardous.

In order to properly close the landfill under current Solid Waste Regulations (6 CCR 1007-2), a closure plan must be prepared and include the design of the final cover system and address post-closure care and maintenance requirements. The postclosure care and maintenance requirements consist of landfill gas monitoring, groundwater monitoring, and maintenance of the cover system. As of December 31, 2016, a landfill closure plan has not been designed and implemented.

For the firearms training facility closure, the Colorado Department of Public Health and Environment has allowed this cleanup to proceed voluntarily under a CAP that was submitted and approved on November 10, 2016.

The oil and gas production well has been out of service since at least 2012 and out of compliance with Colorado Oil and Gas Conservation Commission regulations. As a result, the State of Colorado has taken control of the abandonment and decommissioning of the well.

As of December 31, 2016, the estimate for the Site closure, including landfill closure, postclosure care, and remediation costs, was \$4,827,277. In 2016, the County incurred \$324,692 in related costs which reduced the liability. This estimate is based on the third-party consultant's site assessment and professional experience in this subject. The estimate of the liability will be refined as additional information becomes available.

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**NOTE 11. CONDUIT DEBT OBLIGATIONS**

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The County has participated in various issuances of bonds including; private activity bonds, single and multi-family housing mortgage revenue bonds, and industrial development revenue bonds. These bonds are not direct or contingent liabilities of the County in any manner and are not reported as liabilities in the County's financial statements. Revenues from facilities constructed or mortgages pledged are for the total payment of principal and interest on these bonds. Bondholders can only look to these sources for repayment.

As of December 31, 2016, the balance of the County's conduit debt was \$31,521,067. The original bonds were issued in the combined amount of \$52,239,850. The oldest issue originated in 2001 with a date to mature in 2017. In 2016, annual debt service payments were in the amount of \$165,773,293.

**NOTE 12. FUND BALANCE CATEGORIES AND CLASSIFICATION**

Certain resources of the County have been set aside due to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors or laws and regulations of other governments; or through constitutional provisions or enabling legislation. These restrictions are clearly identified in the government-wide Statement of Net Position and Fund Balance. Fund balance classifications are described in detail, as follows:

	General Fund	Road and Bridge Fund	Social Services Fund	Capital Facilities Fund	Nonmajor Governmental Funds	Total
Fund Balances						
Nonspendable:						
Prepaid Items	\$ 1,250	\$ -	\$ -	\$ -	\$ -	\$ 1,250
Total Nonspendable	<u>1,250</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,250</u>
Restricted For:						
TABOR	6,595,869	-	-	-	-	6,595,869
Clerk Technology	923,481	-	-	-	-	923,481
Public Trustee	354,911	-	-	-	-	354,911
Health and Welfare	-	-	3,901,032	-	-	3,901,032
Conservation Trust	-	-	-	-	1,716,730	1,716,730
Hazardous Waste	-	-	-	-	3,007,143	3,007,143
Open Space Grants	-	-	-	-	36,624,891	36,624,891
DIA Noise Mitigation	-	-	-	-	1,366,960	1,366,960
Capital Projects	-	-	-	34,252,271	-	34,252,271
Grant Programs	-	-	-	-	3,725,899	3,725,899
Restricted Other:						
Sheriff Booking Fee	189,484	-	-	-	-	189,484
Sheriff Intelligence Funds	63,748	-	-	-	-	63,748
Public Land Dedication	973,631	-	-	-	-	973,631
Special Transit	468,010	-	-	-	-	468,010
Total Restricted	<u>9,569,134</u>	<u>-</u>	<u>3,901,032</u>	<u>34,252,271</u>	<u>46,441,623</u>	<u>94,164,060</u>
Committed To:						
Strategic Reserve	39,747,015	-	-	-	-	39,747,015
DIA Legal Fees	997,123	-	-	-	-	997,123
Total Committed	<u>40,744,138</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>40,744,138</u>
Assigned To:						
Sheriff Projects	397,207	-	-	-	-	397,207
CSU Programs	36,416	-	-	-	-	36,416
Transportation	-	49,877,445	-	-	-	49,877,445
Health and Welfare	-	-	7,026,426	-	446,494	7,472,920
Capital Projects	-	-	-	20,427,579	-	20,427,579
Waste Management	-	-	-	-	1,459,425	1,459,425
Open Space	-	-	-	-	3,628,507	3,628,507
DIA Noise Mitigation	-	-	-	-	652,580	652,580
Total Assigned	<u>433,623</u>	<u>49,877,445</u>	<u>7,026,426</u>	<u>20,427,579</u>	<u>6,187,006</u>	<u>83,952,079</u>
Unassigned	62,706,039	-	-	-	-	62,706,039
Total Fund Balances	<u>\$ 113,454,184</u>	<u>\$ 49,877,445</u>	<u>\$ 10,927,458</u>	<u>\$ 54,679,850</u>	<u>\$ 52,628,629</u>	<u>\$ 281,567,566</u>

NOTE 12. FUND BALANCE CATEGORIES AND CLASSIFICATION (CONTINUED)

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Restricted for TABOR – An amount of \$6,595,869 is restricted for the purpose of compliance with the requirements of the Taxpayer’s Bill of Rights (TABOR) amendment to the Constitution of the State of Colorado, Amendment 1 to Article X, Section 20. See Note 3.A – Legal Compliance, TABOR Amendment for additional information.

Restricted for Clerk and Recorder Technology Improvements – Pursuant to the Colorado Revised Statutes 30-10-421, the County’s Clerk and Recorder collects fees for recording and filing documents, a portion of which is restricted for improving the technology at the County Clerk and Recorder’s office. As of December 31, 2016, the balance is \$923,481.

Restricted for Public Trustee – Pursuant to the Colorado Revised Statutes 38-37-113, the Public Trustee must maintain a reserve balance equal to the total operating expenses and authorized salaries for the previous year. At December 31, 2016, this reserve in the amount of \$354,911 is reported as restricted.

Restricted for Health & Welfare – \$3,901,032 is restricted for excess Title IV-E money received from the State of Colorado for child welfare purposes.

Restricted for Conservation Trust – Funding restricted by the State of Colorado for the purpose of acquiring, developing and maintaining parks and trails in the amount of \$1,716,730.

Restricted for Hazardous Waste – A balance of \$3,007,143 is restricted in the Waste Management Fund for unforeseen contingencies pertaining to hazardous waste management by the County pursuant to Colorado Revised Statutes 25-15-214. Two percent of the annual fees received by the County from waste disposal is set aside for the purpose of financing the increased services required in the County by the hazardous waste disposal sites.

Restricted for Open Space Grants – An amount of \$36,624,891 is restricted pursuant to voter approval in 1999 and 2004 to use sales tax revenue for specific grant projects. Additional information regarding the projects is in Note 11 of the notes to the basic financial statements.

Restricted for DIA Mitigation – Pursuant to the judicial order disbursing funds under Case Number 01-CV-558 in the matter of Board of County Commissioners of Adams County v City and County of Denver, April 21, 2003, monies have been segregated and must be used for the purpose of reimbursing Adams County property owners for mitigation of air noise at Denver International Airport. The balance at December 31, 2016 is \$1,366,960.

Restricted for Capital Projects – Remaining proceeds from the issuance of the Certificates of Participation, Series 2015, are restricted for the financing of the Human Services Center. At December 31, 2016, the restricted balance is \$34,252,271.

Restricted for Grants – The County received grant monies that are restricted for the uses as specified by the grantor. A total of \$3,725,899 is restricted for these purposes.

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**NOTE 12. FUND BALANCE CATEGORIES AND CLASSIFICATION (CONTINUED)**

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Restricted Other – Other restrictions totaling \$1,694,873 consists of:

Sheriff Booking Fee – Pursuant to Colorado Revised Statute 30-1-104 (n), the allowable fees collected by the Sheriff for committing and discharging convicted prisoners to and from the County jail shall be restricted, and pursuant to Colorado Revised Statute 30-1-119 (2) those collected fees may only be expended on allowable activities. The balance as of December 31, 2016 is \$189,484.

Sheriff Intelligence Funds – Pursuant to Colorado Revised Statute 16-13-701 and 16-13-702, forfeited property shall be segregated and only be expended upon approval by an appointed committee. At December 31, 2016, the restricted balance is \$63,748.

Public Land Dedication – The Board has adopted development standards as provided in the Colorado Constitution and the Colorado Revised Statutes, as amended. These statutes provide for setting aside fees paid by developers for the purpose of protecting and promoting public health, safety and general welfare of the County. The restricted amount at year-end is \$973,631.

Special Transit – \$468,010 is restricted by virtue of contractual agreements between the cities in Adams County. Contributions by the cities must be used for the purpose of providing community transit services.

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**NOTE 13. OTHER INFORMATION**

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On November 6, 2001, the County's citizens voted to continue the imposition of a one-half of one percent sales tax, which was originally approved by the voters on November 2, 1999. This tax was approved for the purpose of capital improvements to or the building of road and bridge projects due to deficiency in roadway infrastructure. The tax took effect on January 1, 2002 and ended December 31, 2008. On November 7, 2006, voters approved an extension of the one-half of one percent sales tax until December 31, 2028. It was also approved that this sales tax will be split into two components, 0.2% for transportation and 0.3% for capital facilities.

On November 2, 2004, the citizens authorized the extension of an existing Countywide sales tax of one-fifth of one percent through December 31, 2026, with an increase to one-fourth of one percent effective January 1, 2007. This sales tax revenue will be used to preserve open space and create and maintain parks and recreation facilities in the County.

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**NOTE 14. SCHEDULE OF EBT AUTHORIZATIONS, WARRANT AND TOTAL EXPENDITURES**

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The Social Services Fund does not record the Food Assistance Electronic Benefit Transaction (EBT) transactions in the financial statements because the benefits are provided directly from the Colorado Department of Human Services to the clients. The County records other EBT transactions and related revenues.

**NOTE 14. SCHEDULE OF EBT AUTHORIZATIONS, WARRANT AND TOTAL EXPENDITURES (CONTINUED)**

The following schedule is presented to show the amount of the food assistance benefits that are directly passed through to the County's residents in 2016:

Program	County EBT Authorizations (A)	County Share of Authorizations (B)	Expenditures by County Warrant (C)	County EBT Authorizations plus Expenditures by County Warrant (D = A + C)	Total Expenditures (E = B + C)
Food Assistance Benefits	\$ 77,617,575	\$ -	\$ -	\$ 77,617,575	\$ -
<b>Grand Total</b>	<b>\$ 77,617,575</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 77,617,575</b>	<b>\$ -</b>

A - Welfare payments authorized by the County net of refunds. These County authorizations are paid by the Colorado Department of Human Services by electronic benefit cards (EBT) and by electronic funds transfers (EFT).

B - Amounts are settled monthly by a reduction of Colorado Department of Human Services cash advances to the County, net of any refunds.

C - Expenditures made by County warrants or other County payment methods.

D - Represents the total expenditures of the welfare programs that are administered by the County.

E - Equals the expenditures on the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Social Services Fund. The effect is zero as this program is not recorded in the Social Services Fund.

**NOTE 15. TAX ABATEMENTS**

The County, by authority of the Board, entered into incentive agreements with companies looking to relocate or expand their operations within the County. In order to be eligible, a company must meet several requirements, such as making a minimum investment in property, hiring and maintaining a certain number of employees throughout the term of the incentive agreement, and paying employees at or above the County's annual average wage. If the company files proof that they met all requirements to the County's Finance Department by December 31 of the filing year, they are able to receive the lesser of a negotiated annual incentive amount or a 50% rebate on their taxes levied by the County (real and/or personal) in a given year. The agreements are summarized in the table below.

<u>Industry of Company</u>	<u>Term of Agreement</u>	<u>Year of Initial Payment</u>	<u>Maximum Incentive</u>	<u>Incentive Paid in 2016</u>
Food/Beverage	6 Years	2015	\$ 310,755	\$ 66,362
Manufacturing	5 Years	2012	190,273	26,488
Construction	4 Years	2014	134,167	-
Technology	10 Years	2017	6,199,862	-
Food/Beverage	4 Years	2015	147,813	-
Manufacturing	4 Years	2014	27,022	-
Total			\$ 7,009,892	\$ 92,850



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**ADAMS COUNTY, COLORADO**  
**GENERAL FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Taxes				
General Property Taxes	\$ 121,655,988	\$ 121,655,988	\$ 119,262,829	\$ (2,393,159)
Delinquent Property Taxes	-	-	301,275	301,275
Other Taxes	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,302,328</u>	<u>302,328</u>
Total Taxes	<u>122,655,988</u>	<u>122,655,988</u>	<u>120,866,432</u>	<u>(1,789,556)</u>
Licenses and Permits				
Liquor Licenses	25,000	25,000	32,869	7,869
Marriage Licenses	16,052	16,052	16,464	412
Building Permits	1,785,000	1,785,000	2,584,419	799,419
Other Licenses and Permits	<u>14,084</u>	<u>14,084</u>	<u>197,310</u>	<u>183,226</u>
Total Licenses and Permits	<u>1,840,136</u>	<u>1,840,136</u>	<u>2,831,062</u>	<u>990,926</u>
Intergovernmental				
Grants	8,108,186	8,914,892	8,296,411	(618,481)
Other	<u>1,815,601</u>	<u>2,234,639</u>	<u>2,272,863</u>	<u>38,224</u>
Total Intergovernmental	<u>9,923,787</u>	<u>11,149,531</u>	<u>10,569,274</u>	<u>(580,257)</u>
Charges for Services				
Assessor	43,000	43,000	44,054	1,054
Clerk and Recorder	11,653,289	11,653,289	11,371,394	(281,895)
Public Trustee	364,757	364,757	575,418	210,661
Sheriff	4,333,593	4,499,812	4,134,782	(365,030)
Treasurer	3,136,469	3,136,469	3,234,419	97,950
Animal Shelter/Adoption Center	448,706	448,706	643,221	194,515
Planning & Development	900,200	900,200	361,619	(538,581)
Legal Services	1,888,471	1,888,471	1,025,232	(863,239)
Copies, Maps, & Plans	91,371	91,371	91,611	240
Coroner Services - Broomfield	273,150	273,150	266,500	(6,650)
District Attorney	1,852,221	1,852,221	1,846,567	(5,654)
Payment in Lieu of Taxes	-	-	27,377	27,377
Human Resources	204,628	204,628	3,132	(201,496)
Regional Park	516,000	785,000	657,833	(127,167)
CSU Extension	53,210	53,210	52,649	(561)
County Fair	551,000	551,000	503,121	(47,879)
Fines & Forfeitures	1,187,723	1,187,723	974,331	(213,392)
Other Charges for Services	<u>538,000</u>	<u>538,000</u>	<u>320,224</u>	<u>(217,776)</u>
Total Charges for Services	<u>28,035,788</u>	<u>28,471,007</u>	<u>26,133,484</u>	<u>(2,337,523)</u>
Interest Earnings	<u>1,429,941</u>	<u>1,429,941</u>	<u>2,085,018</u>	<u>655,077</u>
Miscellaneous Revenues	<u>4,244,550</u>	<u>4,517,066</u>	<u>5,115,077</u>	<u>598,011</u>
Total Revenues	<u>168,130,190</u>	<u>170,063,669</u>	<u>167,600,347</u>	<u>(2,463,322)</u>

(continued)

**ADAMS COUNTY, COLORADO**  
**GENERAL FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>EXPENDITURES:</b>				
Current				
General Government				
County Manager	3,150,445	3,433,938	3,100,229	333,709
County Attorney	3,743,373	3,743,373	3,589,097	154,276
Customer Experience	762,441	823,441	880,615	(57,174)
Finance	2,750,717	2,955,460	2,418,852	536,608
Facilities Operations	10,549,815	10,757,805	8,849,945	1,907,860
Human Resources	2,093,885	2,073,885	1,859,424	214,461
Justice Coordination Committee	125,842	300,742	218,368	82,374
Planning and Development	1,567,010	1,821,806	1,634,351	187,455
Information Technology	5,798,029	7,269,647	6,344,608	925,039
Special Transportation	614,600	614,600	552,905	61,695
County Assessor	4,450,591	4,510,098	4,056,043	454,055
Board of County Commissioners	957,629	957,629	920,112	37,517
County Clerk and Recorder				
Administrative	381,188	381,188	280,344	100,844
Recording	762,225	787,225	751,980	35,245
Elections	3,092,437	3,092,437	2,578,799	513,638
Motor Vehicle	4,928,135	4,938,435	5,062,726	(124,291)
County Surveyor	20,285	20,285	19,986	299
District Attorney	17,618,857	17,618,857	18,301,126	(682,269)
Public Trustee	635,448	368,854	308,188	60,666
County Treasurer	1,277,438	1,277,438	990,220	287,218
Neighborhood Services Administration	484,355	723,650	716,943	6,707
Economic Development	893,658	914,578	875,580	38,998
Economic Incentives	300,000	300,000	92,850	207,150
Administration/Organizational Support	-	1,180,996	6,524,199	(5,343,203)
Veterans Service Office	136,226	136,226	103,140	33,086
Total General Government	<u>67,094,629</u>	<u>71,002,593</u>	<u>71,030,630</u>	<u>(28,037)</u>
Public Safety				
Animal Shelter/Adoption Center	1,792,645	2,041,902	1,595,999	445,903
Community Corrections	6,817,878	6,842,878	4,554,543	2,288,335
Facilities Operations	2,066,784	2,153,984	1,687,535	466,449
Weed and Pest Control	334,079	385,079	352,699	32,380
County Coroner	2,099,667	2,166,267	2,262,217	(95,950)
Office of Emergency Management	477,249	310,677	236,655	74,022
Sheriff-Corrections	35,035,135	35,296,100	32,738,004	2,558,096
Sheriff-Grants and Other Programs	1,288,984	1,402,790	880,658	522,132
Sheriff-Field and Administration	30,367,638	30,340,226	28,983,008	1,357,218
Neighborhood Services	1,435,675	1,307,421	1,138,023	169,398
Total Public Safety	<u>81,715,734</u>	<u>82,247,324</u>	<u>74,429,341</u>	<u>7,817,983</u>

(continued)

**ADAMS COUNTY, COLORADO**  
**GENERAL FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>EXPENDITURES (Continued):</b>				
County Funded Human Services				
Human Service Agency Grants	425,200	425,200	422,527	2,673
West Nile Mosquito Mitigation	-	213,075	213,075	-
Tri-County Health	<u>3,244,298</u>	<u>3,244,298</u>	<u>3,244,298</u>	<u>-</u>
Total County Funded Human Services	<u>3,669,498</u>	<u>3,882,573</u>	<u>3,879,900</u>	<u>2,673</u>
Transportation				
Transportation Department - Engineering	1,943,515	3,097,915	2,136,695	961,220
Neighborhood Services Code Enforcement	627,463	627,463	549,597	77,866
Transportation Department - Construction	<u>1,500,000</u>	<u>1,500,000</u>	<u>561,485</u>	<u>938,515</u>
Total Transportation	<u>4,070,978</u>	<u>5,225,378</u>	<u>3,247,777</u>	<u>1,977,601</u>
Conservation of Natural Resources				
Colorado State University Extension	<u>503,301</u>	<u>503,301</u>	<u>430,515</u>	<u>72,786</u>
Culture and Recreation				
Parks and Open Space	<u>4,274,019</u>	<u>4,550,919</u>	<u>4,451,752</u>	<u>99,167</u>
Economic Opportunity				
Colorado State University Extension Youth	<u>147,932</u>	<u>147,932</u>	<u>82,817</u>	<u>65,115</u>
Capital Outlay	<u>6,918,629</u>	<u>13,553,269</u>	<u>5,719,228</u>	<u>7,834,041</u>
Total Expenditures	<u>168,394,720</u>	<u>181,113,289</u>	<u>163,271,960</u>	<u>17,841,329</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(264,530)</u>	<u>(11,049,620)</u>	<u>4,328,387</u>	<u>15,378,007</u>
Other Financing Sources (Uses)				
Proceeds from Sale of Capital Assets	12,000	12,000	38,378	26,378
Transfers In	3,127,500	3,127,500	3,127,500	-
Transfers Out	<u>(1,485,943)</u>	<u>(1,485,943)</u>	<u>(829,752)</u>	<u>656,191</u>
Total Other Financing Sources (Uses)	<u>1,653,557</u>	<u>1,653,557</u>	<u>2,336,126</u>	<u>682,569</u>
Net Change in Fund Balance	1,389,027	(9,396,063)	6,664,513	16,060,576
<b>Fund Balance, Beginning of Year</b>	<u>106,789,671</u>	<u>106,789,671</u>	<u>106,789,671</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 108,178,698</u>	<u>\$ 97,393,608</u>	<u>\$ 113,454,184</u>	<u>\$ 16,060,576</u>

**ADAMS COUNTY, COLORADO**  
**ROAD AND BRIDGE FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Postive</u>
	<u>Original</u>	<u>Final</u>		<u>(Negative)</u>
<b>REVENUES:</b>				
Taxes				
General Property Taxes	\$ 6,801,588	\$ 6,801,588	\$ 6,757,011	\$ (44,577)
Delinquent Property Taxes	8,500	8,500	22,317	13,817
Sales Taxes	12,096,826	12,096,826	12,436,839	340,013
Specific Ownership Taxes	11,706,839	11,706,839	12,007,529	300,690
Licenses and Permits	100,000	100,000	224,138	124,138
Intergovernmental				
Federal Grants	-	5,030,645	575,294	(4,455,351)
State Grants	-	-	345,899	345,899
Highway User Tax	8,650,000	8,650,000	9,008,860	358,860
Charges for Services	1,633,343	1,633,343	1,856,631	223,288
Interest Earnings	1,200	1,200	8,832	7,632
Miscellaneous	1,632,006	1,632,006	1,749,983	117,977
Total Revenues	<u>42,630,302</u>	<u>47,660,947</u>	<u>44,993,333</u>	<u>(2,667,614)</u>
<b>EXPENDITURES:</b>				
Current				
Transportation	34,456,840	41,302,557	35,608,065	5,694,492
Capital Outlay	4,000,000	20,826,102	5,281,974	15,544,128
Total Expenditures	<u>38,456,840</u>	<u>62,128,659</u>	<u>40,890,039</u>	<u>21,238,620</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>4,173,462</u>	<u>(14,467,712)</u>	<u>4,103,294</u>	<u>18,571,006</u>
Other Financing Sources (Uses)				
Transfers Out	-	(600,000)	-	600,000
Net Change in Fund Balance	4,173,462	(15,067,712)	4,103,294	19,171,006
<b>Fund Balance, Beginning of Year</b>	<u>45,774,151</u>	<u>45,774,151</u>	<u>45,774,151</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 49,947,613</u>	<u>\$ 30,706,439</u>	<u>\$ 49,877,445</u>	<u>\$ 19,171,006</u>

**ADAMS COUNTY, COLORADO  
SOCIAL SERVICES FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Taxes				
General Property Taxes	\$ 12,310,874	\$ 12,310,874	\$ 12,240,121	\$ (70,753)
Delinquent Property Taxes	10,000	10,000	30,471	20,471
Intergovernmental				
Federal Grants	46,213,789	46,371,690	38,832,191	(7,539,499)
State Grants	43,453,227	43,958,472	43,137,910	(820,562)
Miscellaneous	-	-	106,729	106,729
Total Revenues	<u>101,987,890</u>	<u>102,651,036</u>	<u>94,347,422</u>	<u>(8,303,614)</u>
<b>EXPENDITURES:</b>				
Current				
Health and Welfare	<u>102,341,856</u>	<u>103,502,359</u>	<u>93,599,593</u>	<u>9,902,766</u>
Net Change in Fund Balance	(353,966)	(851,323)	747,829	1,599,152
<b>Fund Balance, Beginning of Year</b>	<u>10,179,629</u>	<u>10,179,629</u>	<u>10,179,629</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 9,825,663</u>	<u>\$ 9,328,306</u>	<u>\$ 10,927,458</u>	<u>\$ 1,599,152</u>

**ADAMS COUNTY, COLORADO  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2016**

**NOTE 1: COST-SHARING MULTIPLE-EMPLOYER DEFINED BENEFIT PENSION PLAN**

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Changes of benefit terms – There were no changes of benefit terms.

Changes of assumptions - There were no changes of assumptions.

**NOTE 2: 17<sup>TH</sup> JUDICIAL DISTRICT – DISTRICT ATTORNEY – PARTICIPATION IN PUBLIC EMPLOYEE’S RETIREMENT ASSOCIATION (PERA)**

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Changes of benefit terms- There are no changes of benefit terms.

Changes in assumptions or other inputs since the December 31, 2013 actuarial valuation are as follows:

- The following programming changes were made:
  - Valuation of the full survivor benefit without any reduction for possible remarriage.
  - Reflection of the employer match on separation benefits for all eligible years.
  - Reflection of one year of service eligibility for survivor annuity benefit.
  - Refinement of the 18 month annual increase timing.
  - Refinements to directly value certain and life, modified cash refund and pop-up benefit forms.
  
- The following methodology changes were made:
  - Recognition of merit salary increases in the first projection year.
  - Elimination of the assumption that 35% of future disabled members elect to receive a refund.
  - Removal of the negative value adjustment for liabilities associated with refunds of future terminating members.
  - Adjustment to the timing of the normal cost and unfunded actuarial accrued liability payment calculations to reflect contributions throughout the year.

**NOTE 3: BUDGETARY INFORMATION**

Budgets for all governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgets for the proprietary funds are adopted on a non-GAAP basis. The County follows the policy of adopting a legal budget for all funds except the fiduciary funds. The legal level of control is at the fund level or spending agency level. A spending agency is an office/department or other county unit having budgetary responsibility for an organization, activity, program or fund budget (ex. Sheriff, Assessor, Transportation). Department heads are authorized to transfer budgeted amounts between line items with approval from the County Manager or Deputy County Manager with the exception of 1) amounts over \$50,000 2) transfers to/from protected line items, such as salaries 3) transfers between operating and capital. These exceptions require official approval from the Board. Generally, any revision that alters the total budgeted expenditures of a fund or spending agency requires supplemental appropriation which requires approval from the Board. Appropriations lapse at year end for all funds with legally adopted budgets.

The County adheres to the following schedule in establishing the budget:

- October 15: Deadline for submission of proposed budget to Board of County Commissioners.
- Early December: Public hearings on proposed budget.
- December 15: Adoption and appropriation of County budget completed.
- January 31: Deadline for filing certified budget with State Division of Local Government.

**NOTE 4: OTHER POST-EMPLOYMENT BENEFITS**

The schedule of funding progress for the Adams County Postemployment Retiree Health Care Plan Program follows:

Actuarial Valuation Date	Actuarial Valuation of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as Percentage of Covered Payroll
1/1/2010	\$ -	\$ 24,122,548	\$ 24,122,548	0%	\$ 94,994,280	25.39%
1/1/2012	\$ -	\$ 22,770,914	\$ 22,770,914	0%	\$ 85,160,104	26.74%
1/1/2014	\$ -	\$ 24,455,379	\$ 24,455,379	0%	\$ 94,485,334	25.88%
1/1/2016	\$ -	\$ 24,986,326	\$ 24,986,326	0%	\$ 106,748,594	23.41%

**ADAMS COUNTY, COLORADO**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**ADAMS COUNTY RETIREMENT PLAN**  
**LAST 10 FISCAL YEARS\***

	<u>Year Ended December 31, 2015</u>	<u>Year Ended December 31, 2014</u>
County's Proportion of Plan Net Pension Liability	96.6103%	96.7602%
County's Proportionate Share of the Net Pension Liability	\$ 181,996,405	\$ 155,674,516
County's Covered Payroll	\$ 104,200,911	\$ 99,158,137
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	174.66%	165.39%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	54.43%	59.34%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.

**ADAMS COUNTY, COLORADO**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE COUNTY'S CONTRIBUTIONS**  
**ADAMS COUNTY RETIREMENT PLAN**  
**LAST 10 FISCAL YEARS\***

	<u>Year Ended</u> <u>December 31, 2016</u>	<u>Year Ended</u> <u>December 31, 2015</u>	<u>Year Ended</u> <u>December 31, 2014</u>
Contractually Required Contribution	\$ 9,967,318	\$ 9,378,082	\$ 8,676,337
Contributions in Relation to the Contractually Required Contribution	<u>(9,967,318)</u>	<u>(9,378,082)</u>	<u>(8,676,337)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
County's Covered Payroll	\$ 110,747,979	\$ 104,200,911	\$ 99,158,137
Contributions as a Percentage of Covered Payroll	9.00%	9.00%	8.75%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.

**ADAMS COUNTY, COLORADO**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**17TH JUDICIAL DISTRICT - DISTRICT ATTORNEY - PARTICIPATION IN PERA**  
**LAST 10 FISCAL YEARS\***

	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
County's Proportion of Collective Net Pension Liability	0.0073333873%	0.0075712694%	0.0079727351%
County's Proportionate Share of the Collective Pension Liability	\$ 772,281	\$ 712,193	\$ 710,209
County's Covered-Employee Payroll	\$ 203,859	\$ 203,859	\$ 205,264
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	378.83%	349.36%	346.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	56.11%	59.84%	61.08%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.

**ADAMS COUNTY, COLORADO**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF THE COUNTY CONTRIBUTION**  
**17TH JUDICIAL DISTRICT - DISTRICT ATTORNEY - PARTICIPATION IN PERA**  
**LAST 10 FISCAL YEARS\***

	<u>12/31/2016</u>	<u>12/31/2015</u>	<u>12/31/2014</u>	<u>12/31/2013</u>
Statutorily Required Contributions	\$ 37,163	\$ 35,329	\$ 33,494	\$ 31,877
Contributions in Relation to the Statutorily Required Contributions	<u>(37,163)</u>	<u>(35,329)</u>	<u>(33,494)</u>	<u>(31,877)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
County's Covered-Employee Payroll	\$ 203,859	\$ 203,859	\$ 203,859	\$ 205,264
Contributions as a Percentage of Covered-Employee Payroll	18.23%	17.33%	16.43%	15.53%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which the information is available. Amounts presented were determined as of December 31 based on the measurement date of the plan.



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**Adams County, Colorado**  
**Explanation of Funds**  
**Nonmajor Special Revenue Funds**

Special Revenue Funds are used to account for revenue derived from specific taxes or other earmarked revenue sources, which cannot be diverted for other purposes.

DEVELOPMENTALLY DISABLED FUND - The Developmentally Disabled Fund is used to account for property taxes collected for the specific purpose of assisting developmentally disabled citizens of the County.

CONSERVATION TRUST FUND - The Conservation Trust Fund accounts for revenue from the State of Colorado to be used for the acquisition, development, and maintenance of park and trail systems within the County.

WASTE MANAGEMENT FUND - The Waste Management Fund accounts for all revenues received from service fees imposed on operators of solid waste disposal sites. These revenues are restricted for the purpose of monitoring and mitigating environmental problems associated with waste disposal activities.

OPEN SPACE PROJECTS FUND - The Open Space Projects Fund was established for the purpose of consolidating the various sources of open space funding, and to track expenditures solely for open space projects.

OPEN SPACE SALES TAX FUND - The Open Space Sales Tax Fund accounts for the revenue collections of sales tax of one-fourth of one percent on sales in the County for the purpose of preserving open space and creating and maintaining parks and recreation facilities.

DIA NOISE MITIGATION AND COORDINATING FUND - The DIA Noise Mitigation and Coordinating Fund was established for the purpose of tracking revenues and expenditures related to noise mitigation. Revenues received from the settlement with Denver International Airport (City and County of Denver) for violations, including interest earned, were restricted by the District Court in Jefferson County, which required the creation of this special fund.

COMMUNITY DEVELOPMENT BLOCK GRANT FUND (CDBG) - The CDBG Fund is used to account for revenues and expenditures related to grants from the U.S. Department of Housing and Urban Development.

HEAD START FUND - The Head Start Fund is used to account for the revenues and expenditures related to the grants received from the U.S. Department of Health and Human Services, State of Colorado, and other agencies. These resources are used to provide various educational programs and meals for low-income and underprivileged pre-school children.

COMMUNITY SERVICES BLOCK GRANT FUND (CSBG) - The CSBG Fund is used to account for revenues and expenditures related to the federal grant from the U.S. Department of Human Services passed through the State of Colorado Department of Local Affairs.

WORKFORCE AND BUSINESS CENTER FUND - The Workforce and Business Center Fund is used to account for revenues and expenditures related to grants from the U.S. Department of Labor and the State of Colorado to meet community needs for employment training and job placement.

**ADAMS COUNTY, COLORADO**  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**December 31, 2016**

**Special Revenue Funds**

	<b>Developmentally Disabled Fund</b>	<b>Conservation Trust Fund</b>	<b>Waste Management Fund</b>	<b>Open Space Projects Fund</b>
<b>ASSETS:</b>				
Cash and Investments	\$ 446,494	\$ 1,729,079	\$ 4,258,227	\$ 3,657,832
Receivables				
Taxes	1,372,337	-	-	-
Accounts	-	-	252,322	33,685
Notes	-	-	-	-
Total Assets	<u>\$ 1,818,831</u>	<u>\$ 1,729,079</u>	<u>\$ 4,510,549</u>	<u>\$ 3,691,517</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES:</b>				
Liabilities				
Accounts Payable	\$ -	\$ 12,349	\$ 43,982	\$ 55,630
Retainage Payable	-	-	-	5,829
Interfund Payable	-	-	-	-
Deposits Payable	-	-	-	1,550
Total Liabilities	<u>-</u>	<u>12,349</u>	<u>43,982</u>	<u>63,009</u>
Deferred Inflows of Resources				
Property Taxes	1,372,337	-	-	-
Grants	-	-	-	-
Total Deferred Inflows of Resources	<u>1,372,337</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES:</b>				
Restricted	-	1,716,730	3,007,143	-
Assigned	<u>446,494</u>	<u>-</u>	<u>1,459,424</u>	<u>3,628,508</u>
Total Fund Balances	<u>446,494</u>	<u>1,716,730</u>	<u>4,466,567</u>	<u>3,628,508</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 1,818,831</u>	<u>\$ 1,729,079</u>	<u>\$ 4,510,549</u>	<u>\$ 3,691,517</u>

**Special Revenue Funds**

<b>Open Space Sales Tax Fund</b>	<b>DIA Noise Mitigation and Coordinating Fund</b>	<b>Community Development Block Grant Fund</b>	<b>Head Start Fund</b>	<b>Community Service Block Grant Fund</b>	<b>Workforce and Business Center Fund</b>	<b>Total Nonmajor Governmental Funds</b>
\$ 33,958,570	\$ 2,019,540	\$ 776,586	\$ -	\$ -	\$ -	\$ 46,846,328
-	-	-	-	-	-	1,372,337
2,774,201	-	165,644	421,750	225,819	1,483,096	5,356,517
-	-	2,343,572	-	-	-	2,343,572
<u>\$ 36,732,771</u>	<u>\$ 2,019,540</u>	<u>\$ 3,285,802</u>	<u>\$ 421,750</u>	<u>\$ 225,819</u>	<u>\$ 1,483,096</u>	<u>\$ 55,918,754</u>
\$ 107,880	\$ -	\$ 109,345	\$ 66,893	\$ 11,553	\$ 47,607	\$ 455,239
-	-	-	-	-	-	5,829
-	-	-	168,875	109,661	1,173,379	1,451,915
-	-	-	-	-	-	1,550
<u>107,880</u>	<u>-</u>	<u>109,345</u>	<u>235,768</u>	<u>121,214</u>	<u>1,220,986</u>	<u>1,914,533</u>
-	-	-	-	-	-	1,372,337
-	-	-	-	3,255	-	3,255
-	-	-	-	3,255	-	1,375,592
36,624,891	1,366,960	3,176,457	185,982	101,350	262,110	46,441,623
-	652,580	-	-	-	-	6,187,006
<u>36,624,891</u>	<u>2,019,540</u>	<u>3,176,457</u>	<u>185,982</u>	<u>101,350</u>	<u>262,110</u>	<u>52,628,629</u>
<u>\$ 36,732,771</u>	<u>\$ 2,019,540</u>	<u>\$ 3,285,802</u>	<u>\$ 421,750</u>	<u>\$ 225,819</u>	<u>\$ 1,483,096</u>	<u>\$ 55,918,754</u>

**ADAMS COUNTY, COLORADO**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**For The Year Ended December 31, 2016**

**Special Revenue Funds**

	<b>Developmentally Disabled Fund</b>	<b>Conservation Trust Fund</b>	<b>Waste Management Fund</b>	<b>Open Space Projects Fund</b>
<b>REVENUES:</b>				
Taxes	\$ 1,340,222	\$ -	\$ -	\$ -
Intergovernmental	-	803,148	-	609,055
Program Income	-	-	-	-
Charges for Services	-	-	786,526	102,868
Interest Earnings	-	10,963	-	8,928
Miscellaneous	-	-	-	24,352
Total Revenues	<u>1,340,222</u>	<u>814,111</u>	<u>786,526</u>	<u>745,203</u>
<b>EXPENDITURES:</b>				
Current				
General Government	-	-	529,346	-
Health and Welfare	1,108,388	-	-	-
Economic Opportunity	-	-	-	-
Urban Housing and Redevelopment	-	-	-	-
Conservation of Natural Resources	-	428,862	-	273,567
Debt Service				
Principal	-	-	-	-
Interest	-	-	-	-
Capital Outlay	-	261,031	-	3,040,206
Total Expenditures	<u>1,108,388</u>	<u>689,893</u>	<u>529,346</u>	<u>3,313,773</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>231,834</u>	<u>124,218</u>	<u>257,180</u>	<u>(2,568,570)</u>
Other Financing Sources (Uses)				
Transfers In	-	-	-	3,684,593
Transfers Out	-	-	-	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,684,593</u>
Net Change in Fund Balances	231,834	124,218	257,180	1,116,023
<b>Fund Balances, Beginning of Year</b>	<u>214,660</u>	<u>1,592,512</u>	<u>4,209,387</u>	<u>2,512,485</u>
<b>Fund Balances, End of Year</b>	<u>\$ 446,494</u>	<u>\$ 1,716,730</u>	<u>\$ 4,466,567</u>	<u>\$ 3,628,508</u>

**Special Revenue Funds**

<b>Open Space Sales Tax Fund</b>	<b>DIA Noise Mitigation and Coordinating Fund</b>	<b>Community Development Block Grant Fund</b>	<b>Head Start Fund</b>	<b>Community Service Block Grant Fund</b>	<b>Workforce and Business Center Fund</b>	<b>Total Nonmajor Governmental Funds</b>
\$ 15,566,769	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 16,906,991
-	10,000,000	2,434,221	4,198,973	718,615	4,851,769	23,615,781
-	-	226,187	-	-	-	226,187
-	-	-	-	-	775,381	1,664,775
214,424	13,391	30,901	-	-	-	278,607
-	-	-	1,625	-	2,778	28,755
<u>15,781,193</u>	<u>10,013,391</u>	<u>2,691,309</u>	<u>4,200,598</u>	<u>718,615</u>	<u>5,629,928</u>	<u>42,721,096</u>
-	6,219,920	-	-	-	-	6,749,266
-	-	-	4,479,836	393,554	-	5,981,778
-	-	-	-	-	5,462,937	5,462,937
-	-	3,038,959	-	-	-	3,038,959
11,028,070	-	-	-	-	-	11,730,499
-	-	1,453,000	-	-	-	1,453,000
-	-	22,156	-	-	-	22,156
-	-	-	-	-	-	3,301,237
<u>11,028,070</u>	<u>6,219,920</u>	<u>4,514,115</u>	<u>4,479,836</u>	<u>393,554</u>	<u>5,462,937</u>	<u>37,739,832</u>
<u>4,753,123</u>	<u>3,793,471</u>	<u>(1,822,806)</u>	<u>(279,238)</u>	<u>325,061</u>	<u>166,991</u>	<u>4,981,264</u>
-	-	-	-	-	-	3,684,593
<u>(3,684,593)</u>	<u>(3,127,500)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(6,812,093)</u>
<u>(3,684,593)</u>	<u>(3,127,500)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(3,127,500)</u>
1,068,530	665,971	(1,822,806)	(279,238)	325,061	166,991	1,853,764
<u>35,556,361</u>	<u>1,353,569</u>	<u>4,999,263</u>	<u>465,220</u>	<u>(223,711)</u>	<u>95,119</u>	<u>50,774,865</u>
<u>\$ 36,624,891</u>	<u>\$ 2,019,540</u>	<u>\$ 3,176,457</u>	<u>\$ 185,982</u>	<u>\$ 101,350</u>	<u>\$ 262,110</u>	<u>\$ 52,628,629</u>

**ADAMS COUNTY, COLORADO  
CAPITAL FACILITIES FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Taxes				
Sales Taxes	\$ 17,921,224	\$ 17,921,224	\$ 18,730,138	\$ 808,914
Interest Earnings	20,000	20,000	498,987	478,987
Miscellaneous	10,000,000	10,000,000	219,618	(9,780,382)
Total Revenues	<u>27,941,224</u>	<u>27,941,224</u>	<u>19,448,743</u>	<u>(8,492,481)</u>
<b>EXPENDITURES:</b>				
Current				
General Government	189,132	198,132	670,518	(472,386)
Debt Service				
Principal	7,177,370	7,177,370	7,177,370	-
Interest	7,837,196	7,837,196	7,837,196	-
Capital Outlay	14,009,850	87,735,327	46,690,945	41,044,382
Total Expenditures	<u>29,213,548</u>	<u>102,948,025</u>	<u>62,376,029</u>	<u>40,571,996</u>
Net Change in Fund Balance	(1,272,324)	(75,006,801)	(42,927,286)	32,079,515
<b>Fund Balance, Beginning of Year</b>	<u>97,607,136</u>	<u>97,607,136</u>	<u>97,607,136</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 96,334,812</u>	<u>\$ 22,600,335</u>	<u>\$ 54,679,850</u>	<u>\$ 32,079,515</u>

**ADAMS COUNTY, COLORADO  
DEVELOPMENTALLY DISABLED FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Postive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Taxes				
General Property Taxes	\$ 1,344,622	\$ 1,344,622	\$ 1,336,896	\$ (7,726)
Delinquent Property Taxes	2,000	2,000	3,326	1,326
Total Revenues	<u>1,346,622</u>	<u>1,346,622</u>	<u>1,340,222</u>	<u>(6,400)</u>
<b>EXPENDITURES:</b>				
Current				
Health and Welfare	<u>1,219,578</u>	<u>1,219,578</u>	<u>1,108,388</u>	<u>111,190</u>
Net Change in Fund Balance	127,044	127,044	231,834	104,790
<b>Fund Balance, Beginning of Year</b>	<u>214,660</u>	<u>214,660</u>	<u>214,660</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 341,704</u>	<u>\$ 341,704</u>	<u>\$ 446,494</u>	<u>\$ 104,790</u>

**ADAMS COUNTY, COLORADO  
 CONSERVATION TRUST FUND  
 BUDGETARY COMPARISON SCHEDULE  
 For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Intergovernmental				
Lottery	\$ 715,661	\$ 715,661	\$ 803,148	\$ 87,487
Interest Earnings	-	-	10,963	10,963
Total Revenues	<u>715,661</u>	<u>715,661</u>	<u>814,111</u>	<u>98,450</u>
<b>EXPENDITURES:</b>				
Current				
Conservation of Natural Resources	465,426	465,426	428,862	36,564
Capital Outlay	110,000	493,989	261,031	232,958
Total Expenditures	<u>575,426</u>	<u>959,415</u>	<u>689,893</u>	<u>269,522</u>
Net Change in Fund Balance	140,235	(243,754)	124,218	367,972
<b>Fund Balance, Beginning of Year</b>	<u>1,592,512</u>	<u>1,592,512</u>	<u>1,592,512</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 1,732,747</u>	<u>\$ 1,348,758</u>	<u>\$ 1,716,730</u>	<u>\$ 367,972</u>

**ADAMS COUNTY, COLORADO  
WASTE MANAGEMENT FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Charges for Services	\$ 400,000	\$ 400,000	\$ 786,526	\$ 386,526
<b>EXPENDITURES:</b>				
Current				
General Government	376,255	746,031	529,346	216,685
Net Change in Fund Balance	23,745	(346,031)	257,180	603,211
<b>Fund Balance, Beginning of Year</b>	<u>4,209,387</u>	<u>4,209,387</u>	<u>4,209,387</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 4,233,132</u>	<u>\$ 3,863,356</u>	<u>\$ 4,466,567</u>	<u>\$ 603,211</u>

**ADAMS COUNTY, COLORADO**  
**OPEN SPACE PROJECTS FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Intergovernmental				
GOCO Grant	\$ -	\$ -	\$ 600,000	\$ 600,000
Other	-	-	9,055	9,055
Charges for Services	-	181,250	102,868	(78,382)
Interest Earnings	-	-	8,928	8,928
Miscellaneous	-	-	24,352	24,352
Total Revenues	<u>-</u>	<u>181,250</u>	<u>745,203</u>	<u>563,953</u>
<b>EXPENDITURES:</b>				
Current				
Conservation of Natural Resources	162,800	330,615	273,567	57,048
Capital Outlay	2,950,000	5,062,185	3,040,206	2,021,979
Total Expenditures	<u>3,112,800</u>	<u>5,392,800</u>	<u>3,313,773</u>	<u>2,079,027</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(3,112,800)</u>	<u>(5,211,550)</u>	<u>(2,568,570)</u>	<u>2,642,980</u>
<b>Other Financing Sources</b>				
Transfers In	<u>869,359</u>	<u>3,594,359</u>	<u>3,684,593</u>	<u>90,234</u>
Net Change in Fund Balance	(2,243,441)	(1,617,191)	1,116,023	2,733,214
<b>Fund Balance, Beginning of Year</b>	<u>2,512,485</u>	<u>2,512,485</u>	<u>2,512,485</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 269,044</u>	<u>\$ 895,294</u>	<u>\$ 3,628,508</u>	<u>\$ 2,733,214</u>

**ADAMS COUNTY, COLORADO  
OPEN SPACE SALES TAX FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Taxes				
Sales Taxes	\$ 14,785,010	\$ 14,785,010	\$ 15,566,769	\$ 781,759
Interest Earnings	30,000	30,000	214,424	184,424
Total Revenues	<u>14,815,010</u>	<u>14,815,010</u>	<u>15,781,193</u>	<u>966,183</u>
<b>EXPENDITURES:</b>				
Current				
Conservation of Natural Resources	<u>19,388,176</u>	<u>19,388,176</u>	<u>11,028,070</u>	<u>8,360,106</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(4,573,166)</u>	<u>(4,573,166)</u>	<u>4,753,123</u>	<u>9,326,289</u>
<b>Other Financing Sources (Uses)</b>				
Transfers Out	<u>(869,359)</u>	<u>(3,594,359)</u>	<u>(3,684,593)</u>	<u>(90,234)</u>
Net Change in Fund Balance	(5,442,525)	(8,167,525)	1,068,530	9,236,055
<b>Fund Balance, Beginning of Year</b>	<u>35,556,361</u>	<u>35,556,361</u>	<u>35,556,361</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 30,113,836</u>	<u>\$ 27,388,836</u>	<u>\$ 36,624,891</u>	<u>\$ 9,236,055</u>

**ADAMS COUNTY, COLORADO**  
**DIA NOISE MITIGATION AND COORDINATING FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Intergovernmental	\$ 10,000,000	\$ 10,000,000	\$ 10,000,000	\$ -
Interest Earnings	1,600	1,600	13,391	11,791
Total Revenues	<u>10,001,600</u>	<u>10,001,600</u>	<u>10,013,391</u>	<u>11,791</u>
<b>EXPENDITURES:</b>				
Current				
General Government	<u>6,917,500</u>	<u>6,917,500</u>	<u>6,219,920</u>	<u>697,580</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>3,084,100</u>	<u>3,084,100</u>	<u>3,793,471</u>	<u>709,371</u>
<b>Other Financing Sources (Uses)</b>				
Transfers Out	<u>(3,127,500)</u>	<u>(3,127,500)</u>	<u>(3,127,500)</u>	<u>-</u>
Net Change in Fund Balance	(43,400)	(43,400)	665,971	709,371
<b>Fund Balance, Beginning of Year</b>	<u>1,353,569</u>	<u>1,353,569</u>	<u>1,353,569</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 1,310,169</u>	<u>\$ 1,310,169</u>	<u>\$ 2,019,540</u>	<u>\$ 709,371</u>

**ADAMS COUNTY, COLORADO**  
**COMMUNITY DEVELOPMENT BLOCK GRANT FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Intergovernmental				
HUD - CDBG	\$ 1,225,647	\$ 1,225,647	\$ 953,680	\$ (271,967)
HUD - Home	821,632	821,632	1,195,081	373,449
HUD - Emergency Shelter	144,016	144,016	210,477	66,461
HUD - NSP	-	-	74,983	74,983
Program Income	290,000	290,000	226,187	(63,813)
Interest Earnings	50,000	50,000	30,901	(19,099)
Miscellaneous	2,810,000	2,810,000	-	(2,810,000)
Total Revenues	<u>5,341,295</u>	<u>5,341,295</u>	<u>2,691,309</u>	<u>(2,649,986)</u>
<b>EXPENDITURES:</b>				
Current				
Urban Housing and Redevelopment	5,570,874	5,570,874	3,038,959	2,531,915
Debt Service				
Principal	-	-	1,453,000	(1,453,000)
Interest	50,000	50,000	22,156	27,844
Total Expenditures	<u>5,620,874</u>	<u>5,620,874</u>	<u>4,514,115</u>	<u>1,106,759</u>
Net Change in Fund Balance	(279,579)	(279,579)	(1,822,806)	(1,543,227)
<b>Fund Balance, Beginning of Year</b>	<u>4,999,263</u>	<u>4,999,263</u>	<u>4,999,263</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 4,719,684</u>	<u>\$ 4,719,684</u>	<u>\$ 3,176,457</u>	<u>\$ (1,543,227)</u>

**ADAMS COUNTY, COLORADO**  
**HEAD START FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Intergovernmental				
Head Start Grant	\$ 3,682,175	\$ 3,682,175	\$ 3,513,077	\$ (169,098)
CACFP Grant	266,651	266,651	264,796	(1,855)
Other Grants	940,708	940,708	421,100	(519,608)
Miscellaneous	-	-	1,625	1,625
Total Revenues	<u>4,889,534</u>	<u>4,889,534</u>	<u>4,200,598</u>	<u>(688,936)</u>
<b>EXPENDITURES:</b>				
Current				
Health and Welfare	<u>4,966,170</u>	<u>4,966,170</u>	<u>4,479,836</u>	<u>486,334</u>
Net Change in Fund Balance	(76,636)	(76,636)	(279,238)	(202,602)
<b>Fund Balance, Beginning of Year</b>	<u>465,220</u>	<u>465,220</u>	<u>465,220</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 388,584</u>	<u>\$ 388,584</u>	<u>\$ 185,982</u>	<u>\$ (202,602)</u>

**ADAMS COUNTY, COLORADO  
COMMUNITY SERVICES BLOCK GRANT FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Intergovernmental				
Community Service Block Grant	\$ 827,260	\$ 827,260	\$ 718,615	\$ (108,645)
<b>EXPENDITURES:</b>				
Current				
Health and Welfare	438,071	438,521	393,554	44,967
Net Change in Fund Balance	389,189	388,739	325,061	(63,678)
<b>Fund Balance, Beginning of Year</b>	<u>(223,711)</u>	<u>(223,711)</u>	<u>(223,711)</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 165,478</u>	<u>\$ 165,028</u>	<u>\$ 101,350</u>	<u>\$ (63,678)</u>

**ADAMS COUNTY, COLORADO**  
**WORKFORCE AND BUSINESS CENTER FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Intergovernmental				
WIA Grants	\$ 5,733,359	\$ 5,733,359	\$ 4,282,679	\$ (1,450,680)
Other Grants	663,071	663,071	569,090	(93,981)
Charges for Services	833,345	833,345	775,381	(57,964)
Miscellaneous	-	-	2,778	2,778
Total Revenues	<u>7,229,775</u>	<u>7,229,775</u>	<u>5,629,928</u>	<u>(1,599,847)</u>
<b>EXPENDITURES:</b>				
Current				
Economic Opportunity	<u>7,254,499</u>	<u>7,267,499</u>	<u>5,462,937</u>	<u>1,804,562</u>
Net Change in Fund Balance	(24,724)	(37,724)	166,991	204,715
<b>Fund Balance, Beginning of Year</b>	<u>95,119</u>	<u>95,119</u>	<u>95,119</u>	<u>-</u>
<b>Fund Balance, End of Year</b>	<u>\$ 70,395</u>	<u>\$ 57,395</u>	<u>\$ 262,110</u>	<u>\$ 204,715</u>



**Adams County, Colorado**  
**Explanation of Funds**  
**Enterprise Funds**

Enterprise Funds account for operations that are financed and operated in a manner similar to private business enterprises, where the costs of providing goods and services are recovered through fees and user charges.

FRONT RANGE AIRPORT FUND - The Front Range Airport Fund is used to account for the financial operations of the County's general aviation airport.

GOLF COURSE FUND - The Golf Course Fund is used to account for the financial operations of the County's Riverdale Golf Complex.

STORMWATER UTILITY FUND - The Stormwater Utility Fund is used to collect fees and account for the cost of services directly related to the implementation of the Stormwater Quality Management Program and all related infrastructure.

WATER AND WASTEWATER FUND - The Water and Wastewater Fund is used to account for the financial operations of the water and wastewater treatment plant at the Front Range Airport. The water and wastewater treatment plant serves customers and tenants of the Front Range Airport.

**ADAMS COUNTY, COLORADO  
NONMAJOR ENTERPRISE FUNDS  
COMBINING STATEMENT OF NET POSITION  
December 31, 2016**

	<u>Golf Course Fund</u>	<u>Stormwater Utility Fund</u>	<u>Water and Wastewater Fund</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>ASSETS:</b>				
Current Assets				
Cash and Cash Equivalents	\$ 1,946,229	\$ 4,493,493	\$ 67,083	\$ 6,506,805
Accounts Receivable	6,412	525,293	7,834	539,539
Inventory	36,990	-	-	36,990
Total Current Assets	<u>1,989,631</u>	<u>5,018,786</u>	<u>74,917</u>	<u>7,083,334</u>
Capital Assets				
Land	3,596,888	3,595	-	3,600,483
Construction in Progress	17,985	1,997,640	-	2,015,625
Land Improvements	3,101,738	-	-	3,101,738
Buildings and Improvements	6,331,064	-	2,109,675	8,440,739
Infrastructure	319,983	-	6,375	326,358
Machinery and Equipment	2,464,075	-	-	2,464,075
Accumulated Depreciation	(6,170,145)	-	(394,454)	(6,564,599)
Total Capital Assets	<u>9,661,588</u>	<u>2,001,235</u>	<u>1,721,596</u>	<u>13,384,419</u>
Total Assets	<u>11,651,219</u>	<u>7,020,021</u>	<u>1,796,513</u>	<u>20,467,753</u>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Pension Deferrals	-	43,424	-	43,424
<b>LIABILITIES:</b>				
Current Liabilities				
Accounts Payable	46,626	4,472	240	51,338
Accrued Interest Payable	-	-	2,577	2,577
Deposits Payable	-	240,948	-	240,948
Compensated Absences	-	11,083	-	11,083
Interfund Payables	-	-	443,300	443,300
Notes Payable - Current	-	-	204,868	204,868
Total Current Liabilities	<u>46,626</u>	<u>256,503</u>	<u>650,985</u>	<u>954,114</u>
Net Pension Liability	-	257,471	-	257,471
Total Liabilities	<u>46,626</u>	<u>513,974</u>	<u>650,985</u>	<u>1,211,585</u>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Pension Deferrals	-	290	-	290
<b>NET POSITION:</b>				
Net Investment in Capital Assets	9,661,588	2,001,235	1,516,728	13,179,551
Unrestricted	1,943,005	4,547,946	(371,200)	6,119,751
Total Net Position	<u>\$ 11,604,593</u>	<u>\$ 6,549,181</u>	<u>\$ 1,145,528</u>	<u>\$ 19,299,302</u>

**ADAMS COUNTY, COLORADO**  
**NONMAJOR ENTERPRISE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**For the Year Ended December 31, 2016**

	<u>Golf Course Fund</u>	<u>Stormwater Utility Fund</u>	<u>Water and Wastewater Fund</u>	<u>Total Nonmajor Enterprise Funds</u>
<b>OPERATING REVENUES:</b>				
Charges for Services	\$ 2,755,638	\$ 2,284,097	\$ 21,025	\$ 5,060,760
Miscellaneous	<u>231,680</u>	<u>-</u>	<u>-</u>	<u>231,680</u>
Total Operating Revenues	<u>2,987,318</u>	<u>2,284,097</u>	<u>21,025</u>	<u>5,292,440</u>
<b>OPERATING EXPENSES:</b>				
Salaries and Fringe Benefits	-	269,731	-	269,731
Net Pension Expense	-	(20,205)	(92,272)	(112,477)
Contract Labor	1,092,499	-	-	1,092,499
Insurance Premiums	69,077	-	-	69,077
Operating Supplies	6,164	4,562	1,112	11,838
Travel and Training	5,984	6,032	-	12,016
Minor Supplies and Equipment	228,942	1,353	8,985	239,280
Licenses and Fees	-	5,415	1,540	6,955
Utilities	150,011	2,939	31,279	184,229
Repairs and Maintenance	168,415	101,486	12,383	282,284
Professional Fees	221,122	137,947	55,155	414,224
Office Expenses	13,941	33,882	-	47,823
Rental Expenses	6,770	7,644	-	14,414
Cost of Sales	155,611	-	-	155,611
Other	73,224	14,724	1,249	89,197
Depreciation	<u>579,873</u>	<u>-</u>	<u>53,167</u>	<u>633,040</u>
Total Operating Expenses	<u>2,771,633</u>	<u>565,510</u>	<u>72,598</u>	<u>3,409,741</u>
Net Operating Income (Loss)	<u>215,685</u>	<u>1,718,587</u>	<u>(51,573)</u>	<u>1,882,699</u>
<b>NONOPERATING REVENUES (EXPENSES):</b>				
Interest Earnings	8,985	-	-	8,985
Interest Expense	<u>-</u>	<u>-</u>	<u>(9,612)</u>	<u>(9,612)</u>
Total Nonoperating Revenues (Expenses)	<u>8,985</u>	<u>-</u>	<u>(9,612)</u>	<u>(627)</u>
Net Income (Loss) Before Transfers	224,670	1,718,587	(61,185)	1,882,072
Transfers In	<u>-</u>	<u>-</u>	<u>329,752</u>	<u>329,752</u>
Changes in Net Position	224,670	1,718,587	268,567	2,211,824
<b>Net Position, Beginning of Year</b>	<u>11,379,923</u>	<u>4,830,594</u>	<u>876,961</u>	<u>17,087,478</u>
<b>Net Position, End of Year</b>	<u>\$ 11,604,593</u>	<u>\$ 6,549,181</u>	<u>\$ 1,145,528</u>	<u>\$ 19,299,302</u>

**ADAMS COUNTY, COLORADO**  
**NONMAJOR ENTERPRISE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
**For the Year Ended December 31, 2016**

	Golf Course Fund	Stormwater Utility Fund	Water and Wastewater Fund	Total Nonmajor Enterprise Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>				
Cash Received from Customers	\$ 3,535,644	\$ 2,324,612	\$ 24,065	\$ 5,884,321
Cash Payments to Suppliers for Goods and Services	(2,172,908)	(95,055)	(113,457)	(2,381,420)
Cash Payments to Employees	-	(263,787)	-	(263,787)
Net Cash Provided (Used) by Operating Activities	<u>1,362,736</u>	<u>1,965,770</u>	<u>(89,392)</u>	<u>3,239,114</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>				
Cash Received from Other Funds	-	-	367,490	367,490
Cash Payments to Other Funds	(340,000)	(8,773)	-	(348,773)
Net Cash Provided (Used) by Noncapital and Related Financing Activities	<u>(340,000)</u>	<u>(8,773)</u>	<u>367,490</u>	<u>18,717</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>				
Acquisition/Construction of Capital Assets	(194,438)	(2,001,235)	-	(2,195,673)
Principal Paid on Debt	-	-	(198,902)	(198,902)
Interest Paid on Debt	-	-	(12,113)	(12,113)
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(194,438)</u>	<u>(2,001,235)</u>	<u>(211,015)</u>	<u>(2,406,688)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>				
Interest Earnings	8,985	-	-	8,985
Net Increase (Decrease) in Cash and Cash Equivalents	837,283	(44,238)	67,083	860,128
<b>Cash and Cash Equivalents, Beginning of Year</b>	<u>1,108,946</u>	<u>4,537,731</u>	<u>-</u>	<u>5,646,677</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u>\$ 1,946,229</u>	<u>\$ 4,493,493</u>	<u>\$ 67,083</u>	<u>\$ 6,506,805</u>
<b>Reconciliation of Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>				
Net Operating Income (Loss)	\$ 215,685	\$ 1,718,587	\$ (51,573)	\$ 1,882,699
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	579,873	-	53,167	633,040
Net Pension Expense	-	(20,205)	(92,272)	(112,477)
(Increase) Decrease in Accounts Receivable	548,326	40,515	3,040	591,881
(Increase) Decrease in Inventories	(3,931)	-	-	(3,931)
Increase/(Decrease) in Deposits Payable	-	240,948	-	240,948
Increase (Decrease) in Accounts Payable	22,783	(20,019)	(1,754)	1,010
Increase (Decrease) in Compensated Absences	-	5,944	-	5,944
Total Adjustments	<u>1,147,051</u>	<u>247,183</u>	<u>(37,819)</u>	<u>1,356,415</u>
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>\$ 1,362,736</u>	<u>\$ 1,965,770</u>	<u>\$ (89,392)</u>	<u>\$ 3,239,114</u>

**ADAMS COUNTY, COLORADO  
FRONT RANGE AIRPORT FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Intergovernmental				
Federal Grants	\$ -	\$ -	\$ 268,996	\$ 268,996
State Grants	-	-	14,760	14,760
Charges for Services	2,096,682	2,483,147	2,118,311	(364,836)
Miscellaneous	5,000	5,000	3,110	(1,890)
Transfers In	500,000	500,000	500,000	-
Total Revenues	<u>2,601,682</u>	<u>2,988,147</u>	<u>2,905,177</u>	<u>(82,970)</u>
<b>EXPENDITURES:</b>				
Salaries and Fringe Benefits	1,122,193	1,122,193	1,090,711	31,482
Insurance Premiums	3,600	3,600	-	3,600
Operating Supplies	18,400	18,400	15,130	3,270
Repairs and Maintenance	340,326	445,326	377,115	68,211
Professional Fees	6,600	330,788	319,840	10,948
Travel and Training	29,080	29,080	47,728	(18,648)
Minor Supplies and Equipment	43,300	43,300	33,777	9,523
Office Expenses	96,150	54,538	33,621	20,917
Rental Expense	5,850	5,850	9,092	(3,242)
Licenses and Fees	3,090	3,090	2,157	933
Utilities	196,875	176,875	154,130	22,745
Cost of Sales	858,538	1,135,538	673,824	461,714
Other	81,170	81,170	74,820	6,350
Capital Outlay	120,000	120,000	38,650	81,350
Total Expenditures	<u>2,925,172</u>	<u>3,569,748</u>	<u>2,870,595</u>	<u>699,153</u>
Change in Net Position, Budgetary Basis	<u>\$ (323,490)</u>	<u>\$ (581,601)</u>	34,582	<u>\$ 616,183</u>
<b>Net Position, Beginning of Year</b>			<u>28,613,932</u>	
<b>Net Position, End of Year</b>			28,648,514	
<b>Reconciliation from Budgetary to GAAP Basis:</b>				
Depreciation			(1,589,525)	
Capital Outlay			38,650	
Pension Expense			(111,924)	
<b>Net Position, GAAP Basis</b>			<u>\$ 26,985,715</u>	

**ADAMS COUNTY, COLORADO  
GOLF COURSE FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Charges for Services	\$ 2,843,500	\$ 2,843,500	\$ 2,755,638	\$ (87,862)
Interest Earnings	3,000	3,000	8,985	5,985
Miscellaneous	200,000	200,000	231,680	31,680
Total Revenues	<u>3,046,500</u>	<u>3,046,500</u>	<u>2,996,303</u>	<u>(50,197)</u>
<b>EXPENDITURES:</b>				
Cost of Sales	142,140	142,140	155,611	(13,471)
Contract Labor	1,100,970	1,100,970	1,092,499	8,471
Insurance Premiums	100,000	100,000	69,077	30,923
Operating Supplies	10,200	10,200	6,164	4,036
Repairs and Maintenance	198,485	198,485	168,415	30,070
Professional Fees	224,000	224,000	221,122	2,878
Travel and Training	11,386	11,386	5,984	5,402
Minor Supplies and Equipment	292,375	292,375	228,942	63,433
Office Expenses	22,280	22,280	13,941	8,339
Rental Expense	8,120	8,120	6,770	1,350
Utilities	201,215	201,215	150,011	51,204
Other	61,140	61,140	73,224	(12,084)
Capital Outlay	294,000	353,761	194,438	159,323
Total Expenditures	<u>2,666,311</u>	<u>2,726,072</u>	<u>2,386,198</u>	<u>339,874</u>
Change in Net Position, Budgetary Basis	<u>\$ 380,189</u>	<u>\$ 320,428</u>	610,105	<u>\$ 289,677</u>
<b>Net Position, Beginning of Year</b>			<u>11,379,923</u>	
<b>Net Position, End of Year</b>			11,990,028	
<b>Reconciliation from Budgetary to GAAP Basis:</b>				
Depreciation			(579,873)	
Capital Outlay			<u>194,438</u>	
<b>Net Position, GAAP Basis</b>			<u>\$ 11,604,593</u>	

**ADAMS COUNTY, COLORADO  
STORMWATER UTILITY FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Charges for Services	\$ 2,215,200	\$ 2,215,200	\$ 2,284,097	\$ 68,897
<b>EXPENDITURES:</b>				
Salaries and Fringe Benefits	307,450	307,450	269,731	37,719
Operating Supplies	5,500	5,500	4,562	938
Repairs and Maintenance	130,000	130,000	101,486	28,514
Travel and Training	10,050	10,050	6,032	4,018
Minor Supplies and Equipment	4,000	4,000	1,353	2,647
Licenses and Fees	3,610	3,610	5,415	(1,805)
Professional Fees	23,000	156,000	137,947	18,053
Office Expenses	34,900	34,900	33,882	1,018
Rental Expense	7,560	7,560	7,644	(84)
Utilities	3,120	3,120	2,939	181
Other	20,000	20,000	14,724	5,276
Capital Outlay	<u>2,933,000</u>	<u>3,457,615</u>	<u>2,001,235</u>	<u>1,456,380</u>
Total Expenditures	<u>3,482,190</u>	<u>4,139,805</u>	<u>2,586,950</u>	<u>1,552,855</u>
Change in Net Position, Budgetary Basis	<u>\$ (1,266,990)</u>	<u>\$ (1,924,605)</u>	(302,853)	<u>\$ 1,621,752</u>
<b>Net Position, Beginning of Year</b>			<u>4,830,594</u>	
<b>Net Position, End of Year</b>			4,527,741	
<b>Reconciliation from Budgetary to GAAP Basis:</b>				
Pension Expense			20,205	
Capital Outlay			<u>2,001,235</u>	
<b>Net Position, GAAP Basis</b>			<u>\$ 6,549,181</u>	

**ADAMS COUNTY, COLORADO  
WATER AND WASTEWATER FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Charges for Services	\$ 20,500	\$ 20,500	\$ 21,025	\$ 525
Transfers In	329,752	329,752	329,752	-
Total Revenues	<u>350,252</u>	<u>350,252</u>	<u>350,777</u>	<u>525</u>
<b>EXPENDITURES:</b>				
Operating Supplies	1,200	1,200	1,112	88
Repairs and Maintenance	11,700	11,700	12,383	(683)
Professional Fees	57,800	57,800	55,155	2,645
Minor Supplies and Equipment	8,400	8,400	8,985	(585)
Rental Expense	100	100	-	100
Licenses and Fees	2,025	2,025	1,540	485
Utilities	45,200	45,200	31,279	13,921
Debt Principal	198,902	198,902	198,902	-
Debt Interest	12,113	12,113	9,612	2,501
Other	925	925	1,249	(324)
Total Expenditures	<u>338,365</u>	<u>338,365</u>	<u>320,217</u>	<u>18,148</u>
Change in Net Position, Budgetary Basis	<u>\$ 11,887</u>	<u>\$ 11,887</u>	30,560	<u>\$ 18,673</u>
<b>Net Position, Beginning of Year</b>			<u>876,961</u>	
<b>Net Position, End of Year</b>			907,521	
<b>Reconciliation from Budgetary to GAAP Basis:</b>				
Depreciation			(53,167)	
Debt Principal			198,902	
Net Pension Expense			<u>92,272</u>	
<b>Net Position, GAAP Basis</b>			<u>\$ 1,145,528</u>	



**Adams County, Colorado**  
**Explanation of Funds**  
**Internal Service Funds**

Internal Service Funds account for the financing of goods and services provided by one department or agency to other departments or agencies of the County on a cost reimbursement basis.

EQUIPMENT SERVICE FUND - The Equipment Service Fund is used to account for the revenues generated from internal rental charges to other County departments for the use of County-owned vehicles, equipment, and related maintenance.

INSURANCE CLAIMS FUND - The Insurance Claims Fund is used to account for the self-insurance activities of the County. The County is self-insured for health, dental, vision, unemployment, general liability, property, and workers' compensation.

**ADAMS COUNTY, COLORADO**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
**December 31, 2016**

	<u>Equipment Service</u> <u>Fund</u>	<u>Insurance Claims</u> <u>Fund</u>	<u>Total Internal</u> <u>Service Funds</u>
<b>ASSETS:</b>			
Current Assets			
Cash and Cash Equivalents	\$ 16,020,992	\$ 8,401,882	\$ 24,422,874
Accounts Receivable	6,583	121,004	127,587
Prepaid Items	-	246,262	246,262
Insurance Retainer	-	360,000	360,000
Inventory	96,943	-	96,943
Total Current Assets	<u>16,124,518</u>	<u>9,129,148</u>	<u>25,253,666</u>
Capital Assets			
Construction in Progress	23,900	-	23,900
Improvements	338,887	-	338,887
Machinery and Equipment	28,417,309	-	28,417,309
Accumulated Depreciation	<u>(18,995,773)</u>	<u>-</u>	<u>(18,995,773)</u>
Total Capital Assets	<u>9,784,323</u>	<u>-</u>	<u>9,784,323</u>
Total Assets	<u>25,908,841</u>	<u>9,129,148</u>	<u>35,037,989</u>
<b>LIABILITIES:</b>			
Current Liabilities			
Accounts Payable	65,181	430,954	496,135
Deposits Payable	-	7,004	7,004
Compensated Absences	128,600	77,297	205,897
Claims Payable - Current	<u>-</u>	<u>2,879,963</u>	<u>2,879,963</u>
Total Current Liabilities	<u>193,781</u>	<u>3,395,218</u>	<u>3,588,999</u>
Long-Term Liabilities			
Claims Payable - Workers' Compensation	-	1,507,289	1,507,289
Claims Payable - General Liability	<u>-</u>	<u>3,189,230</u>	<u>3,189,230</u>
Total Long-Term Liabilities	<u>-</u>	<u>4,696,519</u>	<u>4,696,519</u>
Total Liabilities	<u>193,781</u>	<u>8,091,737</u>	<u>8,285,518</u>
<b>NET POSITION:</b>			
Investment in Capital Assets	9,784,323	-	9,784,323
Unrestricted	<u>15,930,737</u>	<u>1,037,411</u>	<u>16,968,148</u>
Total Net Position	<u>\$ 25,715,060</u>	<u>\$ 1,037,411</u>	<u>\$ 26,752,471</u>

**ADAMS COUNTY, COLORADO**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**  
**For the Year Ended December 31, 2016**

	<u>Equipment Service</u> <u>Fund</u>	<u>Insurance Claims</u> <u>Fund</u>	<u>Total Internal</u> <u>Service Funds</u>
<b>OPERATING REVENUES:</b>			
Equipment Rental Fees	\$ 6,340,151	\$ -	\$ 6,340,151
Insurance Premiums - Medical and Dental	-	13,197,750	13,197,750
Insurance Premiums - General Liability	-	1,847,206	1,847,206
Insurance Premiums - Workers' Compensation	-	1,162,750	1,162,750
Insurance Premiums - Unemployment	-	150,000	150,000
Insurance Premiums - Administration	-	1,090,992	1,090,992
Insurance Premiums - Vision	-	241,793	241,793
Miscellaneous	81,446	51,932	133,378
Total Operating Revenues	<u>6,421,597</u>	<u>17,742,423</u>	<u>24,164,020</u>
<b>OPERATING EXPENSES:</b>			
Salaries and Fringe Benefits	1,333,771	475,451	1,809,222
Insurance Claims	18,536	14,504,853	14,523,389
Insurance Premiums	-	2,596,661	2,596,661
Operating Supplies	81,256	3,736	84,992
Travel and Training	15,814	2,841	18,655
Minor Supplies and Equipment	1,828,540	94,256	1,922,796
Licenses and Fees	6,742	3,075	9,817
Utilities	60,553	3,480	64,033
Repairs and Maintenance	302,052	-	302,052
Professional Fees	-	664,478	664,478
Rental Expenses	39,085	-	39,085
Other	-	526	526
Depreciation	2,977,066	-	2,977,066
Total Operating Expenses	<u>6,663,415</u>	<u>18,349,357</u>	<u>25,012,772</u>
Net Operating Income (Loss)	<u>(241,818)</u>	<u>(606,934)</u>	<u>(848,752)</u>
<b>NONOPERATING REVENUES:</b>			
Gain (Loss) on Sale of Capital Assets	<u>547,635</u>	<u>-</u>	<u>547,635</u>
Changes in Net Position	305,817	(606,934)	(301,117)
<b>Net Position, Beginning of Year</b>	<u>25,409,243</u>	<u>1,644,345</u>	<u>27,053,588</u>
<b>Net Position, End of Year</b>	<u>\$ 25,715,060</u>	<u>\$ 1,037,411</u>	<u>\$ 26,752,471</u>

**ADAMS COUNTY, COLORADO**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
**For the Year Ended December 31, 2016**

	<u>Equipment</u>	<u>Insurance</u>	<u>Total Internal</u>
	<u>Service Fund</u>	<u>Claims Fund</u>	<u>Service Funds</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Cash Received from Customers	\$ 6,581,762	\$ 18,912,090	\$ 25,493,852
Cash Payments to Employees	(1,325,534)	(467,868)	(1,793,402)
Cash Payments to Suppliers for Goods and Services	<u>(2,748,166)</u>	<u>(17,746,870)</u>	<u>(20,495,036)</u>
Net Cash Provided (Used) by Operating Activities	<u>2,508,062</u>	<u>697,352</u>	<u>3,205,414</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Acquisition/Construction of Capital Assets	(4,872,698)	-	(4,872,698)
Cash Received from Sale of Capital Assets	<u>559,920</u>	<u>-</u>	<u>559,920</u>
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(4,312,778)</u>	<u>-</u>	<u>(4,312,778)</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(1,804,716)	697,352	(1,107,364)
<b>Cash and Cash Equivalents, Beginning of Year</b>	<u>17,825,708</u>	<u>7,704,530</u>	<u>25,530,238</u>
<b>Cash and Cash Equivalents, End of Year</b>	<u>\$ 16,020,992</u>	<u>\$ 8,401,882</u>	<u>\$ 24,422,874</u>
<b>Reconciliation of Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>			
Net Operating Income (Loss)	<u>\$ (241,818)</u>	<u>\$ (606,934)</u>	<u>\$ (848,752)</u>
Adjustments to Reconcile Net Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:			
Depreciation	2,977,066	-	2,977,066
(Increase) Decrease in Accounts Receivable	160,165	(44,235)	115,930
(Increase) Decrease in Inventories	(12,527)	-	(12,527)
(Increase) Decrease in Interfund Receivables	-	1,213,902	1,213,902
(Increase) Decrease in Prepaid Items	-	(11,761)	(11,761)
Increase (Decrease) in Accounts Payable	(383,061)	(389,222)	(772,283)
Increase (Decrease) in Interfund Payables	-	(9)	(9)
Increase (Decrease) in Compensated Absences	8,237	7,583	15,820
Increase (Decrease) in Deposits Payable	-	(1,171)	(1,171)
Increase (Decrease) in Claims Payable	<u>-</u>	<u>529,199</u>	<u>529,199</u>
Total Adjustments	<u>2,749,880</u>	<u>1,304,286</u>	<u>4,054,166</u>
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>\$ 2,508,062</u>	<u>\$ 697,352</u>	<u>\$ 3,205,414</u>

**ADAMS COUNTY, COLORADO  
EQUIPMENT SERVICE FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Charges for Services	\$ 7,327,028	\$ 7,327,028	\$ 6,340,151	\$ (986,877)
Proceeds from Sale of Capital Assets	275,000	275,000	559,920	284,920
Miscellaneous	1,929,420	1,929,420	81,446	(1,847,974)
Transfers In	-	600,000	-	(600,000)
Total Revenues	<u>9,531,448</u>	<u>10,131,448</u>	<u>6,981,517</u>	<u>(3,149,931)</u>
<b>EXPENDITURES:</b>				
Salaries and Fringe Benefits	1,458,822	1,458,822	1,333,771	125,051
Operating Supplies	80,050	80,050	81,256	(1,206)
Repairs and Maintenance	190,950	190,950	302,052	(111,102)
Travel and Training	7,100	7,100	15,814	(8,714)
Minor Supplies and Equipment	2,722,850	2,720,808	1,828,540	892,268
Licenses and Fees	5,310	5,310	6,742	(1,432)
Rental Expense	32,884	32,884	39,085	(6,201)
Utilities	57,100	57,100	60,553	(3,453)
Insurance Claims	-	-	18,536	(18,536)
Capital Outlay	6,447,000	9,248,442	4,872,698	4,375,744
Total Expenditures	<u>11,002,066</u>	<u>13,801,466</u>	<u>8,559,047</u>	<u>5,242,419</u>
Change in Net Position, Budgetary Basis	<u>\$ (1,470,618)</u>	<u>\$ (3,670,018)</u>	(1,577,530)	<u>\$ 2,092,488</u>
<b>Net Position, Beginning of Year</b>			<u>25,409,243</u>	
<b>Net Position, End of Year</b>			23,831,713	
<b>Reconciliation from Budgetary to GAAP Basis:</b>				
Depreciation			(2,977,066)	
Loss on Disposal of Capital Assets			(12,285)	
Capital Outlay			<u>4,872,698</u>	
<b>Net Position, GAAP Basis</b>			<u>\$ 25,715,060</u>	

**ADAMS COUNTY, COLORADO  
INSURANCE CLAIMS FUND  
BUDGETARY COMPARISON SCHEDULE  
For the Year Ended December 31, 2016**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES:</b>				
Insurance Premiums	\$ 22,049,596	\$ 22,049,596	\$ 17,690,491	\$ (4,359,105)
Miscellaneous	-	-	51,932	51,932
Transfers In	656,191	656,191	-	(656,191)
Total Revenues	<u>22,705,787</u>	<u>22,705,787</u>	<u>17,742,423</u>	<u>(4,963,364)</u>
<b>EXPENDITURES:</b>				
Salaries and Fringe Benefits	495,942	495,942	475,451	20,491
Insurance Claims	18,263,925	18,263,925	13,196,991	5,066,934
Insurance Premiums	2,505,886	2,505,886	2,596,661	(90,775)
Operating Supplies	2,320	2,320	3,736	(1,416)
Travel and Training	10,260	10,260	2,841	7,419
Minor Supplies and Equipment	79,592	79,592	94,256	(14,664)
Licenses and Fees	33,000	33,000	3,075	29,925
Utilities	2,460	2,460	3,480	(1,020)
Professional Fees	667,663	705,663	664,478	41,185
Other	-	-	526	(526)
Total Expenditures	<u>22,061,048</u>	<u>22,099,048</u>	<u>17,041,495</u>	<u>5,057,553</u>
Change in Net Position, Budgetary Basis	<u>\$ 644,739</u>	<u>\$ 606,739</u>	700,928	<u>\$ 94,189</u>
<b>Net Position, Beginning of Year</b>			<u>1,644,345</u>	
<b>Net Position, End of Year</b>			2,345,273	
<b>Reconciliation from Budgetary to GAAP Basis:</b>				
Change in Insurance Claims Payable			<u>(1,307,862)</u>	
<b>Net Position, GAAP Basis</b>			<u>\$ 1,037,411</u>	



**Adams County, Colorado**  
**Explanation of Funds**  
**Agency Funds**

Agency Funds account for assets held by the County as an agent for individuals, private organizations, other governments, and/or other funds.

TREASURER'S FUND -The Treasurer's Fund accounts for all monies collected (principally tax collections) by the County's Treasurer for various local governmental units within the County.

PUBLIC TRUSTEE'S FUND - The Public Trustee's Fund collects fees pertaining to deeds of trust transactions and distributes fees collected to mortgage companies, individuals, the County, and other entities, as appropriate.

CLERK AND RECORDER'S FUND - The Clerk and Recorder's Fund collects fees and taxes primarily for other governments related to motor vehicle transactions.

SHERIFF'S INMATE TRUST FUND – The Sheriff's Inmate Trust Fund is managed by the County Sheriff's Office. These monies belong to inmates serving time at the County's Detention Facility. Monies not spent by the inmates during their time in jail are returned to them upon their release.

**ADAMS COUNTY, COLORADO**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**December 31, 2016**

	<b>Balances 1/1/2016</b>	<b>Additions</b>	<b>Deductions</b>	<b>Balances 12/31/2016</b>
<b>Treasurer's Agency Fund</b>				
Cash and Investments	\$ 6,801,662	\$ 537,037,673	\$ 536,209,179	\$ 7,630,156
Total Assets	<u>\$ 6,801,662</u>	<u>\$ 537,037,673</u>	<u>\$ 536,209,179</u>	<u>\$ 7,630,156</u>
Due To Other Governments	\$ 6,484,513	\$ 534,468,879	\$ 533,464,459	\$ 7,488,933
Due To Others	317,149	2,568,794	2,744,720	141,223
Total Liabilities	<u>\$ 6,801,662</u>	<u>\$ 537,037,673</u>	<u>\$ 536,209,179</u>	<u>\$ 7,630,156</u>
<b>Clerk and Recorder's Agency Fund</b>				
Cash and Investments	\$ 10,040,054	\$ 148,904,488	\$ 148,086,558	\$ 10,857,984
Total Assets	<u>\$ 10,040,054</u>	<u>\$ 148,904,488</u>	<u>\$ 148,086,558</u>	<u>\$ 10,857,984</u>
Due To Other Governments	\$ 9,997,033	\$ 146,639,489	\$ 145,829,979	\$ 10,806,543
Due To Others	43,021	2,264,999	2,256,579	51,441
Total Liabilities	<u>\$ 10,040,054</u>	<u>\$ 148,904,488</u>	<u>\$ 148,086,558</u>	<u>\$ 10,857,984</u>
<b>Public Trustee's Agency Fund</b>				
Cash and Investments	\$ 600,411	\$ 30,993,776	\$ 30,897,724	\$ 696,463
Total Assets	<u>\$ 600,411</u>	<u>\$ 30,993,776</u>	<u>\$ 30,897,724</u>	<u>\$ 696,463</u>
Due To Others	\$ 600,411	\$ 30,993,776	\$ 30,897,724	\$ 696,463
Total Liabilities	<u>\$ 600,411</u>	<u>\$ 30,993,776</u>	<u>\$ 30,897,724</u>	<u>\$ 696,463</u>
<b>Sheriff's Inmate Trust Agency Fund</b>				
Cash and Investments	\$ 200,010	\$ 4,375,384	\$ 4,261,099	\$ 314,295
Total Assets	<u>\$ 200,010</u>	<u>\$ 4,375,384</u>	<u>\$ 4,261,099</u>	<u>\$ 314,295</u>
Due To Others	\$ 200,010	\$ 4,375,384	\$ 4,261,099	\$ 314,295
Total Liabilities	<u>\$ 200,010</u>	<u>\$ 4,375,384</u>	<u>\$ 4,261,099</u>	<u>\$ 314,295</u>
<b>Total All Agency Funds</b>				
Cash and Investments	\$ 17,642,137	\$ 721,311,321	\$ 719,454,560	\$ 19,498,898
Total Assets	<u>\$ 17,642,137</u>	<u>\$ 721,311,321</u>	<u>\$ 719,454,560</u>	<u>\$ 19,498,898</u>
Due To Other Governments	\$ 16,481,546	\$ 681,108,368	\$ 679,294,438	\$ 18,295,476
Due To Others	1,160,591	40,202,953	40,160,122	1,203,422
Total Liabilities	<u>\$ 17,642,137</u>	<u>\$ 721,311,321</u>	<u>\$ 719,454,560</u>	<u>\$ 19,498,898</u>



## VALUES

We are committed to:

### A POSITIVE WORK ENVIRONMENT

Providing a respectful, professional work environment that will attract, retain and motivate a workforce that effectively and efficiently serves the Adams County Community

### SERVANT LEADERSHIP

Serving the Adams County community with accountability and responsibility

### TEAMWORK

Working together on behalf of the Adams County community

### TRANSPARENCY

Engaging in open, honest, and respectful practices and communication

### CREDIBILITY

Earning the trust and respect of the Adams County community by acting with integrity and ethics in all we do

**Adams County, Colorado**  
**Statistical Section Index**

*This part of the Adams County comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.*

<b>Financial Trends</b>	<b>Page</b>
<i>These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.</i>	
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<b>Operating Information</b>	
<i>These schedules contain information regarding types of assets by function/department and the number of employees in various job categories.</i>	
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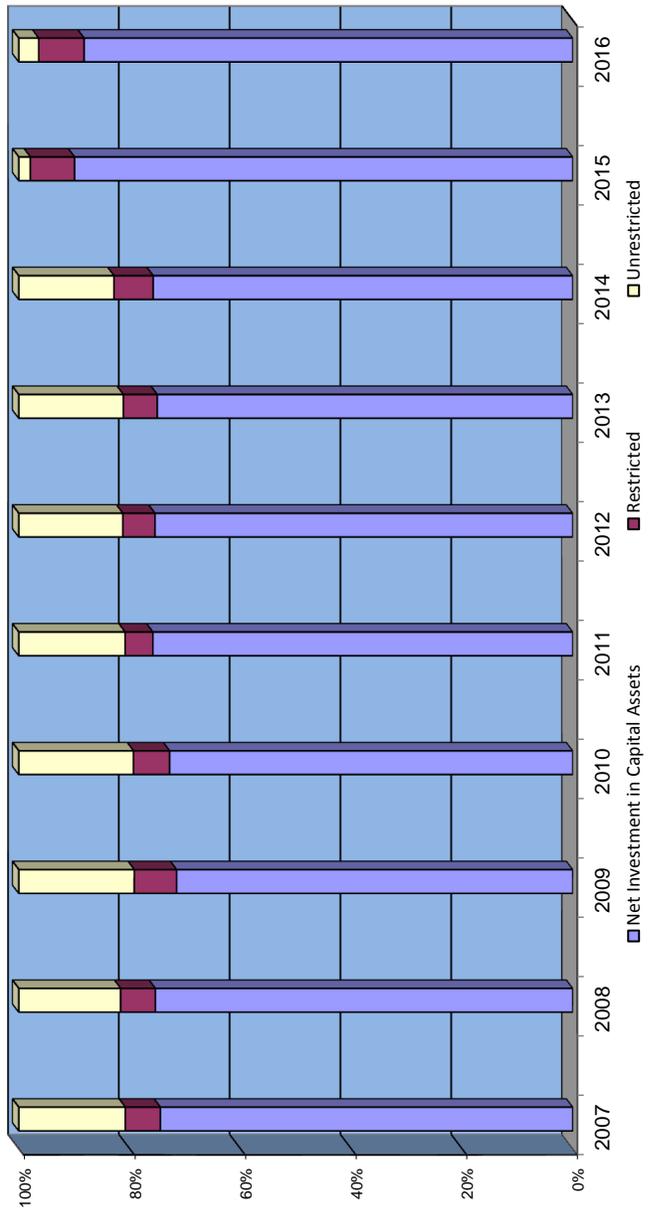


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Adams County, Colorado  
Net Position by Component  
Last Ten Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Governmental Activities</b>										
Net Investment in Capital Assets	\$ 536,994,805	\$ 554,481,895	\$ 534,982,272	\$ 557,397,767	\$ 592,522,933	\$ 596,555,287	\$ 593,574,188	\$ 606,202,634	\$ 611,634,315	\$ 605,869,836
Restricted	46,405,245	46,812,777	58,041,779	50,731,051	39,750,571	46,557,791	49,202,652	60,449,728	57,731,038	59,911,789
Unrestricted	137,797,761	134,148,061	154,930,749	157,176,026	148,150,452	146,459,139	147,915,202	140,193,414	7,883,473	18,709,856
Total Net Position - Governmental Activities	\$ 721,197,811	\$ 735,442,733	\$ 747,954,800	\$ 765,304,844	\$ 780,423,956	\$ 789,572,217	\$ 790,692,042	\$ 806,845,776	\$ 677,248,826	\$ 684,491,481
<b>Business-Type Activities</b>										
Net Investment in Capital Assets	\$ 8,135,188	\$ 8,200,054	\$ 8,083,593	\$ 7,954,054	\$ 7,738,452	\$ 7,778,089	\$ 9,332,133	\$ 40,564,861	\$ 38,657,775	\$ 38,867,040
Unrestricted	2,863,787	2,944,443	3,175,497	3,400,335	3,630,896	3,794,813	3,546,648	6,327,369	7,043,635	7,417,977
Total Net Position - Business-Type Activities	\$ 10,998,975	\$ 11,144,497	\$ 11,259,090	\$ 11,354,389	\$ 11,369,348	\$ 11,572,902	\$ 12,878,781	\$ 46,892,230	\$ 45,701,410	\$ 46,285,017
<b>Total Primary Government</b>										
Net Investment in Capital Assets	\$ 545,129,993	\$ 562,681,949	\$ 543,065,865	\$ 565,351,821	\$ 600,261,385	\$ 604,333,376	\$ 602,906,321	\$ 646,767,495	\$ 650,292,090	\$ 644,736,876
Restricted	46,405,245	46,812,777	58,041,779	50,731,051	39,750,571	46,557,791	49,202,652	60,449,728	57,731,038	59,911,789
Unrestricted	140,661,548	137,092,504	158,106,246	160,576,361	151,781,348	150,253,952	151,461,850	146,520,783	14,927,108	26,127,833
Total Net Position - Primary Government	\$ 732,196,786	\$ 746,587,230	\$ 759,213,890	\$ 776,659,233	\$ 791,793,304	\$ 801,145,119	\$ 803,570,823	\$ 853,738,006	\$ 722,950,236	\$ 730,776,498

Percentage of Net Position by Component



\* Net Position was restated in 2015 as a result of the County's implementation of GASB Statement No. 68, Accounting and Financial Reporting for Pensions, as amended by GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date.

**Adams County, Colorado**  
**Changes in Net Position**  
**Last Ten Years**

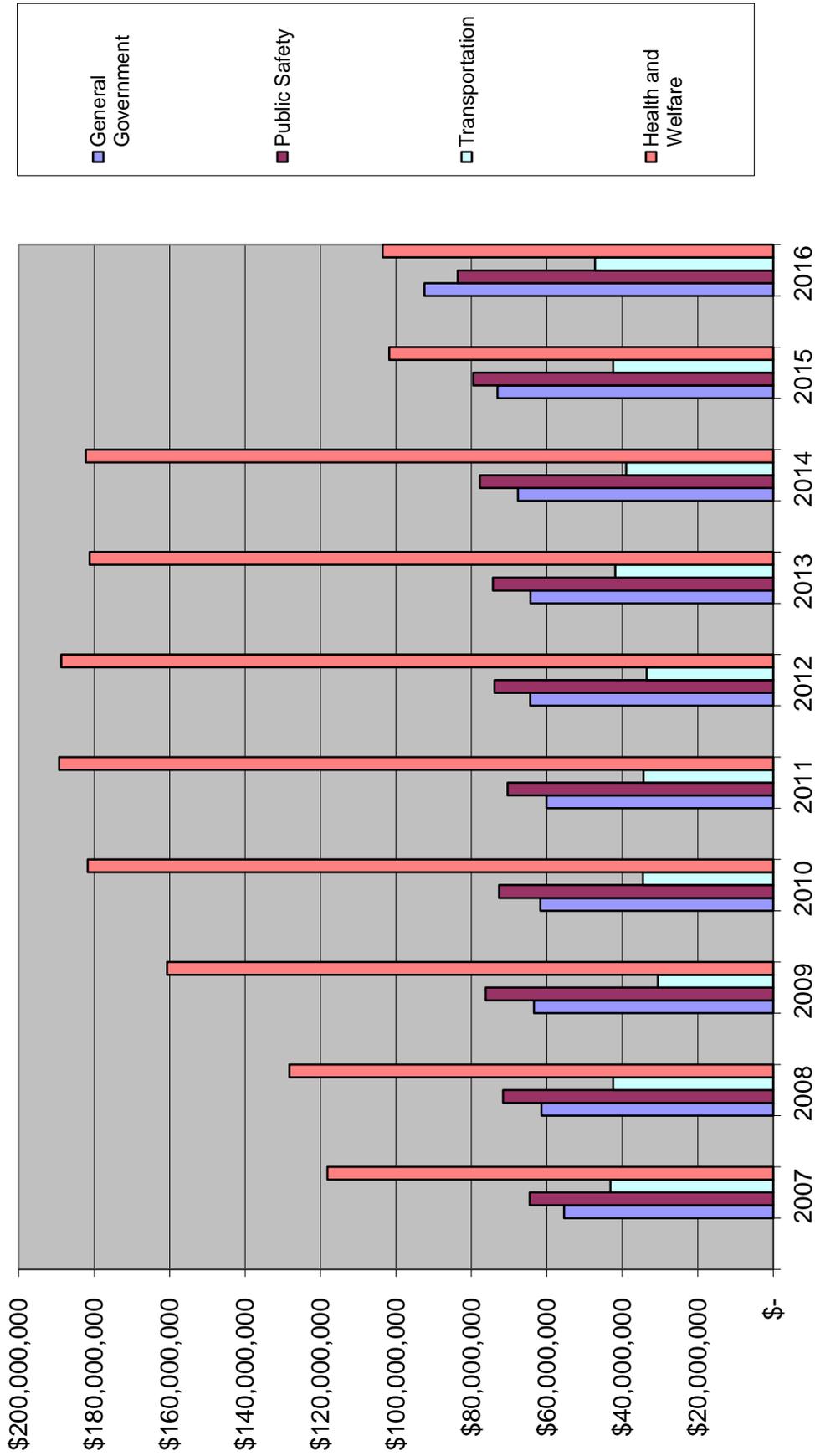
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Expenses</b>										
Governmental Activities										
General Government	\$ 55,429,386	\$ 61,408,120	\$ 63,382,231	\$ 61,728,753	\$ 60,112,427	\$ 64,432,076	\$ 64,364,517	\$ 67,645,619	\$ 73,098,284	\$ 92,477,935
Public Safety	64,528,882	71,585,432	76,201,817	72,666,075	70,374,242	73,890,995	74,297,420	77,728,278	79,524,881	83,643,934
County Funded Human Services	3,629,566	3,777,147	3,980,031	3,980,031	3,244,279	3,414,463	3,138,011	3,688,208	3,711,537	3,888,702
Transportation	43,161,397	42,447,761	30,553,717	34,492,821	34,414,275	33,551,692	41,891,634	38,966,452	42,408,743	47,250,900
Culture and Recreation	3,669,852	3,903,715	4,086,651	3,906,242	3,815,451	4,068,729	4,235,097	4,340,240	4,675,334	5,496,976
Health and Welfare	118,151,381	128,280,011	160,687,705	181,712,150	189,256,037	188,698,818	181,268,279	182,252,125	101,782,532	103,507,413
Urban Housing and Redevelopment	4,528,589	2,897,032	3,437,056	7,220,801	3,983,241	4,340,822	4,362,880	2,974,908	4,779,334	3,072,490
Conservation of Natural Resources	4,150,045	4,868,147	7,952,345	7,235,950	12,258,504	9,074,943	9,185,737	11,556,202	11,553,512	12,465,683
Economic Opportunity	5,592,049	5,297,734	8,335,699	8,436,630	5,249,905	6,323,042	6,451,001	5,646,147	5,827,958	5,763,046
Interest Expense	919,108	1,589,421	6,519,982	7,184,199	7,141,671	6,898,470	6,633,838	6,322,611	5,811,454	7,381,768
Total Expenses - Governmental Activities	303,760,255	326,054,520	364,999,313	387,981,652	389,850,032	394,694,050	401,828,414	401,120,790	333,173,569	364,948,847
Business-Type Activities										
Front Range Airport	2,300,914	2,484,609	2,407,548	2,392,530	2,472,748	2,498,663	2,653,355	4,272,009	4,063,690	4,533,394
Golf Course	-	-	-	-	-	-	550,414	259,467	725,460	565,510
Storm Water	-	-	-	-	-	-	-	210,099	180,575	82,210
Water and Wastewater	2,300,914	2,484,609	2,407,548	2,392,530	2,472,748	2,498,663	3,203,769	7,609,670	8,104,789	7,952,747
Total Expenses - Business-Type Activities	306,061,169	328,539,129	367,406,861	390,374,182	392,322,780	397,192,713	405,032,183	408,730,460	341,278,358	372,901,594
<b>Program Revenues</b>										
Governmental Activities										
Fines and Charges for Services	\$ 17,156,815	\$ 14,828,419	\$ 16,709,196	\$ 16,171,139	\$ 16,501,360	\$ 17,778,143	\$ 16,918,354	\$ 20,930,542	\$ 20,072,126	\$ 20,711,237
General Government	4,377,538	5,698,388	5,179,857	5,230,810	5,543,679	5,683,799	6,095,173	4,719,632	4,906,505	5,241,813
Public Safety	1,855,448	1,129,707	1,167,755	1,530,828	1,170,586	1,300,403	2,435,131	2,722,053	4,233,336	4,665,188
Transportation	609,389	723,522	703,766	817,600	742,717	755,843	724,147	815,522	935,459	1,160,954
Culture & Recreation	-	-	-	-	-	-	-	-	-	-
Health & Welfare	77,080	-	41,453	76,626	69,245	25,524	37,586	-	52,068	155,517
Conservation of Natural Resources	75,988	52,149	46,201	-	-	45,301	18,508	-	-	775,381
Economic Opportunity	24,152,258	22,432,185	23,848,228	23,827,003	24,027,587	25,589,013	26,228,899	29,240,091	30,199,494	32,710,090
Total Charges for Services	1,873,936	2,116,926	1,056,510	2,558,195	2,114,669	2,582,257	2,173,598	3,197,375	3,282,826	5,225,843
Operating Grants and Contributions	5,137,024	5,427,130	6,852,619	6,364,326	6,354,583	6,503,497	6,589,829	6,616,344	7,128,530	4,700,581
General Government	7,490,684	6,540,109	7,608,658	7,898,145	7,867,990	8,821,239	8,170,146	8,416,415	8,831,432	9,008,860
Public Safety	-	-	-	-	-	-	45,000	-	-	-
Transportation	106,844,065	115,792,402	144,947,269	167,856,820	173,872,725	172,599,784	172,547,787	168,737,254	87,761,046	86,887,689
Culture & Recreation	4,368,235	2,789,881	3,256,287	6,908,889	4,305,932	4,451,511	4,835,219	2,557,871	5,174,319	2,660,408
Health & Welfare	970,542	636,679	3,535,485	567,395	1,184,090	377,732	739,892	670,555	1,402,682	1,412,203
Urban Housing & Redevelopment	5,338,893	5,058,453	8,017,831	8,378,659	5,063,181	6,033,934	6,280,988	5,312,496	5,317,508	4,851,769
Conservation of Natural Resources	132,023,379	138,361,580	175,274,659	200,532,429	200,763,170	201,369,954	201,382,459	195,508,310	118,898,343	114,747,353
Economic Opportunity	-	-	-	-	-	-	-	-	-	-
Total Operating Grants and Contributions										

Continued

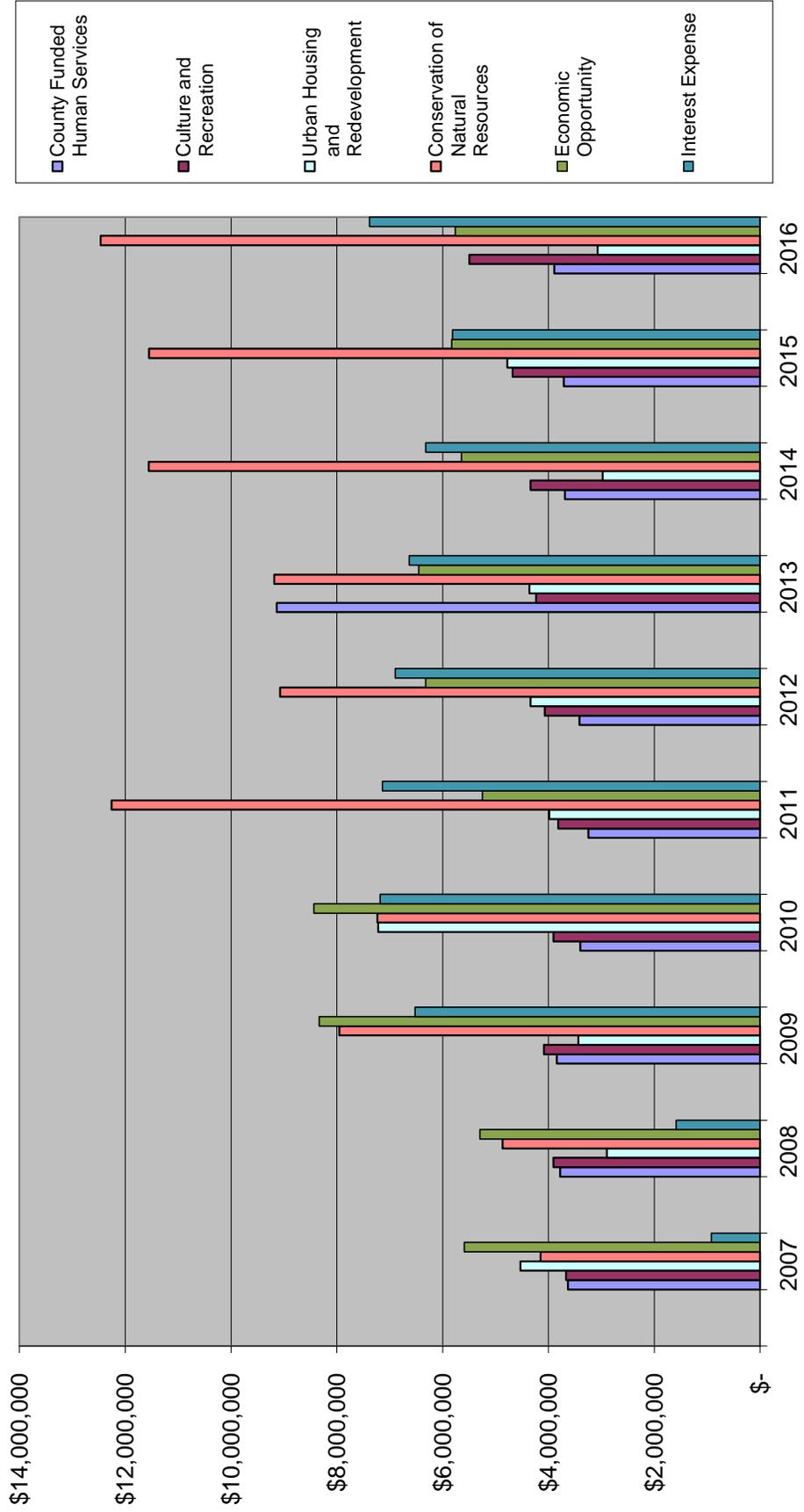
**Adams County, Colorado**  
Changes in Net Position  
Last Ten Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Program Revenues (Continued)</b>										
Capital Grants and Contributions										
General Government	451,910	53,458	-	241,108	836,512	-	274,727	5,980	80,447	150,000
Public Safety	14,500	-	-	-	52,921	-	-	-	-	5,647
Transportation	4,934,395	3,631,678	8,869,245	11,518,693	4,659,639	1,743,430	3,207,537	8,082,282	4,336,375	4,293,197
Health and Welfare	-	-	-	53,737	-	-	-	-	-	68,041
Urban Housing and Redevelopment	-	-	-	-	430,099	-	-	-	-	-
Conservation of Natural Resources	-	625,000	-	849,000	7,494,134	3,495,003	1,609,494	1,276,239	2,084,993	-
Total Capital Grants and Contributions	5,400,805	4,310,136	8,869,245	12,662,538	13,043,206	5,668,532	5,091,758	9,364,501	6,501,815	4,516,885
Total Program Revenues - Governmental Activities	161,576,442	165,103,901	207,992,132	237,021,970	237,833,963	232,627,499	232,703,116	234,112,902	155,599,652	151,974,328
<b>Business-Type Activities</b>										
Front Range Airport - Charges for Services	-	-	-	-	-	-	-	3,201,258	2,218,431	2,118,311
Golf Course-Charges for Services	2,688,802	2,902,979	2,848,361	2,820,454	2,823,117	3,035,780	2,814,234	3,597,681	2,987,932	2,755,638
Storm Water- Charges for Services	-	-	-	-	-	-	2,030,437	2,234,921	2,327,410	2,284,097
Water and Wastewater - Charges for Services	-	-	-	-	-	-	-	17,881	21,264	21,025
Front Range Airport - Capital Grants and Contributions	-	-	-	-	-	-	-	3,148,166	15,152	283,756
Total Program Revenues Business-Type Activities	2,688,802	2,902,979	2,848,361	2,820,454	2,823,117	3,035,780	4,844,671	12,199,907	7,570,189	7,462,827
Total Program Revenues - Primary Government	\$ 164,265,244	\$ 168,006,880	\$ 210,840,493	\$ 239,842,424	\$ 240,657,080	\$ 235,663,279	\$ 237,547,787	\$ 246,312,809	\$ 163,169,841	\$ 159,437,155
<b>Net (Expense)/Revenues</b>										
Governmental Activities	\$ (142,183,813)	\$ (160,950,619)	\$ (157,007,181)	\$ (150,959,682)	\$ (152,016,069)	\$ (162,066,551)	\$ (169,125,298)	\$ (167,007,888)	\$ (177,573,917)	\$ (212,974,519)
Business-Type Activities	387,888	418,370	440,813	427,924	350,369	537,117	1,640,902	4,590,237	(534,600)	(489,920)
Total Net (Expenses)/Revenues - Primary Government	\$ (141,795,925)	\$ (160,532,249)	\$ (156,566,368)	\$ (150,531,758)	\$ (151,665,700)	\$ (161,529,434)	\$ (167,484,396)	\$ (162,417,651)	\$ (178,108,517)	\$ (213,464,439)
<b>General Revenues and Other Changes in Net Position</b>										
Governmental Activities										
Taxes										
Property Taxes	\$ 110,413,882	\$ 119,346,965	\$ 121,842,329	\$ 120,948,144	\$ 120,000,652	\$ 118,469,008	\$ 120,606,411	\$ 123,964,311	\$ 125,418,357	\$ 139,954,246
Sales Taxes	30,165,614	30,494,275	27,672,357	29,037,709	30,981,723	34,520,050	37,352,401	41,115,244	44,587,612	46,733,746
Specific Ownership Taxes	10,591,852	10,193,583	9,064,549	8,211,138	7,932,610	8,390,103	9,232,003	10,135,792	11,293,887	12,007,529
Other Taxes	398,255	419,766	664,877	380,238	415,962	509,974	464,794	765,698	1,152,515	1,302,328
Grants and Contributions Not Restricted for Specific Purpose										
Investment Earnings	12,244,860	8,766,805	4,411,282	3,487,202	3,038,344	2,437,223	(1,628,626)	3,180,819	2,362,975	10,642,850
Miscellaneous	4,231,536	5,741,602	5,523,854	5,106,032	4,169,552	6,525,107	5,151,514	4,662,442	4,944,611	7,220,162
Gain/(Loss) on Sale of Capital Assets	(4,214,844)	457,605	-	799,263	-	23,347	18,269	-	-	314,621
Loss on Disposal of Capital Assets	-	-	-	-	-	-	-	-	-	-
Transfers	340,000	340,000	340,000	340,000	340,000	340,000	340,000	(662,685)	(524,125)	(829,752)
Total Governmental Activities	164,171,155	175,760,601	169,519,248	168,309,726	166,878,843	171,214,812	171,536,766	183,161,621	189,235,832	220,217,174
Business-Type Activities										
Investment Earnings	142,468	67,152	10,022	7,375	4,590	8,518	4,977	1,718	1,669	8,985
Gain/(Loss) on Sale of Capital Assets	-	-	3,758	-	(2,081)	-	(15,220)	79,811	23,397	234,790
Miscellaneous	(340,000)	(340,000)	(340,000)	(340,000)	(340,000)	(340,000)	(340,000)	662,685	524,125	829,752
Transfers	(197,532)	(272,848)	(326,220)	(332,625)	(335,410)	(333,563)	(350,243)	744,214	549,191	1,073,527
Total Business-Type Activities	\$ 163,973,623	\$ 175,487,753	\$ 169,193,028	\$ 167,977,101	\$ 166,543,433	\$ 170,881,249	\$ 171,186,523	\$ 183,905,835	\$ 189,785,023	\$ 221,290,701
Total General Revenues - Primary Government	\$ 21,987,342	\$ 14,809,982	\$ 12,512,067	\$ 17,350,044	\$ 14,862,774	\$ 9,148,261	\$ 2,411,468	\$ 16,153,733	\$ 11,661,915	\$ 7,242,655
Changes in Net Position	190,356	145,522	114,593	95,299	14,959	203,554	1,290,659	5,334,451	14,591	583,607
Business-Type Activities	\$ 22,177,698	\$ 14,955,504	\$ 12,626,660	\$ 17,445,343	\$ 14,877,733	\$ 9,351,815	\$ 3,702,127	\$ 21,488,184	\$ 11,676,506	\$ 7,826,262
Changes in Net Position - Primary Government										

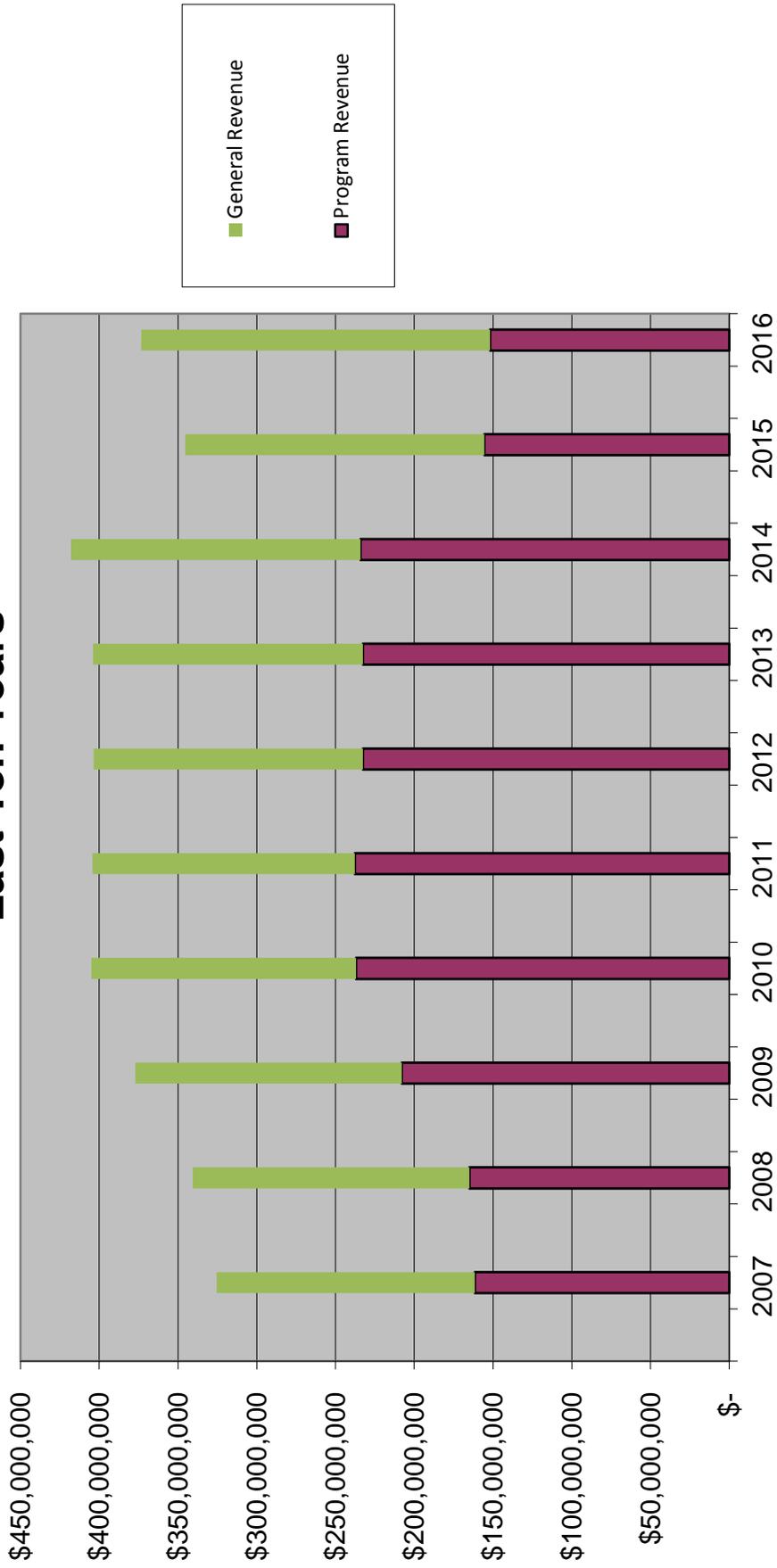
# Governmental Activities Expenses (Part 1) Last Ten Years



## Governmental Activities Expenses (Part 2) Last Ten Years



## Changes in Program & General Revenues Last Ten Years



Adams County, Colorado  
Fund Balances, Governmental Funds  
Last Ten Years

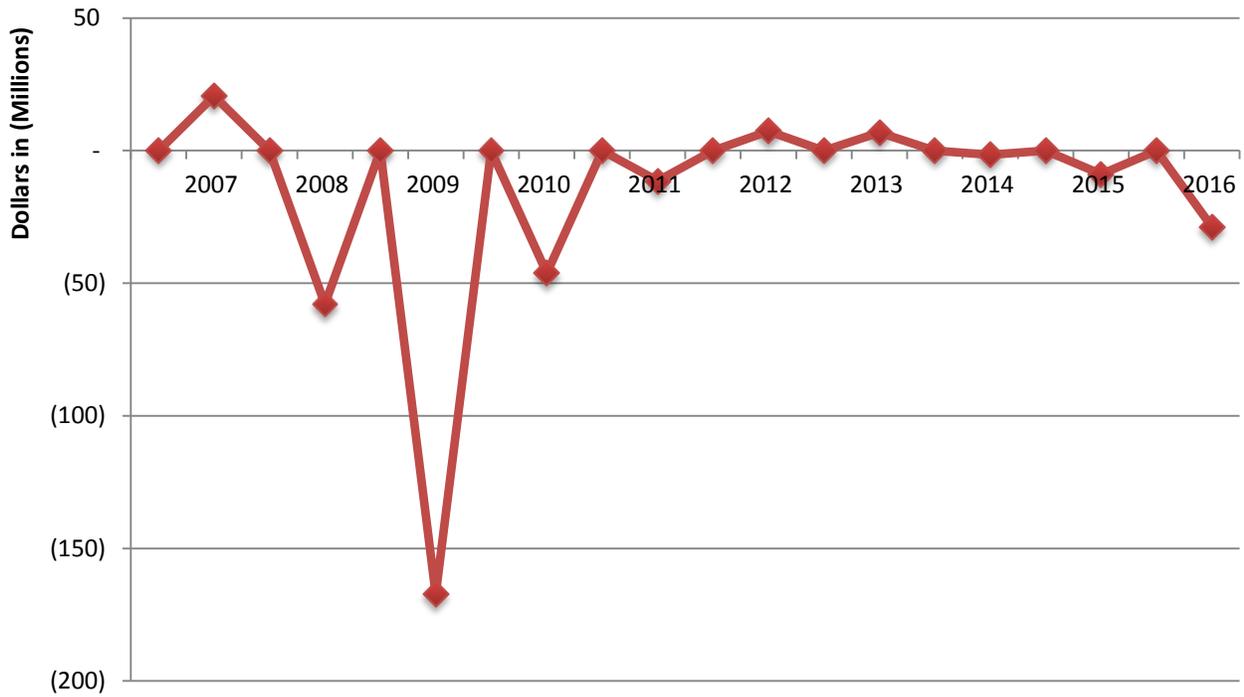
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>General Fund</b>										
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,250
Restricted	-	-	11,064,500	11,492,899	17,249,860	17,468,266	17,438,298	17,603,898	7,381,338	9,569,134
Committed	-	-	-	-	38,548,895	39,850,069	40,001,844	40,052,989	40,917,077	40,744,138
Assigned	-	-	-	-	157,389	207,750	196,401	237,565	314,959	433,623
Unassigned	95,414,250	95,084,429	93,367,951	93,293,454	62,304,685	60,123,396	54,886,069	56,698,238	58,176,297	62,706,039
Total General Fund	\$ 95,414,250	\$ 95,084,429	\$ 104,432,451	\$ 104,786,353	\$ 118,260,829	\$ 117,649,481	\$ 112,522,612	\$ 114,592,690	\$ 106,789,671	\$ 113,454,184
<b>All Other Governmental Funds</b>										
Restricted	\$ 9,347,219	\$ 9,652,138	\$ 10,790,582	\$ 10,029,217	\$ 33,565,211	\$ 40,154,025	\$ 42,828,854	\$ 53,345,830	\$ 135,349,700	\$ 84,594,926
Assigned	77,141,009	91,493,779	124,623,155	97,204,039	51,962,596	53,707,576	64,128,237	66,134,760	68,986,081	83,518,456
Total All Other Governmental Funds	\$ 86,488,228	\$ 101,145,917	\$ 135,413,737	\$ 107,233,256	\$ 85,527,807	\$ 93,861,601	\$ 106,957,091	\$ 119,480,590	\$ 204,335,781	\$ 168,113,382
Total General & All Other Governmental Funds	\$ 181,902,478	\$ 196,230,346	\$ 239,846,188	\$ 212,019,609	\$ 203,788,636	\$ 211,511,082	\$ 219,479,703	\$ 234,073,280	\$ 311,125,452	\$ 281,567,566

Note: Fund balance categories changed as of 1/1/2011 pursuant to GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions. Data for retroactive categorizing is not available.

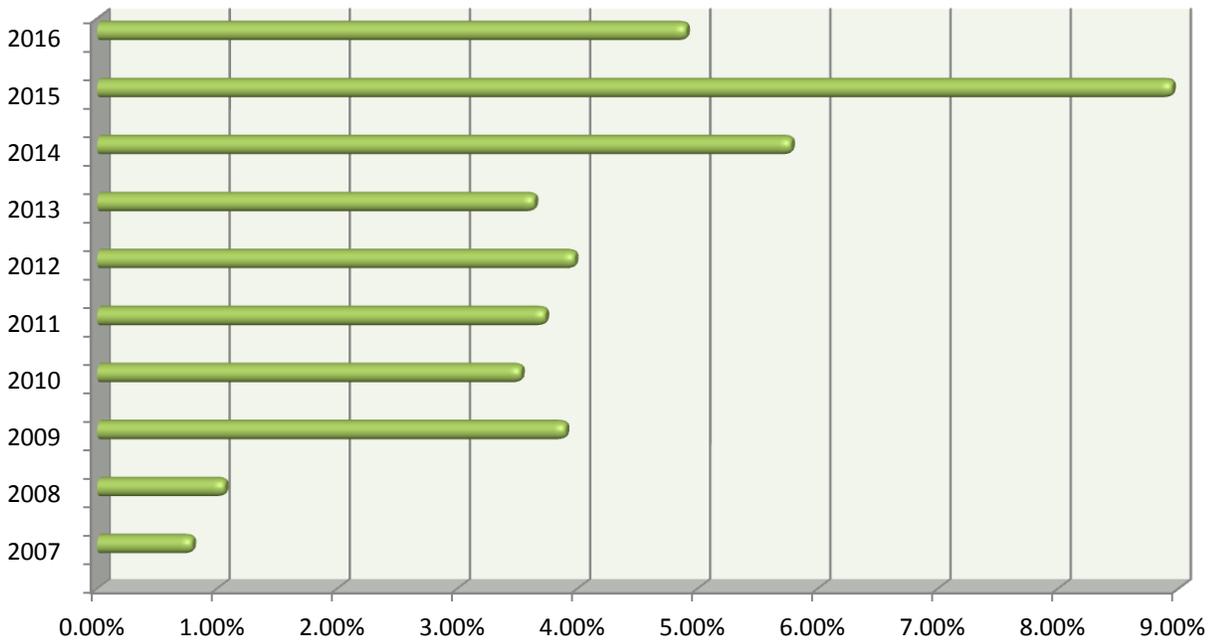
Adams County, Colorado  
Changes in Fund Balances, Governmental Funds  
Last Ten Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Revenues:</b>										
Taxes	\$ 151,569,603	\$ 160,454,589	\$ 159,244,112	\$ 158,577,229	\$ 159,330,946	\$ 161,889,135	\$ 167,655,609	\$ 175,981,045	\$ 182,452,371	\$ 199,997,849
Licenses and Permits	1,153,953	680,665	692,531	1,094,570	753,458	777,015	1,412,564	1,771,733	2,751,770	3,055,200
Intergovernmental	132,023,379	138,361,580	185,244,245	208,106,791	207,548,230	202,003,859	202,544,757	197,524,023	120,748,452	126,085,209
Program Income	-	-	-	-	1,153,693	193,882	1,541,146	830,432	1,353,519	226,187
Charges for Services	22,998,305	21,751,520	22,055,356	22,732,433	23,274,129	24,811,998	24,816,335	27,468,358	27,447,724	29,654,890
Interest Earnings	12,244,860	8,766,805	4,411,282	3,487,202	3,038,344	2,437,223	(1,628,626)	3,180,819	2,362,975	2,871,444
Miscellaneous	4,236,036	6,284,069	6,839,604	5,059,405	4,226,509	6,478,480	5,136,715	4,563,909	4,944,611	7,220,162
Total Revenues	324,226,136	336,299,228	378,487,130	399,057,630	399,260,309	398,591,592	401,478,500	411,320,319	342,061,422	369,110,941
<b>Expenditures:</b>										
General Government	52,229,232	57,516,054	60,022,849	60,012,382	54,911,702	57,605,004	57,464,384	60,830,525	65,277,977	78,450,414
Transportation	36,689,909	35,263,521	24,283,840	27,740,860	25,084,133	25,212,451	33,513,222	30,444,923	33,515,193	38,855,842
Public Safety	59,744,019	66,227,502	70,721,636	66,856,170	65,222,597	66,354,652	67,400,439	70,534,412	71,797,171	74,429,341
County Funded Human Services	3,629,566	3,777,147	3,842,110	3,398,031	3,244,279	3,414,463	3,373,199	3,688,208	3,733,739	3,879,900
Health and Welfare	116,900,553	126,982,887	159,245,854	180,836,695	188,042,147	187,072,779	185,618,415	180,746,821	100,927,240	99,581,371
Culture and Recreation	3,258,609	3,430,407	3,425,260	3,340,087	3,220,777	3,402,746	3,520,402	3,574,241	3,882,084	4,451,752
Economic Opportunity	5,531,616	5,248,977	8,202,896	8,361,926	5,120,135	5,435,373	6,242,538	5,438,626	5,588,800	5,545,754
Urban Housing/Redevelopment	4,517,205	2,884,458	3,425,126	7,212,069	3,973,099	4,333,582	4,350,145	2,960,407	4,785,873	3,038,959
Conservation of Nation Resources	3,989,670	4,839,595	7,872,237	7,153,025	12,119,294	8,780,062	8,987,564	11,353,241	11,363,148	12,161,014
Capital Outlay	14,839,548	84,803,505	190,968,890	67,038,805	35,809,762	13,936,789	10,278,190	20,690,498	20,563,273	60,993,384
Debt Service										
Principal	1,345,000	1,478,061	6,563,211	6,075,143	6,796,777	8,043,300	7,304,914	16,186,819	13,099,231	8,630,370
Interest	918,526	1,395,000	6,221,600	7,117,260	7,158,834	6,921,292	6,655,097	6,433,949	16,436,594	7,859,352
Issuance Costs	-	391,384	1,023,216	119,184	-	-	-	-	-	-
Total Expenditures	303,593,453	394,238,498	545,818,725	445,261,637	410,703,536	391,232,493	394,708,509	412,882,670	350,970,323	397,877,453
Excess of Revenues Over (Under) Expenditures	20,632,683	(57,939,270)	(167,331,595)	(46,204,007)	(11,443,227)	7,359,099	6,769,991	(1,562,351)	(8,908,901)	(28,766,512)
<b>Other Financing Sources (Uses):</b>										
Transfers In	5,867,033	8,612,315	23,811,811	12,800,101	15,088,566	15,675,558	17,960,497	13,899,964	13,717,479	6,812,093
Transfers Out	(6,283,150)	(9,088,017)	(23,487,507)	(12,460,101)	(14,132,580)	(15,335,558)	(16,780,136)	(14,562,649)	(14,241,604)	(7,641,845)
Issuance of Debt	-	-	-	-	1,999,930	-	-	16,720,000	-	-
Proceeds from Certificates of Participation	-	35,000,000	110,645,000	15,500,000	-	-	-	-	163,480,000	-
Proceeds from Sale of Capital Assets	-	35,000,000	105,000,000	2,537,428	-	23,347	18,269	8,613	520,832	38,378
Payment to Escrow Agent	-	-	(5,581,171)	-	-	-	-	-	(92,739,696)	-
Premium on Debt	-	-	641,423	-	-	-	-	-	15,224,062	-
Total Other Financing Sources (Uses)	(416,117)	69,524,298	211,029,556	18,377,428	2,955,916	363,347	1,198,630	16,065,928	85,961,073	(791,374)
Net Change in Fund Balances	\$ 20,216,566	\$ 11,585,028	\$ 43,697,961	\$ (27,826,579)	\$ (8,487,311)	\$ 7,722,446	\$ 7,968,621	\$ 14,503,577	\$ 77,052,172	\$ (29,557,886)
Debt Service as a Percentage of Noncapital Expenditures	0.78%	1.05%	3.89%	3.52%	3.72%	3.97%	3.63%	5.77%	8.94%	4.89%

### Revenues Over/(Under) Expenditures



### Debt Service as a Percentage of Non Capital Expenditures



**Adams County, Colorado**  
**Assessed/Actual Value of Taxable Property(1)**  
**Last Ten Years**

Fiscal Year Ended December 31	Residential Property	Commercial Property	Industrial Property	Vacant Land	Agricultural Acre Valuation	Natural Resources	State Assessed Property	Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate(2)
2007	\$ 2,133,545,890	\$ 1,413,864,230	\$ 283,101,710	\$ 206,593,000	\$ 18,542,410	\$ 65,225,140	\$ 316,986,840	\$ 753,675,810	\$ 4,437,859,220	26.899
2008	\$ 2,173,141,540	\$ 1,480,135,780	\$ 314,806,400	\$ 186,478,600	\$ 18,565,270	\$ 58,557,700	\$ 323,369,960	\$ 955,028,920	\$ 4,555,055,250	26.809
2009	\$ 2,000,551,940	\$ 1,568,191,330	\$ 342,273,510	\$ 164,563,270	\$ 18,996,430	\$ 88,818,250	\$ 346,477,300	\$ 969,669,170	\$ 4,529,872,030	26.824
2010	\$ 2,010,666,990	\$ 1,572,491,250	\$ 311,982,840	\$ 150,930,860	\$ 19,222,130	\$ 46,346,980	\$ 375,729,210	\$ 1,063,467,690	\$ 4,487,370,260	26.883
2011	\$ 1,962,487,880	\$ 1,567,274,910	\$ 294,197,630	\$ 126,806,330	\$ 21,378,430	\$ 60,736,530	\$ 413,097,550	\$ 1,278,225,880	\$ 4,445,979,260	26.806
2012	\$ 1,975,519,290	\$ 1,584,428,650	\$ 311,321,490	\$ 120,063,400	\$ 21,515,790	\$ 69,716,900	\$ 441,560,540	\$ 1,289,313,230	\$ 4,524,126,060	26.903
2013	\$ 1,967,829,680	\$ 1,677,906,190	\$ 306,265,940	\$ 123,696,390	\$ 25,047,890	\$ 78,886,450	\$ 470,236,880	\$ 1,308,737,380	\$ 4,649,869,420	26.815
2014	\$ 1,994,693,510	\$ 1,695,185,290	\$ 298,835,650	\$ 110,728,240	\$ 24,933,780	\$ 77,575,760	\$ 477,030,530	\$ 1,312,798,000	\$ 5,991,780,760	27.042
2015	\$ 2,378,939,110	\$ 1,832,942,330	\$ 292,361,650	\$ 131,655,570	\$ 30,881,920	\$ 82,366,960	\$ 500,315,470	\$ 1,352,852,170	\$ 5,249,463,010	26.817
2016	\$ 2,425,558,180	\$ 1,864,280,420	\$ 283,596,380	\$ 118,751,150	\$ 30,680,890	\$ 66,969,210	\$ 568,752,100	\$ 1,365,863,150	\$ 5,358,588,330	27.055

(1) The County assesses property frequently; therefore assessed and actual are substantially equal.

(2) Tax rate is per \$1,000 of assessed value

Source: Adams County Assessor's Office

**Adams County, Colorado  
Property Tax Levies and Collections  
Last Ten Years**

<b>Fiscal Year Ended December 31</b>	<b>Taxes Levied for Collection in the Fiscal Year (1)</b>	<b>Current Collections</b>		<b>Collections in Subsequent Years</b>	<b>Total Collections to Date</b>	
		<b>Amount</b>	<b>Percentage of Levy</b>		<b>Total Taxes Collected</b>	<b>Percentage of Levy</b>
2007	\$ 110,599,462	\$ 109,940,545	99.40%	\$ 82,852	\$ 110,023,397	99.48%
2008	\$ 119,373,976	\$ 119,152,400	99.81%	\$ 147,481	\$ 119,299,881	99.94%
2009	\$ 122,116,476	\$ 121,547,279	99.53%	\$ 270,992	\$ 121,818,271	99.76%
2010	\$ 121,507,945	\$ 120,560,734	99.22%	\$ 213,814	\$ 120,774,548	99.40%
2011	\$ 120,633,975	\$ 119,783,006	99.29%	\$ 172,720	\$ 119,955,726	99.44%
2012	\$ 119,178,920	\$ 118,077,276	99.08%	\$ 173,295	\$ 118,250,571	99.22%
2013	\$ 121,712,563	\$ 120,712,476	99.18%	\$ 391,104	\$ 121,103,580	99.50%
2014	\$ 124,702,135	\$ 124,005,250	99.44%	\$ 171,979	\$ 124,177,229	99.58%
2015	\$ 126,529,052	\$ 125,616,288	99.28%	\$ 219,236	\$ 125,835,524	99.45%
2016	\$ 140,774,850	\$ 140,252,476	99.63%	\$ -	\$ 140,252,476	99.63%

(1) Property taxes are collected in the fiscal year following the year levied, for example taxes levied at the end of 2015 in the amount of \$140,774,850 will be collected in 2016.

Source: Adams County Assessor, Adams County Treasurer

Note: The information in this schedule relates to the County's property tax levies, and does not include collections on behalf of other governments.

**Adams County, Colorado  
Principal Property Tax Payers (1)  
Current Year and Nine Years Ago**

Taxpayer	2016			2007		
	Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total County Taxable Assessed Value
Xcel Energy Co (Public Service Co)	\$ 273,233,000	1	5.10%	\$ 101,148,970	2	2.28%
Suncor Energy USA Inc.	126,670,030	2	2.36%	107,262,370	1	2.42%
Qwest Corporation	69,434,000	3	1.30%	64,994,200	3	1.46%
Colorado Interstate Gas Co.	56,653,500	4	1.06%	19,384,600	6	0.44%
Verizon Wireless, LLC	30,239,600	5	0.56%	15,920,700	8	0.36%
Tri-State Generation	26,175,330	6	0.49%	19,837,000	5	0.45%
Vestar Orchard Town Center LLC	25,916,440	7	0.48%	-		0.00%
United Power, Inc	25,576,900	8	0.48%	12,994,800	10	0.29%
Kerr-McGee Gathering LLC	20,223,430	9	0.38%	-		0.00%
Wal-Mart Real Estate Business Trust	20,005,460	10	0.37%	-		0.00%
Blue Spruce Energy	-	-	0.00%	29,237,200	4	0.66%
Avaya, Inc	-	-	0.00%	18,270,000	7	0.41%
Denver News /Rocky Mtn News	\$ -	-	0.00%	14,306,430	9	0.32%
<b>Total</b>	<b>\$ 674,127,690</b>		<b>12.58%</b>	<b>\$ 403,356,270</b>		<b>9.09%</b>

2016 Total Taxable Property \$5,358,588,330  
2007 Total Taxable Property \$4,437,859,220

(1) Source: Adams County Assessor's Office

Adams County, Colorado  
Direct and Overlapping Property Tax Rates (1) (In Mills)  
Last Ten Fiscal Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Adams County</b>	26.899	26.809	26.824	26.883	26.806	26.903	26.815	27.042	26.817	27.055
County General	22.989	22.899	22.914	22.973	22.896	22.993	22.905	23.132	22.907	23.145
Road / Bridge	1.300	1.300	1.300	1.300	1.300	1.300	1.300	1.300	1.300	1.300
Social Services	2.353	2.353	2.353	2.353	2.353	2.353	2.353	2.353	2.353	2.353
Retirement	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Developmentally Disabled	0.257	0.257	0.257	0.257	0.257	0.257	0.257	0.257	0.257	0.257
<b>Cities</b>										
Arvada	4.310	4.310	4.310	4.310	4.310	4.310	4.310	4.310	4.310	4.310
Aurora	10.701	10.644	10.494	10.595	10.653	10.290	10.290	8.886	8.569	8.605
Bennett	11.950	11.950	11.950	11.950	11.950	11.950	11.950	11.950	11.950	11.950
Brighton	6.650	6.650	6.650	6.650	6.650	6.650	6.650	6.650	6.650	6.650
Commerce City	3.280	3.280	3.280	3.206	3.280	3.269	3.280	3.280	3.280	3.128
Federal Heights	0.680	0.680	0.680	0.680	0.680	0.680	0.680	0.680	0.680	0.680
Lochbuie	13.876	11.624	15.313	17.136	19.240	16.908	18.061	18.167	14.760	12.448
Northglenn	11.597	11.597	11.597	11.597	11.597	11.597	11.597	11.597	11.597	11.597
Thornton	10.210	10.210	10.210	10.210	10.210	10.597	10.210	10.210	10.210	10.210
Westminster	3.650	3.650	3.650	3.650	3.650	3.650	3.650	3.650	3.650	3.650
<b>School Districts</b>										
District No 1	36.454	35.852	40.118	43.605	43.740	43.906	46.794	47.787	45.629	57.878
District No 12	64.595	69.671	70.179	70.359	70.276	70.602	68.605	68.781	66.017	65.922
District No 14	45.279	44.961	44.813	44.908	44.977	44.917	45.080	45.080	45.080	43.154
District No 26	27.432	27.355	27.342	27.319	27.293	27.309	27.221	27.204	27.204	27.243
District No 27	45.264	45.215	45.284	45.703	45.629	45.629	45.629	47.628	49.359	49.317
District No 28	45.530	53.248	53.455	53.919	54.159	63.830	67.323	67.635	66.648	69.685
District No 29	34.246	35.724	33.381	33.258	33.330	33.281	33.399	32.950	32.387	32.594
District No 31	50.631	50.738	49.335	46.458	42.494	41.135	39.952	39.655	38.646	38.725
District No 32	33.603	32.607	32.520	32.305	33.148	31.407	30.726	30.695	32.812	33.096
District No 50	55.601	56.970	59.704	58.722	61.473	59.983	58.451	59.695	56.994	56.896
District No RE 3	30.708	26.196	21.705	22.242	21.786	19.589	16.936	14.140	13.526	20.296
District No RE 50	36.027	35.707	35.382	35.494	35.297	34.174	32.085	32.127	30.746	37.189
<b>Library Districts</b>										
Arapahoe Library	4.814	4.827	4.783	4.869	4.981	4.903	4.861	4.794	5.916	5.926
Rangview Library	3.504	3.659	3.659	3.659	3.659	3.659	3.659	3.659	3.659	3.659
<b>Urban Drainage &amp; Flood Control</b>	0.568	0.591	0.569	0.576	0.623	0.599	0.608	0.632	0.553	0.559
<b>Aims Junior College</b>	6.308	6.323	6.312	6.360	6.355	6.318	6.302	6.333	6.325	6.308
<b>Water, Sewer &amp; Sanitation Districts</b>	0.028 to 60.000	.029 to 60.000	.030 to 60.000	0.425 to 80.108	.030 to 102.171	0.030 to 99.300	0.000 to 96.110	0.000 to 97.733	0.000 to 90.000	0.000 to 90.000
<b>Fire Districts</b>	4.300 to 21.000	.500 to 54.000	.500 to 21.000	0.500 to 21.000	0.500 to 21.000	0.500 to 21.00	0.500 to 21.000	1.000 to 21.000	0.000 to 17.000	1.000 to 17.264
<b>Park and Recreation Districts</b>	2.589 to 10.000	5.010 to 10.000	5.010 to 10.000	2.589 to 10.000	2.589 to 10.000	2.589 to 10.00	2.589 to 10.00	2.589 to 10.000	2.589 to 10.000	2.589 to 10.000
<b>Metro Districts</b>	3.000 to 65.000	25.000 to 99.000	25.000 to 99.000	31.000 to 99.000	1.000 to 99.000	1.00 to 99.000	2.000 to 99.000	0.000 to 99.000	0.000 to 99.000	0.000 to 109.000
<b>Urban Renewal/Improvement Districts</b>	5.000 to 45.000	5.000 to 45.000	5.000 to 45.000	5.000 to 45.000	5.000 to 45.000	86.807 to 124.793	1.000 to 122.594	92.763 to 110.392	92.449 to 123.414	45.000 to 107.466

(1) Source: Adams County Assessor's Office

**Adams County, Colorado**  
**Ratio of Outstanding Debt by Type**  
**December 31, 2016**  
**Last Ten Years**

<u>Fiscal Year</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total Primary Government</u>	<u>Per Capita*</u>	<u>Percentage of Personal Income^</u>
	<u>Certificates of Participation</u>	<u>Section 108 Loan</u>	<u>2007 Note Payable</u>				
2007	\$ 19,695,000	\$ -	\$ -	\$ -	\$ -	\$ 47	0.15%
2008	\$ 53,300,000	\$ -	\$ -	\$ -	\$ -	\$ 124	0.38%
2009	\$ 151,936,789	\$ -	\$ -	\$ -	\$ -	\$ 345	1.09%
2010	\$ 161,361,646	\$ -	\$ -	\$ -	\$ -	\$ 365	1.14%
2011	\$ 154,564,869	\$ -	\$ -	\$ -	\$ -	\$ 342	1.04%
2012	\$ 147,521,569	\$ -	\$ -	\$ -	\$ -	\$ 321	0.93%
2013	\$ 140,216,655	\$ 1,000,000	\$ -	\$ -	\$ -	\$ 300	0.85%
2014	\$ 133,132,555	\$ 9,000,000	\$ 596,879	\$ 142,729,434	\$ 304	\$ 0.78%	
2015	\$ 196,015,605	\$ 2,800,000	\$ 403,770	\$ 199,219,375	\$ 405	\$ 1.08%	
2016	\$ 188,838,235	\$ 1,347,000	\$ 204,868	\$ 190,390,103	\$ 382	N/A	

\* Population data from Colorado Division of Local Government, State Demography Office Numbers, 2015.

^Personal Income from table CA30 on BEA.GOV website

**Adams County, Colorado**  
**Computation of Direct, Overlapping and Underlying Long-Term Debt**  
**December 31, 2016**

<u>Governmental Unit</u>	<u>Long-Term Debt</u>	<u>Percent Applicable to County</u>	<u>County's Share of Debt</u>
<b>Direct:</b>			
Adams County	\$ 204,097,048	100.00%	\$ 204,097,048
<b>Overlapping:</b>			
Town of Lochbuie	1,370,000	0.51%	7,041
School District No. 12	507,900,000	0.08%	411,424
School District No. 27J	270,400,000	94.87%	256,537,125
School District No. 28J	308,575,996	34.33%	105,944,198
School District No. 29J	6,670,000	44.79%	2,987,344
School District No. 31J	7,501,925	74.55%	5,592,739
School District No. 32J	215,000	46.75%	100,503
School District No. RE-3J	117,743,021	0.51%	598,125
School District No. RE-50J	305,000	1.20%	3,666
Bromley Park 2	21,090,000	98.02%	20,673,039
Central Colorado Groundwater Mgmt	14,076,291	15.00%	2,111,387
Central Colorado Water Conservation	27,015,000	15.00%	4,052,692
Central Colorado Well Augmentation	13,961,662	15.00%	2,093,986
North Metro Fire Rescue District 1	20,365,000	21.03%	4,283,073
Adams County Fire Protection Dist	3,039,537	99.17%	3,014,409
Sable-Altura Fire Protection District 1	2,650,000	62.00%	1,642,886
Sand Creek Metropolitan District	61,905,000	77.77%	48,141,442
<b>Underlying:</b>			
School District No. 1	31,712,212	100.00%	31,712,212
School District No. 14	76,069,518	100.00%	76,069,518
School District 50	70,430,000	100.00%	70,430,000
Aberdeen Metro No. 1	7,870,000	100.00%	7,870,000
Aberdeen Metro No. 2	2,090,000	100.00%	2,090,000
Acc Metropolitan District	1,905,000	100.00%	1,905,000
Airways Business Center Metro District	1,170,000	100.00%	1,170,000
Amber Creek Metro District	498,642	100.00%	498,642
Aspen Hills Metropolitan District	1,065,000	100.00%	1,065,000
Aurora Single Tree Metropolitan District	8,065,000	100.00%	8,065,000
Belle Creek Metro #1	8,086,986	100.00%	8,086,986
Bennett Park & Rec	1,560,000	100.00%	1,560,000
BNC Metropolitan District No. 1	7,109,000	100.00%	7,109,000
BNC Metropolitan District No. 2	5,000,000	100.00%	5,000,000
Bradburn Metro No. 2	4,892,000	100.00%	4,892,000
Bradburn Metro No. 3	8,500,000	100.00%	8,500,000
Bramming Farm Metro No. 1	4,050,000	100.00%	4,050,000
Brighton Crossing No. 4	15,275,000	100.00%	15,275,000
Bromley Park No. 3	18,116,391	100.00%	18,116,391
Bromley Park No. 5	2,700,000	100.00%	2,700,000
Bromley Park No. 6	7,080,000	100.00%	7,080,000
Buckley Ranch Metro District	2,740,000	100.00%	2,740,000
Buffalo Highlands Metro District	5,893,320	100.00%	5,893,320
Buffalo Ridge	23,557,087	100.00%	23,557,087
Buffalo Run Mesa Metropolitan District	6,874,000	100.00%	6,874,000
City of Thornton 136th Ave GID	2,420,000	100.00%	2,420,000
Clear Creek Station Metro Dist No. 2	7,360,059	100.00%	7,360,059
Colorado International Center Metro Dist 3	11,960,000	100.00%	11,960,000

Continued on Next Page

<u>Governmental Unit</u>	<u>Long-Term Debt</u>	<u>Percent Applicable to County</u>	<u>County's Share of Debt</u>
Commerce City Northern Infrastructure GID	80,655,000	100.00%	80,655,000
Colorado Science Tech Metro #1	19,313,349	100.00%	19,313,349
Country Club Highlands Metro District	2,055,000	100.00%	2,055,000
Country Club Village Metro No. 1	2,735,000	100.00%	2,735,000
Cundall Farms Metro	8,410,000	100.00%	8,410,000
Diatc Metropolitan District	2,500,000	100.00%	2,500,000
Eagle Creek Metropolitan District	3,401,035	100.00%	3,401,035
Eagle Shadow Metropolitan Dist. No. 1	9,575,000	100.00%	9,575,000
Eastpark 70 Metro District	8,380,000	100.00%	8,380,000
Fallbrook Metropolitan District	5,550,000	100.00%	5,550,000
Fronterra Village Metropolitan District	12,850,000	100.00%	12,850,000
Fronterra Village Metropolitan District No. 2	8,802,864	100.00%	8,802,864
Greatrock North Water & Sanitation District	5,230,000	100.00%	5,230,000
Hazeltine Heights Water & Sanitation	304,046	100.00%	304,046
Heritage Todd Creek Metro District	36,682,175	100.00%	36,682,175
Highpoint Metropolitan District	1,550,000	100.00%	1,550,000
Highpoint Park Metro District	1,550,000	100.00%	1,550,000
Himalaya Water & Sanitation	4,305,000	100.00%	4,305,000
Horse Creek Metropolitan District	1,375,000	100.00%	1,375,000
Huntington Trails Metropolitan	7,260,000	100.00%	7,260,000
Hi-Land Acres Water & San	48,146	100.00%	48,146
Hyland Hills Park & Recreation	7,315,000	100.00%	7,315,000
Lakeview Estates Water	684,119	100.00%	684,119
Lambertson Lakes Metropolitan District	5,600,000	100.00%	5,600,000
Laredo Metropolitan District	4,585,000	100.00%	4,585,000
Larkridge Metro District No. 1	10,565,000	100.00%	10,565,000
Larkridge Metro District No. 2	3,825,000	100.00%	3,825,000
Lewis Pointe Metro District	7,775,000	100.00%	7,775,000
Marshall Lake Metropolitan District	2,255,000	100.00%	2,255,000
North Range Metropolitan District No. 1	25,555,000	100.00%	25,555,000
North Range Metropolitan District No. 2	24,615,000	100.00%	24,615,000
North Range Village Metro District	7,310,000	100.00%	7,310,000
Park 70 Metropolitan District	16,110,000	100.00%	16,110,000
PLA Metro District	1,125,000	100.00%	1,125,000
Potomac Farms Metropolitan District	5,370,000	100.00%	5,370,000
Prairie Center Metro No. 3	75,275,000	100.00%	75,275,000
PV Water & Sanitation Metro District	32,429,376	100.00%	32,429,376
Rangeview Library District	42,220,806	100.00%	42,220,806
Riverdale Dunes Metropolitan Dist. No. 1	2,760,000	100.00%	2,760,000
Riverdale Peaks No. 2 Metro District	3,065,000	100.00%	3,065,000
River Oaks Metropolitan District	3,600,000	100.00%	3,600,000
Talon Pointe Metropolitan District	8,000,000	100.00%	8,000,000
Todd Creek Farms Metropolitan Dist. No. 2	225,000	100.00%	225,000
Tower Metro District	12,905,000	100.00%	12,905,000
Villas Eastlake Reservoir Metro	2,500,000	100.00%	2,500,000
	<u>\$ 2,461,652,817</u>		<u>\$ 1,530,830,019</u>

Source: Adams County Finance Department

Note: Overlapping Debt percentage is calculated using Adams County Total Assessed Value divided by the District's Total Assessed Value as provided by the District.

**Adams County, Colorado**  
**Legal Debt Margin Information**  
**Last Ten Years**

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Actual Property Value (1)	\$ 5,191,535,030	\$ 5,510,084,170	\$ 5,499,491,100	\$ 5,550,837,950	\$ 5,724,205,140	\$ 5,813,439,290	\$ 5,959,199,230	\$ 5,991,780,760	\$ 6,602,315,180	\$ 6,724,451,480
Assessed Property Value (2)	\$ 5,191,535,030	\$ 5,510,084,170	\$ 5,499,491,100	\$ 5,550,837,950	\$ 5,724,205,140	\$ 5,813,439,290	\$ 5,959,199,230	\$ 5,991,780,760	\$ 6,602,315,180	\$ 6,724,451,480
Statutory Debt Limit 3%	155,746,051	165,302,525	164,984,733	166,525,139	171,726,154	174,403,179	178,775,977	179,753,423	198,069,455	201,733,544
Debt Applicable to Limit										
General Obligation Bonds	-	-	-	-	-	-	-	-	-	-
Other Applicable Debt	-	-	-	-	-	-	-	-	-	-
Net Debt Applicable to Limits	-	-	-	-	-	-	-	-	-	-
Legal Debt Margin (3)	\$ 155,746,051	\$ 165,302,525	\$ 164,984,733	\$ 166,525,139	\$ 171,726,154	\$ 174,403,179	\$ 178,775,977	\$ 179,753,423	\$ 198,069,455	\$ 201,733,544
Total Debt as Percentage of Debt Limit	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%

(1) The County assesses property frequently; therefore, assessed and actual are substantially equal.

(2) Difference between assessed property value to compute Legal Debt Margin in this schedule and the assessed/actual value of taxable property in the schedule on page 108 is in the Tax Exempt Property.

(3) For years beginning 2003 debt limits are calculated using the 2002 revised Section 30-26-301, which states a County shall not have debt in excess of 3% of the actual value of the taxable property as determined by the Assessor.

**Adams County, Colorado**  
**Demographic and Economic Statistics**  
**Last Ten Years**

<b>Fiscal Year</b>	<b>Population (1)</b>	<b>Per Capita Personal Income (2)</b>	<b>Annual Total Personal Income (2)</b>	<b>Median Age (3)</b>	<b>Public School Enrollment (4)</b>	<b>Unemployment Rate (2)</b>
2007	420,833	\$ 30,351	\$ 12,772,840,000	32.30	75,780	4.8%
2008	430,836	\$ 32,588	\$ 13,999,767,000	32.10	79,253	5.5%
2009	439,836	\$ 31,727	\$ 13,991,470,000	32.80	79,477	8.6%
2010	441,603	\$ 31,849	\$ 14,130,401,000	32.40	81,838	10.2%
2011	451,576	\$ 33,061	\$ 14,925,051,000	32.10	85,951	9.5%
2012	459,730	\$ 34,695	\$ 15,945,588,000	33.00	88,011	8.9%
2013	467,666	\$ 35,334	\$ 16,578,475,000	32.40	88,949	6.5%
2014	469,193	\$ 35,385	\$ 17,010,005,000	33.70	101,222	4.4%
2015	491,337	\$ 36,962	\$ 18,160,959,000	34.00	88,583	3.6%
2016	498,187	Not available	Not available	34.10	90,742	3.0%

(1) Source: State Demography Office, Colorado Division of Local Government.  
Population is adjusted as forecasts and estimates change

(2) Source: Bureau of Economic Analysis, US Bureau of Labor Statistics

(3) Source: Colorado Department of Local Affairs

(4) Source: US Census Bureau

**Adams County, Colorado  
Principal Employers  
2016 and 2007**

Employer	2016			2007		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
University of Colorado Hospital	6,550	1	3.26%			
Children's Hospital	5,250	2	2.62%	3,000	2	1.40%
United Parcel Service	2,680	3	1.33%	3,500	1	1.64%
Sturgeon Electric	1,270	4	0.63%			
HealthOne: North Suburban Medical Center	900	5	0.45%	630	8	0.29%
ADS Alliance Data Systems	840	6	0.42%			
Shamrock Foods	800	7	0.40%	650	6	0.30%
SROriginals	790	8	0.39%			
Centura St Anthony Hospital North	790	9	0.39%	625		0.29%
Platte Valley Medical Center	650	10	0.32%			
Avaya Communications	-		0.00%	1,000	4	0.47%
Wagner Equipment	-		0.00%	630	8	0.29%
EchoStar	-		0.00%	1,400	3	0.65%
St Anthony Hospital North	-		0.00%			0.00%
Western Distributing	-		0.00%	750	5	0.35%
T-Mobile	-		0.00%	650	6	0.30%
<b>Total</b>	<b>20,520</b>		<b>10.22%</b>	<b>12,835</b>		<b>6.00%</b>
<b>Total County Employment</b>	<b>200,762</b>			<b>213,923</b>		

Sources: Adams County Economic Development (Employer Data)  
Colorado Department of Labor & Employment (Total employed in Adams County)

Does not include governmental entity employers.

**Adams County, Colorado**  
**Capital Asset Statistics by Function/Program**  
**Last Ten Years**

<u>Function/Program</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<b>General Government</b>										
Square Footage of Buildings	190,482	190,482	190,482	190,482	448,668	448,668	488,668	488,668	557,985	696,912
Number of Vehicles (Including Motor Pool)	87	88	92	90	77	83	119	160	172	172
<b>Public Safety</b>										
Square Footage of Detention Center	342,107	342,107	342,107	342,107	342,107	342,107	342,107	342,107	342,107	342,107
Square Footage of Justice Center	202,268	202,268	304,768	304,768	304,768	304,768	304,768	304,768	304,768	304,768
Square Footage of Other Buildings	168,360	168,360	174,360	174,360	174,360	174,360	174,360	174,360	253,760	247,760
Number of Vehicles	169	172	173	171	160	187	181	163	191	191
<b>Public Works</b>										
Miles of Roads and Streets Maintained	1,162	1,165	1,144	1,144	1,144	1,144	1,139	1,138	1,167	1,195
Number of Traffic Signals Maintained	29	-	30	36	36	43	43	40	38	37
Number of Vehicles	65	62	58	84	77	72	71	60	68	68
<b>Culture &amp; Recreation</b>										
Acres of Parks	1,200	1,200	1,200	2,497	2,497	1,213	1,213	1,213	2,774	2,774
Miles of Trails	22	23	30	38	38	38	39	39	32	32
Number of Vehicles	0	0	0	0	0	7	9	6	12	12
<b>Health and Welfare</b>										
Square Footage of Buildings	134,798	134,798	134,798	134,798	134,798	134,798	134,798	454,798	444,798	444,798
Number of Vehicles	0	0	0	0	0	27	26	23	24	24
<b>Conservation of Natural Resources</b>										
Acres of Open Space Land	1,157	1,301	1,226	3,098	3,098	2,164	1,905	1,905	3,122	3,183
Acres of Conservation Easements	406	2,063	2,338	5,255	5,274	5,423	5,312	5,312	5,387	5,387
Number of Vehicles	0	0	0	0	0	9	7	6	8	8

Source: Various Adams County Departments

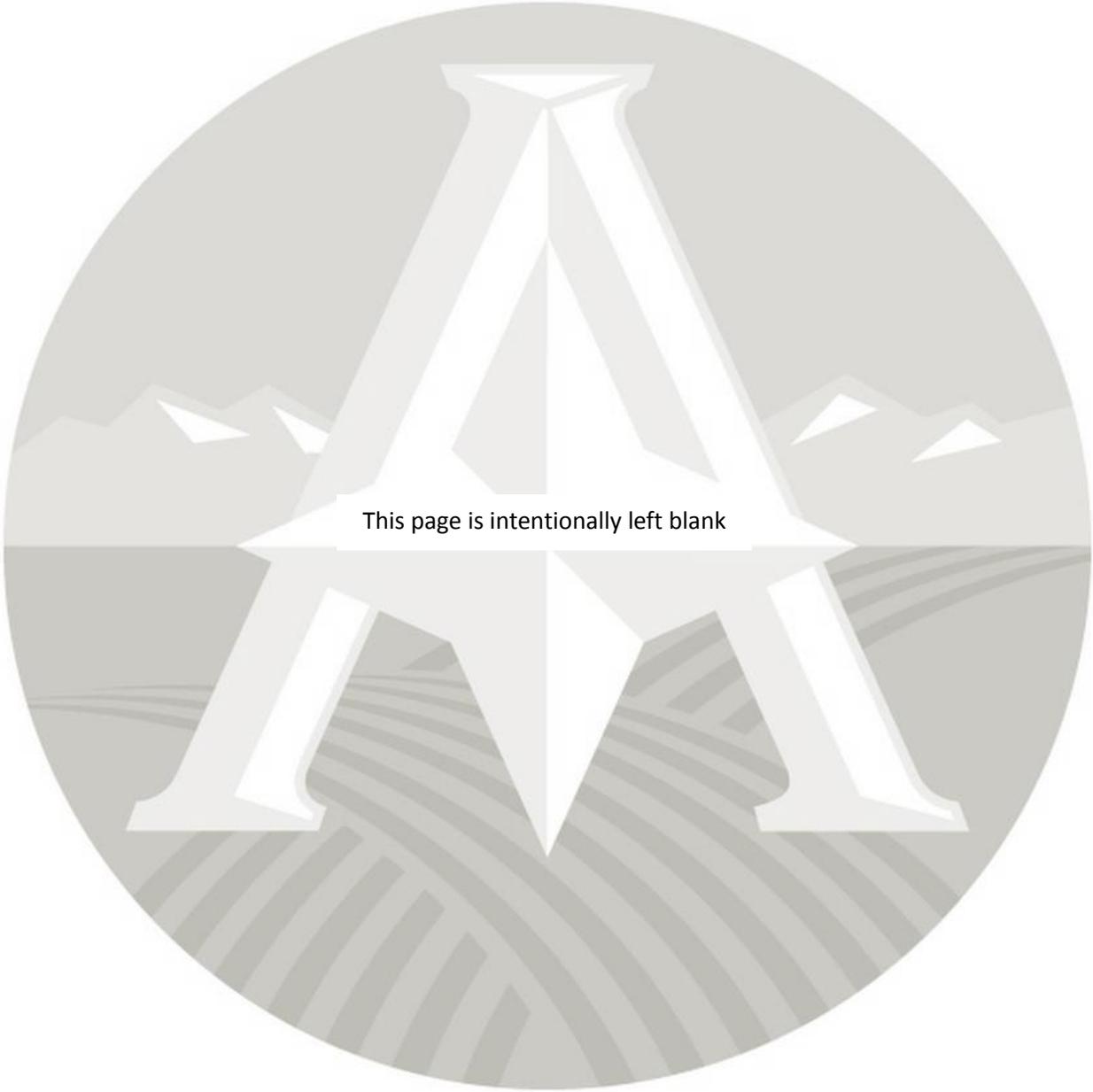
Note: Ten years of comparable data is not available.

Note: All Functions did not have vehicles assigned until 2013.

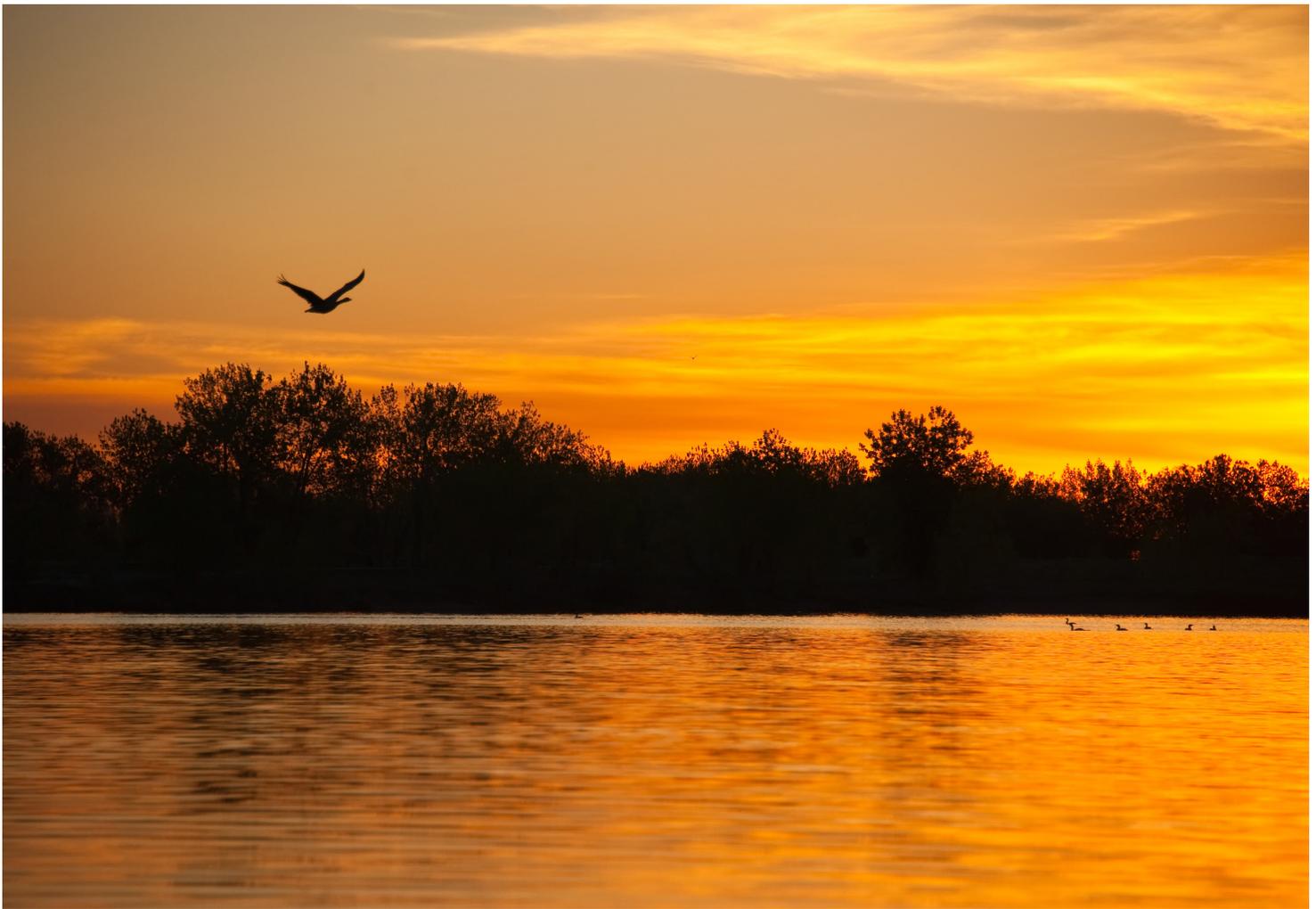
**Adams County, Colorado**  
**Full-time Equivalent County Employees by Function as of December 31**  
**Last Ten Years**

<b>Program/Function</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
<b>General Government</b>	393.5	412.75	418.00	406.25	408.75	395.75	442.00	466.25	502.25	531.50
<b>Public Safety</b>	518.00	545.00	563.00	541.25	540.75	495.75	524.25	572.25	580.00	585.00
<b>Health &amp; Welfare</b>	445.75	454.25	486.50	496.25	475.00	483.25	509.50	583.50	613.50	644.50
<b>Economic Opportunity</b>	49.00	47.00	48.50	47.50	47.75	50.00	48.75	52.75	49.75	51.00
<b>Culture and Recreation</b>	24.75	23.00	23.00	24.00	23.00	21.00	21.00	22.00	23.00	23.00
<b>Internal Service</b>	20.00	20.00	19.00	20.00	18.00	18.00	17.75	19.00	17.00	20.00
<b>Transportation</b>	96.00	97.00	102.00	107.00	100.00	81.00	78.00	91.00	83.00	84.00
<b>Enterprise</b>	0.00	0.00	0.00	0.00	0.00	0.00	2.00	22.00	19.50	20.00
<b>Urban Housing and Redevelopment</b>	6.00	4.00	6.00	6.00	6.00	5.00	5.00	4.00	6.00	3.00
<b>Conservation of Natural Resources</b>	8.00	9.00	9.75	11.00	11.00	10.00	10.00	12.00	11.00	11.00
<b>Total FTE Employees</b>	<b>1,561.00</b>	<b>1,612.00</b>	<b>1,675.75</b>	<b>1,659.25</b>	<b>1,630.25</b>	<b>1,559.75</b>	<b>1,658.25</b>	<b>1,844.75</b>	<b>1,905.00</b>	<b>1,973.00</b>

Source: Adams County Human Resources Department



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## GOALS

### PROSPERITY

Provide opportunity for economic growth, while respecting Adams County's important natural resources

### CUSTOMER SERVICE

Provide prompt, courteous, high-quality, and cost-effective services, while continuously striving to improve our service delivery

### COMMUNITY

Work to build effective relationships within the community to assist in the pursuit of a high quality life



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of County Commissioners  
Adams County, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Adams County, Colorado (the County), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated on May 15, 2017.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

Broomfield, Colorado  
May 15, 2017



# CliftonLarsonAllen

## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of County Commissioners  
Adams County, Colorado

### **Report on Compliance for Each Major Federal Program**

We have audited Adams County, Colorado's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2016. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, Adams County, Colorado complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2016.

### ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as items 2016-001, 2016-002 and 2016-003. Our opinion on each major federal program is not modified with respect to these matters.

The County's response to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as items 2016-001, 2016-002 and 2016-003, that we consider to be significant deficiencies.

The County's response to the internal control over compliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Broomfield, Colorado  
May 15, 2017

**ADAMS COUNTY, COLORADO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED DECEMBER 31, 2016**

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Clusters	Total Federal Expenditures
<b>Department of Health and Human Services:</b>					
<i>Passed Through Colorado Department of Human Services:</i>					
Guardianship Assistance (IV-E Relative)	93.090		\$ -	\$ -	\$ 35,291
<i>Temporary Assistance for Needy Families Cluster</i>					
Temporary Assistance for Needy Families	93.558		-	11,220,989	11,220,989
<i>Subtotal Temporary Assistance for Needy Families Cluster</i>					
Promoting Safe and Stable Families	93.556		-	-	120,458
Child Support Enforcement	93.563		-	-	2,824,612
Low-Income Home Energy Assistance	93.568		-	-	2,408,433
<i>Child Care &amp; Development Block Grant Cluster</i>					
Child Care & Development Block Grant	93.575		-	2,647,827	2,647,827
Child Care & Development Fund - Mandatory & Matching Funds	93.596		-	2,986,394	2,986,394
<i>Subtotal Child Care &amp; Development Block Grant Cluster</i>					
Stephanie Tubbs Jones Child Welfare Services Program	93.645		-	-	286,657
Foster Care - Title IV-E	93.658		-	-	5,692,476
Adoption Assistance	93.659		-	-	1,500,149
Social Services Block Grant	93.667		-	-	2,939,964
Chafee Foster Care Independence Program	93.674		-	-	141,640
Subtotal:			-	-	32,804,890
<i>Passed Through Colorado Department of Healthcare Policy &amp; Financing:</i>					
<i>Medicaid Cluster</i>					
Medical Assistance Program	93.778		-	4,006,882	4,006,882
<i>Subtotal Medicaid Cluster</i>					
<i>Passed Through Colorado Department of Public Health &amp; Environment</i>					
Affordable Care Act - Maternal, Infant, and Early Childhood Home Visiting Program	93.505		-	-	15,907
<i>Passed Through Colorado Department of Local Affairs:</i>					
Community Services Block Grant	93.569	L15CSBG01	239,069	-	391,979
<i>Direct Programs:</i>					
Head Start	93.600		-	-	3,502,815
<b>Total Department of Health &amp; Human Services</b>			<b>239,069</b>	<b>20,862,092</b>	<b>40,722,473</b>
<b>Department of Agriculture:</b>					
<i>Passed Through Colorado Department of Human Services:</i>					
<i>Supplemental Nutrition Assistance Program Cluster</i>					
Supplemental Nutrition Assistance Program	10.551		-	127,321	127,321
State Administrative Matching Grants for the Supplemental Nutrition Assistance	10.561		-	3,639,280	3,639,280
<i>Subtotal Supplemental Nutrition Assistance Program Cluster</i>					
<i>Passed Through Colorado Department of Public Health &amp; Environment:</i>					
Child and Adult Care Food Program	10.558		-	-	236,942
<b>Total Department of Agriculture</b>			<b>-</b>	<b>3,766,601</b>	<b>4,003,543</b>

The accompanying notes to the Schedule of Expenditures of Federal Awards are an integral part of this Schedule.

**ADAMS COUNTY, COLORADO**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**YEAR ENDED DECEMBER 31, 2016**

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Clusters	Total Federal Expenditures
<b>Department of Labor:</b>					
<i>Passed Through Colorado Department of Labor &amp; Employment:</i>					
Unemployment Insurance	17.225		-	-	37,766
Trade Adjustment Assistance	17.245		-	-	7,317
Temporary Labor Certification for Foreign Workers	17.273		-	-	20,604
Sectors NEG	17.277		-	-	235,480
<i>Workforce Investment Act Cluster</i>					
WIA Adult Program	17.258		-	979,248	979,248
WIA Youth Activities	17.259		-	1,057,280	1,057,280
WIA Dislocated Workers Grant	17.278		-	700,940	700,940
<i>Subtotal Workforce Investment Act Cluster</i>				<u>2,737,468</u>	
<i>Employment Service Cluster</i>					
Employment Service/Wagner-Peyser	17.207		-	1,149,636	1,149,636
Disabled Veterans' Outreach Program	17.801		-	13,300	13,300
Local Veterans' Employment Representative Program	17.804		-	4,025	4,025
<i>Subtotal Employment Service Cluster</i>				<u>1,166,961</u>	
<b>Total Department of Labor</b>			<u>-</u>	<u><b>3,904,429</b></u>	<u><b>4,205,596</b></u>
<b>Department of Housing and Urban Development:</b>					
<i>Direct Programs:</i>					
<i>Community Development Block Grant - Entitlement Grants Cluster</i>					
Community Development Block Grant - Entitlement Grants	14.218	B15UC08001	321,019	949,881	949,881
Housing Emergency Recovery Act - Neighborhood Stabilization Program	14.218	B11UN080001	73,994	74,983	74,983
<i>Subtotal Community Development Block Grant - Entitlement Grants Cluster</i>				<u>1,024,864</u>	<u>1,024,864</u>
Emergency Solutions Grant Program	14.231	E15UC080001	202,146	-	210,477
Home Investment Partnerships Program	14.239	M15DC08200	1,116,266	-	1,195,081
Subtotal:			<u>-</u>	<u>-</u>	<u>2,430,422</u>
<i>Passed Through Colorado Department of Public Safety:</i>					
<i>CDBG - Disaster Recovery Grants Cluster (Pub. L. No. 113-2)</i>					
Community Development Block Grant - Disaster Recovery	14.269	B13DS020001	-	551,469	551,469
<i>Subtotal CDBG - Disaster Recovery Grants Cluster (Pub. L. No. 113-2)</i>			<u>-</u>	<u>551,469</u>	<u>551,469</u>
<b>Total Department of Housing &amp; Urban Development</b>			<u><b>1,713,426</b></u>	<u><b>1,576,333</b></u>	<u><b>2,981,891</b></u>
<b>Department of Homeland Security:</b>					
<i>Passed Through Colorado Department of Public Safety:</i>					
Emergency Management Performance Grants	97.042		-	-	121,211
<i>Passed Through City and County of Denver:</i>					
Homeland Security Grant Program	97.067		-	-	5,648
<b>Total Department of Homeland Security</b>			<u>-</u>	<u>-</u>	<u><b>126,859</b></u>

The accompanying notes to the Schedule of Expenditures of Federal Awards are an integral part of this Schedule.

**ADAMS COUNTY, COLORADO**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**YEAR ENDED DECEMBER 31, 2016**

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Clusters	Total Federal Expenditures
<b>Department of Justice:</b>					
<i>Direct Programs:</i>					
State Criminal Alien Assistance Program	16.606		-	-	123,523
Edward Byrne Memorial Justice Assistance Grant Program	16.738		-	-	114,602
Subtotal:			-	-	238,125
<i>Passed Through State of Colorado Department of Public Safety:</i>					
Crime Victim Assistance	16.575		-	-	112,218
Grants to Encourage Arrest Policies and Enforcement of Protection Orders Program	16.590		-	-	3,796
Crime Victim Compensation	16.576		-	-	1,540,000
Edward Byrne Memorial Justice Assistance Grant Program	16.738		-	-	111,188
Subtotal:			-	-	1,767,202
<b>Total Department of Justice</b>			-	-	<b>2,005,327</b>
<b>Department of Transportation:</b>					
<i>Passed Through Colorado Department of Transportation:</i>					
<i>Highway Planning and Construction Cluster</i>					
Highway Planning and Construction	20.205		-	1,450,577	1,450,577
Subtotal Highway Planning and Construction Cluster				1,450,577	
<i>Highway Safety Cluster</i>					
National Priority Safety Programs	20.616		-	119,643	119,643
Subtotal Highway Safety Cluster				119,643	
Airport Improvement Program	20.106		-	-	235,651
Subtotal:			-	1,570,220	1,805,871
<i>Passed Through Regional Transportation District:</i>					
<i>Federal Transit Cluster</i>					
Federal Transit	20.507		-	2,350,786	2,350,786
Subtotal Federal Transit Cluster				2,350,786	
<b>Total Department of Transportation</b>			-	<b>3,921,006</b>	<b>4,156,657</b>
<b>Corporation for National and Community Service:</b>					
<i>Passed Through Colorado Child &amp; Parent Foundation</i>					
AmeriCorps	94.006		-	-	6,743
<b>Total Corporation for Federal and National Community Service</b>			-	-	<b>6,743</b>
<b>Environmental Protection Agency:</b>					
<i>Direct Program:</i>					
Brownsfields Assessment and Cleanup Cooperative Agreements	66.818		-	-	32,465
<b>Total Environmental Protection Agency</b>			-	-	<b>32,465</b>
<b>Department of the Interior:</b>					
<i>Direct Program:</i>					
National Wildlife Refuge Fund	15.659		-	-	122,617
<b>Total Department of the Interior Fish and Wildlife Service</b>			-	-	<b>122,617</b>
<b>Total Expenditures of Federal Awards</b>			<b>\$ 1,952,494</b>	<b>\$ 34,030,461</b>	<b>\$ 58,364,171</b>

The accompanying notes to the Schedule of Expenditures of Federal Awards are an integral part of this Schedule.

**ADAMS COUNTY, COLORADO**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2016**

**NOTE 1: BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Adams County (the County) under programs of the federal government for the year ended December 31, 2016. The information in this Schedule is presented in accordance with the requirements of 2 CFR Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the County.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

Expenditures reported on the Schedule are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Amounts reported in the Schedule of Expenditures of Federal Awards are recognized in the modified accrual basis when they become a demand on current available federal resources and eligibility requirements are met, except in the following programs, which are reported in the Schedule of Expenditures of Federal Awards on the cash basis:

SNAP Admin	10.561
Promoting Safe and Stable Families	93.556
Temporary Assistance for Needy Families	93.558
Child Support Enforcement IV-D Admin	93.563
Low-Income Home Energy Assistance	93.568
CCDF Cluster	93.575, 93.596
Child Welfare Services-State Grants	93.645
Foster Care-Title IV-E	93.658
Adoption Assistance	93.659
Social Services Block Grant	93.667
Chafee Foster Care Independence Program	93.674
Medicaid Cluster	93.778
Guardianship Assistance (IV-E Relative)	93.090

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE 3: OTHER INFORMATION**

The County participates in the Food Assistance Benefits/EBT program under CFDA 10.551. The County performs some administrative duties on behalf of the State. The State distributes \$77,023,515 in benefits, which are not reflected on the Schedule of Expenditure of Federal Awards for the County as the program's compliance requirements are the responsibility of the State.

**ADAMS COUNTY, COLORADO  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED DECEMBER 31, 2016**

**Section I – Summary of Auditors’ Results**

**Financial Statements**

1. Type of auditors’ report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? \_\_\_\_\_ yes        x   no
  - Significant deficiency(ies) identified? \_\_\_\_\_ yes        x   none reported
3. Noncompliance material to financial statements noted? \_\_\_\_\_ yes        x   no

**Federal Awards**

1. Internal control over major federal programs:
- Material weakness(es) identified? \_\_\_\_\_ yes        x   no
  - Significant deficiency(ies) identified?   x   yes      \_\_\_\_\_ none reported
2. Type of auditors’ report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?   x   yes      \_\_\_\_\_ no

**Identification of Major Federal Programs**

CFDA Number(s)	Name of Federal Program or Cluster
93.558	Temporary Assistance for Needy Families
93.575*	Child Care and Development Block Grant
93.596*	Child Care Mandatory and Matching Funds of the Child Care and Development Fund
93.568	Low-Income Home Energy Assistance
93.667	Social Services Block Grant
93.600	Head Start
20.507	Federal Transit Formula Grants
*Cluster	

Dollar threshold used to distinguish between Type A and Type B programs: \$   \$1,750,925  

Auditee qualified as low-risk auditee? \_\_\_\_\_ yes        x   no

**ADAMS COUNTY, COLORADO  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED DECEMBER 31, 2016**

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***Section II – Financial Statement Findings***

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No Financial Statement Findings in the Current Year.

**ADAMS COUNTY, COLORADO  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED DECEMBER 31, 2016**

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***Section III – Findings and Questioned Costs – Major Federal Programs***

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**2016 – 001**

Federal Agency: U.S. Department of Health and Human Services

Federal Program Title: Colorado Department of Human Services Cost Pools

CFDA Number: 93.090, 93.558, 93.556, 93.568, 93.575, 93.596, 93.645, 93.658, 93.659, 93.667, 93.674, 93.778, 93.505, 93.569, 93.600,

Pass-Through Agency: Colorado Department of Human Services

Pass-Through Number(s): ABA-14-02-A; OM-OPSO-2016-006

Award Period: July 1, 2015 - June 30, 2016; July 1, 2016 – June 30, 2017

Type of Finding:

- Significant Deficiency in Internal Control over Compliance; Activities Allowed or Unallowed, Allowable Cost/Cost Principles
- Other Matter, Compliance

**Criteria or specific requirement:** As discussed in the cost principles for federal awards, 2 CFR §200.445 (a): Goods or services for personal use: Costs of goods or services for personal use of the non-Federal entity's employees are unallowable regardless of whether the cost is report as taxable income to the employees.

**Condition:** During our test work over the cost pools general disbursements for allowable cost testing we noted that the County had procured bottled water for use by program participants and program staff for two locations.

**Questioned costs:** \$27,065.00

**Context:** In our sample of sixty disbursements we found two instances where the county had used federal funds for the purchase of bottled water. Previous rulings over the allowability of bottled water to be purchased using federal funds involve determination that the water available is unwholesome (i.e. contaminated with lead, etc.).

**Cause:** County personnel considered the drinking water fountains in the Adams County Commerce City building to exhibit an unpleasant taste. For this reason the County decided to purchase bottled water for use by program staff and participants. County personnel were not aware of a contamination issue, which would cause the water to be considered "unwholesome."

**Effect:** The County used federal funds to procure items considered personal use by regulation.

**Repeat Finding:** No

**Recommendation:** We recommend the County continue to examine items purchased using federal funds for allowability.

**Views of responsible officials and planned corrective actions:**

**Explanation of disagreement with audit finding:** There is no disagreement with the audit finding.

**ADAMS COUNTY, COLORADO  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED DECEMBER 31, 2016**

**2016 – 002**

Federal Agency: U.S. Department of Health and Human Services

Federal Program Title: Temporary Assistance for Needy Families (TANF)

CFDA Number: 93.558

Pass-Through Agency: Colorado Department of Human Services

Pass-Through Number(s): ABA-14-02-A; OM-OPSO-2016-0001

Award Period: July 1, 2015 - June 30, 2016; July 1, 2016 – June 30, 2017

Type of Finding:

- Significant Deficiency in Internal Control over Compliance; Eligibility
- Other Matter, Compliance

**Criteria or specific requirement:** Recipients of federal awards are required to establish and maintain effective internal control over the federal award that provides reasonable assurance that the non-federal entity is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award (2 CFR 200.303).

**Condition:** During our testing for internal controls over eligibility for TANF, we noted that the County did not perform case file review during the fiscal year 2016. We were able to test other compensating controls over compliance and noted no additional errors.

**Questioned costs:** None noted

**Context:** The internal control process for Adams County is to perform a review of four case files per month per caseworker in order to ensure compliance over eligibility cases which were processed. In our sample of forty cases we noted one in which the control identified clerical errors in the application submitted, yet the errors were not subsequently fixed.

During October 2016 the County implemented a system whereby cases with uncorrected errors are listed as open in order to ensure better compliance with federal award requirements.

**Cause:** The County did not have adequate procedures in place to ensure that the control corrected any issues identified.

**Effect:** The County's case file review was ineffective for the fiscal year 2016. Other controls were operating effectively.

**Repeat Finding:** No

**Recommendation:** We recommend that the County continues to emphasize maintaining proper internal controls as it relates to federal awards.

**Views of responsible officials and planned corrective actions:**

**Explanation of disagreement with audit finding:** There is no disagreement with the audit finding.

**ADAMS COUNTY, COLORADO  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED DECEMBER 31, 2016**

**2016 – 003**

Federal Agency: U.S. Department of Health and Human Services

Federal Program Title: Child Care and Development Grant

CFDA Number: 93.575, 93.596

Pass-Through Agency: Colorado Department of Human Services

Pass-Through Number(s): ABA-14-02-A; OM-OPSO-2016-0001

Award Period: July 1, 2015 - June 30, 2016; July 1, 2016 – June 30, 2017

Type of Finding:

- Significant Deficiency in Internal Control over Compliance; Eligibility
- Other Matter, Compliance

**Criteria or specific requirement:** Recipients of federal awards are required to establish and maintain effective internal control over the federal award that provides reasonable assurance that the non-federal entity is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award (2 CFR 200.303).

**Condition:** During our testing we noted that the County did not follow the process for one of its complimentary internal controls over the CCDF.

**Questioned costs:** None noted

**Context:** One of the internal control processes for the County over eligibility of CCDF involves monthly case file reviews. During our testwork, we were not able to select a sample of case file reviews to test due to the fact that during the grant year 2016 the County did not perform case file reviews for each technician monthly.

**Cause:** The County did not have adequate processes in place to ensure the internal control involving technician case reviews was followed.

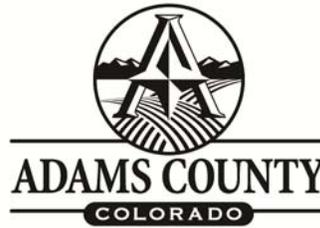
**Effect:** The County was not in compliance with regulations over federal awards as it relates to proper internal controls over compliance.

**Repeat Finding:** No

**Recommendation:** We recommend that the County follows the procedures established and ensure it has proper business continuation plans in place in the event of staff turnover.

**Views of responsible officials and planned corrective actions:**

**Explanation of disagreement with audit finding:** There is no disagreement with the audit finding.



**ADAMS COUNTY GOVERNMENT  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
YEAR ENDED DECEMBER 31, 2016**

Adams County Government submits the following summary schedule of prior audit findings for the year ended December 31, 2016.

Audit period: 2016

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

**FINDINGS—FINANCIAL STATEMENT AUDIT**

**2015 – 001 Property Taxes Receivables**

**Condition:** During the previous year testing it was noted that the County's property tax receivables and related deferred inflows of resources as of year-end were calculated using an incorrect mill levy, instead of the certified amount. Due to this error, the County overstated its property tax receivables and related deferred inflows of resources as of December 31, 2015.

**Status:** Resolved for the year ending December 31, 2016



## **FINDINGS— FEDERAL AWARD PROGRAMS AUDITS**

### **2015 – 002**

**Condition:** During testing of the Medical Assistance Program (Medicaid), we noted that for one participant, the County did not have any proof of citizenship or nationality in the participant file.

**Status:** Per Eric Bettinger, Data Operations Manager, a quality assurance plan for the program was implemented in October 2016 and the department has been utilizing appropriate documents from the closed case file (as appropriate) for their newly opened cases. See finding 2015-003 for further explanation on the quality assurance plan.

### **2015 – 003**

**Condition:** During our testing of the Medicaid program we noted that while the County had a control structure in place over eligibility, the control was not effective in correcting errors.

**Status:** The new case checking review program was implemented in October 2016, which encompasses different human services grant programs. See current year finding 2016-002.

**Reason for finding's recurrence:** The finding recurred in 2016 because the new case checking system was implemented in October 2016.



## CORRECTIVE ACTION PLAN

Year-ended December 31, 2016

Staff in the Human Services Department and in the Human Services Business Office have reviewed your findings and recommendations and provide these formal responses.

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### ***Section III – Findings and Questioned Costs – Major Federal Programs***

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#### **2016 – 001**

Federal Agency: U.S. Department of Health and Human Services

Federal Program Title: Colorado Department of Human Services Cost Pools

CFDA Number: Multiple

Pass-Through Agency: Colorado Department of Human Services

**Recommendation:** We recommend the County continue to examine items purchased using federal funds for allowability.

#### **Views of responsible officials and planned corrective actions:**

**Explanation of disagreement with audit finding:** There is no disagreement with the audit finding.

**Actions planned in response to finding:** Effective January 1, 2017, the County will purchase bottled water using non-federal resources. Once the County's Human Services Department moves into the **new** human services center building during Fall 2017, there will no longer be a need to purchase bottled water.

**Responsible party:** Brent Voge and Nick Beston

**Planned completion date for corrective action plan:** February 28, 2017

**Plan to monitor completion of corrective action plan:** Verify that bottled water invoices are coded to a County only business unit in JDEdwards through the accounts payable review process in order to verify that no reimbursements are made with federal grants for these purchases.

**2016 – 002**

Federal Agency: U.S. Department of Health and Human Services

Federal Program Title: Temporary Assistance for Needy Families (TANF)

CFDA Number: 93.558

Pass-Through Agency: Colorado Department of Human Services

**Recommendation:** We recommend that the County continues to emphasize maintaining proper internal controls as it relates to federal awards.

**Views of responsible officials and planned corrective actions:**

**Explanation of disagreement with audit finding:** There is no disagreement with the audit finding.

**Actions planned in response to finding:** In October 2016, a new case review tool was implemented. Training of all case eligibility unit employees was completed in January 2017. The new tool has a mechanism that requires reviewers to verify that all corrections have been made. Case corrections are required to be made within 3 business days, and reviewers are required to verify the corrections and close the review within 3 business days. An escalation process has been built-in so that supervisors are notified if corrections and closure are not completed timely.

**Responsible party:** Amy Anderson

**Planned completion date for corrective action plan:** Already Completed

**Plan to monitor completion of corrective action plan:** Already completed. Overdue case reviews will be monitored by the QA Supervisor to ensure adherence to the new policy.

**2016 – 003**

Federal Agency: U.S. Department of Health and Human Services

Federal Program Title: Child Care and Development Grant

CFDA Number: 93.575, 93.596

Pass-Through Agency: Colorado Department of Human Services

**Recommendation:** We recommend the County to follow the procedures established and ensure that proper business continuation plans are in place in the event of staff turnover.

**Views of responsible officials and planned corrective actions:**

**Explanation of disagreement with audit finding:** There is no disagreement with the audit finding.

**Actions planned in response to finding:** Implementation of regular case file reviews will begin immediately. 1% of the County's Child Care Assistance Program (CCAP) authorizations will be audited monthly. For January 2017 through April 2017, case file reviews will be conducted to be in compliance with the program requirements. The program supervisor and program manager will be responsible for the business continuation in the case of staff unavailability.

**Responsible party:** DeeDee Green and Sue Bozinovski

**Planned completion date for corrective action plan:** May 1, 2017

**Plan to monitor completion of corrective action plan:** The County's CCAP program will amend and re-implement the Quality and Internal Control Policy effective May 1, 2017. Random quality assurance audits for 1% of the County's CCAP authorizations will be conducted to align with Volume 9 CCR 2503-9. The supervisor will track all completed reviews to ensure that 1% are completed and corrections are made in the system.

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>	City or County: Adams County
	YEAR ENDING : December 2016
This Information From The Records Of (example - City of _ or County of _): County of Adams	Prepared By: Laura Garcia Phone: 7205236239

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE				
ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES		III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES	
ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	6,440,054.60
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	20,634,974.98
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	1,438,937.00
2. General fund appropriations		b. Snow and ice removal	411,532.95
3. Other local imposts (from page 2)	32,827,276.07	c. Other	
4. Miscellaneous local receipts (from page 2)	1,776,322.83	d. Total (a. through c.)	1,850,469.95
5. Transfers from toll facilities		4. General administration & miscellaneous	13,122,619.84
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	406,386.03
a. Bonds - Original Issues		6. Total (1 through 5)	42,454,505.40
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0.00	a. Interest	
7. Total (1 through 6)	34,603,598.90	b. Redemption	
<b>B. Private Contributions</b>	1,158,081.00	c. Total (a. + b.)	0.00
<b>C. Receipts from State government</b> (from page 2)	10,389,733.97	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	0.00	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	46,151,413.87	b. Redemption	
		c. Total (a. + b.)	0.00
		3. Total (1.c + 2.c)	0.00
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	42,454,505.40

IV. LOCAL HIGHWAY DEBT STATUS (Show all entries at par)				
	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				0
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>				0

V. LOCAL ROAD AND STREET FUND BALANCE					
	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	45,456,234.00	46,151,413.87	42,454,505.40	49,153,142.47	0

**Notes and Comments:**  
The beginning balance was changed to equal the sum of the Road and Bridge fund balance as of December 31, 2015 and subtracted the 2015 highway law enforcement and safety amount of \$317,917 located in the General Fund.

<b>LOCAL HIGHWAY FINANCE REPORT</b>	STATE: Colorado
	YEAR ENDING (mm/yy): December 2016

**II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments	6,779,328.42	a. Interest on investments	8,831.86
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes	12,436,838.57	c. Parking Garage Fees	
2. Infrastructure & Impact Fees	1,379,441.77	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses	224,138.30	f. Charges for Services	-
5. Specific Ownership &/or Other	12,007,529.01	g. Other Misc. Receipts	133,978.41
6. Total (1. through 5.)	26,047,947.65	h. Other Insurance/Local Agencies	1,633,512.56
c. Total (a. + b.)	32,827,276.07	i. Total (a. through h.)	1,776,322.83
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	9,008,859.54	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	0
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	459,682.00	d. Federal Transit Admin	
d. Other (Specify) CDOT	921,192.43	e. U.S. Corps of Engineers	
e. Other (Specify) Fines		f. Other Federal	
f. Total (a. through e.)	1,380,874.43	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	10,389,733.97	3. Total (1. + 2.g)	
			(Carry forward to page 1)

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL**

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs		237,029.46	237,029.46
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements		6,203,025.14	6,203,025.14
(3). System Preservation		-	-
(4). System Enhancement & Operation		-	-
(5). Total Construction (1) + (2) + (3) + (4)	0	6,203,025.14	6,203,025.14
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	6,440,054.60	6,440,054.60
			(Carry forward to page 1)

**Notes and Comments:**

The beginning balance was changed to equal the sum of the Road and Bridge fund balance as of December 31, 2015 and subtracted the 2015 highway law enforcement and safety amount of \$317,917 located in the General Fund.

